# Informal Joint Performance and Audit Scrutiny Committee



Title:				
	Agenda			
Date:	Thursday 25 May 2017			
Time:	5.00 pm			
Venue:	Conference Chamber West West Suffolk House Western Way Bury St Edmunds			
Full Members:	Membership s	subject to approval at on 18 May 2017	Annual Council	
	Ch	airman To be appointed	ed by Annual Council	
	Vice Ch	<b>airman</b> To be appoint	ed by Annual Council	
	<u>Conservative</u> <u>Members (</u> 9)	Sarah Broughton Beccy Hopfensperger Betty McLatchy Jane Midwood Karen Richardson	David Roach Andrew Smith Peter Thompson Patricia Warby	
	<u>UKIP Member (</u> 1)	Barry Robbins		
Substitutes:	<u>Conservative</u> <u>Members (</u> 3)	Jeremy Farthing Susan Glossop	Ivor McLatchy	
	<u>UKIP Member (1)</u>	John Burns		
Interests – Declaration and Restriction on Participation:	Members are reminded of their responsibility to declare any disclosable pecuniary interest not entered in the Authority's register or local non pecuniary interest which they have in any item of business on the agenda (subject to the exception for sensitive information) and to leave the meeting prior to discussion and voting on an item in which they have a disclosable pecuniary interest.			
Quorum:	Four Members			
Committee administrator:	Christine Brain Democratic Services Officer (Scrutiny) Tel: 01638 719729 Email: <u>christine.brain@westsuffolk.gov.uk</u>			

5.00pm	Informal discussions with Forest Heath District Council's Performance and Audit Scrutiny Committee on the six substantive items listed under Items 5 to 10 inclusive, to be held in <b>Conference Chamber West</b> .
5.30pm	The formal meeting of the Performance and Audit Scrutiny Committee will commence at 5.30pm or immediately following the conclusion of the informal discussions, whichever is the later, in <b>Conference Chamber West</b> .

All Members of Forest Heath's Performance and Audit Scrutiny Committee have been invited to attend to enable informal discussions on the reports listed in Items 5 to 10 inclusive below to take place between the two authorities:

#### **COUNCILLORS**

Conservative Members (8)	Michael Anderson Rona Burt Christine Mason	Chris Barker Louis Busuttil Colin Noble	John Bloodworth Louise Marston
West Suffolk Independent (1)	Simon Cole		

UKIP (1) Peter Ridgwell

On the conclusion of the informal discussions, Forest Heath District Council's Performance and Audit Scrutiny Committee will withdraw from Conference Chamber West to Conference Chamber East to hold their formal meeting and St Edmundsbury's Performance and Audit Scrutiny Committee will continue its meeting in **Conference Chamber West** as follows:

Forest Heath & St Edmundsbury councils

West Suffolk working together

## **Public Information**

Venue:	West Suffolk House	Tel: 01284 763233		
	Western Way	Email: democratic.services@		
	Bury St Edmunds	westsuffolk.gov.uk		
	Suffolk	Web: www.westsuffolk.gov.uk		
	IP33 3YU	······································		
Access to	Copies of the agenda an	d reports are open for public inspection		
agenda and		least five clear days before the		
reports before	meeting. They are also a	available to view on our website.		
the meeting:				
Attendance at	The Borough Council act	ively welcomes members of the public		
meetings:	and the press to attend	its meetings and holds as many of its		
	meetings as possible in p	public.		
Public	Members of the public w	ho live or work in the Borough are		
speaking:	invited to put one questi	on or statement of not more than three		
	minutes duration relating	g to items to be discussed in Part 1 of		
	the agenda only. If a qu	lestion is asked and answered within		
	three minutes, the perso	on who asked the question may ask a		
	supplementary question	that arises from the reply.		
	A person who wishes to speak must register at least 15 minutes			
	before the time the meeting is scheduled to start.			
	There is an overall time limit of 15 minutes for public speaking,			
	which may be extended at the Chairman's discretion.			
Disabled	West Suffolk House has facilities for people with mobility			
access:	impairments including a lift and wheelchair accessible WCs.			
	However, in the event of an emergency use of the lifts is			
	restricted for health and safety reasons.			
	Visitor parking is at the o	car park at the front of the building and		
	there are a number of accessible spaces.			
Induction	An Induction loop is available for meetings held in the			
loop:	Conference Chamber.			
Recording of	The Council may record this meeting and permits members of			
meetings:	the public and media to record or broadcast it as well (when the			
	media and public are not	t lawfully excluded).		
	Any member of the public who attends a meeting and objects to			
	being filmed should advise the Committee Administrator who			
	will instruct that they are not included in the filming.			

#### Agenda

#### **Procedural Matters**

#### Part 1(A) - Public

#### 1. Substitutions

Any Member who is substituting for another Member should so indicate, together with the name of the relevant absent Member.

#### 2. Apologies for Absence

#### 3. Minutes

To confirm the minutes of the meeting held on 25 January 2017(copy attached).

#### 4. Public Participation

Members of the public who live or work in the Borough are invited to put one question or statement of not more than 3 minutes duration relating to items to be discussed in Part 1 of the agenda only. If a question is asked and answered within 3 minutes, the person who asked the question may ask a supplementary question that arises from the reply.

A person who wishes to speak must register at least 15 minutes before the time of the meeting is scheduled to start. There is an overall time limit of 15 minutes of public speaking, which may be extended at the Chairman's discretion.

(Following the informal discussions held with Forest Heath District Council's Performance and Audit Scrutiny Committee on Items 5 to 10 below, Members are reminded that no further debate shall take place. However, Members are requested to either formally note/resolve/recommend Items 5 to 10 below).

#### 5. Internal Audit Charter

#### Report No: PAS/SE/17/006

(For reference purposes, Forest Heath District Council's Report Number is PAS/FH/17/008)

#### 6. Internal Audit Annual Report (2016-2017) and Outline 25 - 68 Internal Audit Plan (2017-2018)

Report No: PAS/SE/17/007

(For reference purposes, Forest Heath District Council's Report Number is PAS/FH/17/009) 1 - 10

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		Page No
7.	Balanced Scorecards and Quarter 4 Performance Report 2016-2017	69 - 84
	Report No: <b>PAS/SE/17/008</b> (For reference purposes, Forest Heath District Council's Report Number is PAS/FH/17/010)	
8.	Balanced Scorecards Indicators and Targets for 2017/2018	85 - 98
	Report No: <b>PAS/SE/17/009</b> (For reference purposes, Forest Heath District Council's Report Number is PAS/FH/17/011)	
9.	West Suffolk Strategic Risk Register Quarterly Monitoring Report - March 2017	99 - 116
	Report No: <b>PAS/SE/17/010</b> (For reference purposes, Forest Heath District Council's Report Number is PAS/FH/17/012)	
10.	Work Programme Update	117 - 120
	Report No: <b>PAS/SE/17/011</b> (For reference purposes, Forest Heath District Council's Report Number is PAS/FH/17/013)	
	Part 1(B) - Public	
11.	Ernst and Young - Certification of Claims and Returns Annual Report 2015-2016	121 - 132
	Report No: PAS/SE/17/012	
12.	Ernst and Young - External Audit Plan and Fees 2016-2017 and 2017-2018 Indicative Fees	133 - 160
	Report No: PAS/SE/17/013	
13.	Financial Performance Report (Revenue and Capital) Outturn - 2016-2017	161 - 188
	Report No: PAS/SE/17/014	
	Part 2 – Exempt	

NONE

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### Informal Joint Performance and Audit Scrutiny Committee



#### Notes of Informal Discussions held on Wednesday 25 January 2017 at 5.00pm in the Conference Chamber West, West Suffolk House, Western Way, Bury St Edmunds

PRESENT: <u>St Edmundsbury Borough Council (SEBC)</u>

Councillors Sarah Broughton, Beccy Hopfensperger, Betty McLatchy, Ivor McLatchy, Jane Midwood, David Nettleton, David Roach, Barry Robbins, Peter Thompson and Patricia Warby.

Forest Heath District Council (FHDC)

Councillor Louis Busuttil (Chairman for the informal discussions)

Councillors Chris Barker, John Bloodworth, and Christine Mason.

IN ATTENDANCE: SEBC – Councillor Ian Houlder, Portfolio Holder for Resources and Performance

FHDC – Councillor Stephen Edwards, Portfolio Holder for Resources and Performance

Councillor Susan Glossop: Observing

Prior to the formal meeting, at 5.00pm informal discussions took place on the following three items:

- (1) Balanced Scorecards and Quarter 3 Performance Report 2016-2017;
- (2) West Suffolk Strategic Risk Register Quarterly Monitoring Report December 2016; and
- (3) Work Programme Update.

All Members of Forest Heath District Council's Performance and Audit Scrutiny Committee had been invited to attend West Suffolk House, Bury St Edmunds to enable joint informal discussions on the above reports to take place between the two authorities.

The Chairman of St Edmundsbury's Performance and Audit Scrutiny Committee welcomed all those present to West Suffolk House, Bury St Edmunds and advised on the format of the proceedings for the informal joint discussions and subsequent

separate meetings of each authority, prior to handing over to the Chairman of Forest Heath's Performance and Audit Scrutiny Committee, who would be chairing the informal joint discussions.

Members noted that each Council permitted public participation at their Performance and Audit Scrutiny meetings. Therefore, for the purpose of facilitating these Constitutional requirements, it was proposed that public speaking should be permitted prior to the start of the informal discussions to enable any questions/statements to be considered by both Performance and Audit Scrutiny Committees on items 1 - 3 above. On this occasion however, there were no questions/statements from members of the public.

Each report was then considered in the order listed on each authorities agenda.

#### 1. Balanced Scorecards Quarter 3 Performance Report 2016-2017

[Councillor Peter Thompson arrived at 5.05pm during the consideration of this item]

The Business Partner (Resources and Performance) presented the report, which set out the West Suffolk Balanced Scorecards being used to measure the Council's performance for 2016-2017 and an overview of performance against those indicators for the third quarter of 2016-2017. The six balanced scorecards (attached at Appendices A to F) were linked to the Head of Service areas, which presented the third quarter performance.

Most indicators reported performance against an agreed target using a traffic light system with additional commentary provided for performance indicators below optimum performance.

In quarter one, the performance against the "% telephone calls answered" indicators was below target levels across all areas. During quarters two and three the performance against these targets had increased and were getting back towards the levels seen during the 2015-2016 financial year despite call volumes still being higher than comparable periods last financial year.

It was reported that there had been a slight increase corporately in the performance against the indicator "% of non-disputed invoices paid within 30 days" since quarter two. The figure in September 2016 was 87.63%, whereas the December 2016 figure was 93.1%.

The finance and performance team would continue to work with service areas to try and improve performance against this indicator, with monthly business intelligence reports being sent out with details of all invoices processed.

Members considered the report and asked questions. In particular discussions were held on Appendix F (Housing), housing options and the number in Bands A and B. Officers provided the current breakdown for Bands A and B (West Suffolk 897; St Edmundsbury 552; Forest Heath 345). Members asked for future quarterly reports to include a breakdown of the figures showing the split for West Suffolk, St Edmundsbury and Forest Heath in the comments box.

#### 2. <u>West Suffolk Strategic Risk Register Quarterly Monitoring Report –</u> December 2016

The Service Manager (Finance and Performance) the quarter three risk register monitoring report for 2016-2017 in respect of the West Suffolk Strategic Risk Register.

The Register was updated regularly by the Risk Management Group and at its recent meeting in December 2016 the Group reviewed the target risk, the risk level where the Council aimed to be, and agreed a current risk assessment. These assessments formed the revised West Suffolk Risk Register (Appendix 1).

Some individual controls or actions had been updated and those which were not ongoing and had been completed by December 2016 had been removed from the Register. There had been no new risks or amendments made to any existing risks or any existing risks closed since the Strategic Risk Register was last report to the Committee.

With regards to the EU Referendum and Britain's exiting of the EU, the Group would continue to monitor the situation as it developed over the next quarter, amending existing and/or adding new risks where necessary. Any changes made would be reported at the next meeting of the Performance and Audit Scrutiny Committee.

Members considered the report and noted that each quarter presented was relatively stable, and raise no issues.

#### 3. Work Programme Update

The Head of Resources and Performance presented the report, which provided information on the current status of each Committee's Work Programme for 2017-2018.

Members considered the report and did not raise any issues.

On the conclusion of the informal joint discussions at 5.07pm, Members of Forest Heath District Council's Performance and Audit Scrutiny Committee withdrew from Conference Chamber West to Conference Chamber East to hold their formal meeting.

The Chairman then formally opened the St Edmundsbury Borough Council's Performance and Audit Scrutiny Committee in Conference Chamber West at 5.15pm.

## Performance and Audit Scrutiny Committee



Minutes of a meeting of the Performance and Audit Scrutiny Committee held on Wednesday 25 January 2017 at 5.15pm at the Conference Chamber, West Suffolk House, Western Way, Bury St Edmunds IP33 3YU

#### Present: Councillors

Chairman Sarah Broughton Vice Chairman Patricia Warby

Beccy Hopfensperger Betty Mclatchy Jane Midwood David Nettleton David Roach Barry Robbins Peter Thompson

#### Substitutes attending:

Ivor Mclatchy

**By Invitation:** Susan Glossop Ian Houlder, Cabinet Member for Resources and Performance

#### 129. Substitutions

The following substitutions were declared:

Councillor Ivor Mclatchy for Councillor Karen Richardson.

#### 130. Apologies for Absence

Apologies for absence were received from Councillor Karen Richardson.

#### 131. Minutes

The minutes of the meeting held on 24 November 2016 were unanimously accepted by the Committee as an accurate record and signed by the Chairman.

#### 132. **Public Participation**

Public participation had been included within the previous informal discussions and there had been no questions/statements from members of the public.

#### 133. Balanced Scorecards and Quarter 3 Performance Report 2016-2017

Further to the joint informal discussions held prior to the meeting with Forest Heath District Council's Performance and Audit Scrutiny Committee, the Committee formally considered Report No: PAS/SE/17/001.

Members had scrutinised the report, and there being no decision required, the Committee **<u>noted</u>** the Council's performance using the Balanced Scorecards for Quarter 3, 2016-2017.

#### 134. West Suffolk Strategic Risk Register Quarterly Monitoring Report -December 2016

Further to the joint informal discussions held prior to the meeting with Forest Heath District Council's Performance and Audit Scrutiny Committee, the Committee formally considered Report No: PAS/SE/17/002.

Members had scrutinised the report and asked questions to which responses were provided.

There being no decision required, the Committee **noted** the contents of the Quarter 3 West Suffolk Strategic Risk Register monitoring report.

#### 135. Work Programme Update

Further to the joint informal discussions held prior to the meeting with Forest Heath District Council's Performance and Audit Scrutiny Committee, the Committee formally considered Report No: PAS/SE/17/003.

Members considered the report, and there being no decision required, the Committee **<u>noted</u>** the contents of its forward work programme.

#### 136. Financial Performance Report (Revenue and Capital) - Quarter 3 (2016-2017)

The Committee received Report No: PAS/SE/17/004, which set out the financial performance for the third quarter of 2016-2017 and forecasted outturn positon for 2016-2017.

Attached at Appendix A and B to the report was details of the Council's revenue performance and year end forecasted outturn position. Explanations of the main year end forecast over/(under) spends was set out within paragraph 1.2.3 of the report. Members were requested to note the current position and the significant variances over £25,000 (paragraph 1.2.3). The current forecast position for the year end was expected to be a slight underspend against budget of £34,000.

Appendix C to the report set out the Council's capital financial position for the first nine months of 2016-2017, which showed expenditure of  $\pounds$ 1,892,000. Finally, a summary of earmarked reserves was attached at Appendix D, along with the forecast year end position for 2016-2017.

The Resources Team would continue to work with Budget Holders to monitor capital spend and project progress closely for the reminder of the financial year and an updated position would be presented to the Committee on a quarterly basis.

The Committee scrutinised the report in detail and asked a number of questions to which comprehensive responses were provided. In particular discussions were held on the variances over £25,000 for trade waste; off-street car parks and homelessness.

In response to a question raised regarding homelessness, it was reported that the figure represented the cost of those who presented themselves as homeless to the Council.

Members also discussed the brown bin service and the subscription renewals which would be due for renewal shortly. Officers informed members that an on-line direct debit system would be brought in shortly, which would make it easier for residents to subscribe to the service.

There being no decision required, the Committee **<u>noted</u>** the Quarter 3 financial performance and the 2016-2017 year end forecast financial position.

#### 137. Delivering a Sustainable Medium Term Financial Strategy 2017-2020

The Committee received Report No: PAS/SE/17/005, which updated members on progress made towards delivering a balanced budget for 2017-2018 and sustainable budget in the medium term.

In November 2016, the Committee received Report No: PAS/SE/16/029, which set out the context of the 2016-2017 budget and the MTFS, including details of savings targets, budget assumptions and know pressures for 2017-2020. This report (PAS/SE/17/005) gave an update on that position.

Additional pressures and progress made to date in achieving the 2017-2020 savings target, were set out in Table 1 of the report. It was proposed that these be incorporated into the budgets, over and above those items brought to the Committees' attention in November 2016, as part of Report No: PAS/SE/16/029.

It was reported that the council's pension contribution rate had risen from 27.7% to 28.2% in 2017-2018 following the triennial review, and this had been afforded within the existing salary budgets. Work also continued on the property and projects work packages and would be concluded for the main Budget and Council Tax Report to Cabinet and Council in February 2017. The aim being to achieve a balanced budget positon across the medium term and to use reserves and one-off budgetary savings, if necessary, to balance the budget in the short term.

The Performance and Audit Scrutiny Committee was asked to support and recommend to Cabinet the inclusion of the proposals, as set out in Table 1, in order to progress securing a balanced budget for 2017-2018 and delivering a sustainable MTFS 2017-2020.

The Committee scrutinised the report in detail and asked a number of questions to which officers duly responded. In particular discussions were held on the process used for setting the Council Tax levels, which was carried out at the end of the budget process.

The Committee noted the progress made on delivering a sustainable Medium Term Financial Strategy 2017-2020.

Councillor Beccy Hopfensperger moved the recommendation, this was duly seconded by Councillor Patricia Warby, and with the vote being unanimous, it was:

#### **RECOMMENDED**

That the proposals as detailed in Table 1 at paragraph 1.2.1 of Report No: PAS/SE/17/005 be included in order to progress securing a balanced budget for 2017-2018.

#### 138. Treasury Management Report 2016-2017 and Investment Activity (April - December 2016)

The Committee received Report No: TMS/SE/17/001, which had been considered by the Treasury Management Sub-Committee on 16 January 2017. The Head of Resources and Performance provided a verbal update on the Sub-Committee's consideration of the report which presented the Council's third quarter Treasury Management Report summarising the investment activities for the period to 31 December 2016.

It was reported that at the end of December 2016, interest earned during the first nine months of the financial year amount to  $\pm 327,926$ , an overachievement of  $\pm 119,814$ . The over-achievement of interest was predominantly due to higher cash balances being available for investment than expected. These increases were mainly due to timing differences in the collection and payment of Council Tax, NNDR and other revenue streams, and underspends relating to the budgeted capital programme. The reduced average rate of return was due to the reduction in the Bank of England base rate and resulting reduction of interest rates offered by institutions.

As at 31 December 2016, the Council held £55,450,000 in investments, and the Council had no borrowings or temporary loans.

The Sub-Committee had scrutinised the investment activity for 1 April to 31 December 2016, and asked questions to which officers duly responded. In particular members discussed the different daily interests rates offered by various institutions.

The Performance and Audit Scrutiny Committee considered the report and asked questions to which responses were provided.

Councillor David Nettleton moved the recommendation, this was duly seconded by Councillor Patricia Warby, and with the vote being unanimous, it was

#### **RECOMMENDED**

That subject to the approval of Council, the Treasury Management Report for the period 1 April to 31 December 2016, attached at Appendix 1 to Report No: TMS/SE/17/001, be approved.

### 139. Annual Treasury Management and Investment Strategy Statements 2017-2018

The Committee received Report No: TMS/SE/17/002, which had been considered by the Treasury Management Sub-Committee on 16 January 2017.

The Chartered Institute of Public Finance and Accountancy's (CIPFA) Code of Practice on Treasury Management required that, prior to the start of the financial year, the Council formally approved an Annual Treasury Management and Investment Strategy, setting out the Council's treasury management policy and strategy statements for the forthcoming year.

The Head of Resources and Performance provided a verbal update on the Sub-Committee's consideration of the report, which sought approval of the Annual Treasury Management and Investment Strategy Statements 2017-2018 including Treasury related Prudential Indicators (attached as Appendix 1 to Report No: TMS/SE/17/002) and Treasury Management Code of Practice (attached as Appendix 2).

The revised investment counterparty limits, reported to the Sub-Committee on 21 November 2016, had been incorporated into the new 2017-2018 Investment Strategy Statements.

The new Treasury Management Code of Practice (Appendix 2) had also been updated accordingly to reflect the proposed Annual Treasury Management and Investment Strategy Statements 2017-2018. The revised investment counterparty limits, report to the Sub-Committee on 21 November 2016, had been incorporated into the 2017-2018 Treasury Management and Investment Strategy, along with the use of Enhanced Money Funds, which had been added to the approved types of investments. The report also included information on interest rate projections and counterparty ratings and lending criteria.

The Sub-Committee noted that the final prudential indicators would be updated as part of the Medium Term Financial Strategy, and approved by Council in February 2017.

The Sub-Committee scrutinised the report in detail and asked a number of questions, to which responses were provide. In particular discussions were held on the revised interest rate projections from Sector (the Council's advisors), which were based on the current economic climate; and the option of short or long term borrowing available to the Council and whether there was any other prospects for borrowing.

The Performance and Audit Scrutiny Committee considered the report and asked questions to which responses were provided.

Councillor David Nettleton moved the recommendation, this was duly seconded by Councillor Betty Mclatchy, and with the vote being unanimous, it was

#### **RECOMMENDED**

#### That subject to the approval of Council:

- 1) The Annual Treasury Management and Investment Strategy Statements 2017-2018, attached as Appendix 1 to Report No: TMS/SE/17/002, be approved.
- 2) The Treasury Management Code of Practice 2017-2018, attached as Appendix 2 to Report No: TMS/SE/17/002, be approved.

The Meeting concluded at 5.52 pm

Signed by:

Chairman

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# Informal Joint Performance and Audit Scrutiny Committee



	ILL			
Title of Report:	Internal Audit Charter			
Report No:	PAS	S/SE/17/006		
Report to and date:	Audit So Commit	tee	25 May 2017	
Portfolio holder:	Ian Houlder Portfolio Holder for Resources and Performance <b>Tel:</b> 01284 810074 <b>Email</b> : <u>ian.houlder@stedsbc.gov.uk</u>			
Lead officer:	Jon Snares Service Manager (Internal Audit) <b>Tel:</b> 01284 757239 <b>Email:</b> jon.snares@westsuffolk.gov.uk			
Purpose of report:	To review and approve an updated version of the Internal Audit Charter included at <b>Appendix A</b> .			
Recommendation:	Performance and Audit Scrutiny Committee: The Committee is RECOMMENDED to approve the revised Internal Audit Charter.			
<b>Key Decision:</b> (Check the appropriate box and delete all those that <u>do not</u> apply.)	Is this a Key Decision and, if so, under which definition? Yes, it is a Key Decision - □ No, it is not a Key Decision - ⊠			
Consultation:		N/A		
Alternative option(s):		N/A		
Implications:		l		

Are there any <b>fina</b>	ncial implications?	Yes 🗆	No 🖂		
If yes, please give details		•	····		
Are there any <b>staff</b>	Yes 🗆	No 🖂			
If yes, please give		•			
Are there any <b>ICT</b>		Yes 🗆	No 🖂		
yes, please give de	•	•			
Are there any <b>lega</b>		Yes 🗆	Yes 🗆 No 🛛		
implications? If yes details		•			
Are there any equa	lity implications?	Yes 🗆	No 🖂		
If yes, please give of	details	•			
Risk/opportunity	assessment:		(potential hazards or opportunities affecting corporate, service or project objectives)		
Risk area	Inherent level of risk (before controls)	Control	5	<b>Residual risk</b> (after controls)	
The purpose, authority and responsibility of Internal Audit may not be clearly and formally defined.	Medium	Regular r approval necessary Internal A Charter w conforms mandator Standard	∕ of an Audit ⁄hich to Ƴ	Low	
Ward(s) affected:		N/A			
<b>Background papers:</b> (all background papers are to be published on the website and a link included)		N/A			
Documents attached:		Append	<b>lix A</b> – Int	ernal Audit Charter	

#### **1.** Key issues and reasons for recommendation

#### 1.1 Internal Audit Charter

- 1.1.1 The Public Sector Internal Audit Standards (the 'Standards') came into effect in April 2013 and apply to all internal audit service providers. The Standards require organisations to have an Internal Audit Charter that formally defines the purpose, mission, authority, and responsibility of the internal audit activity, and that this is consistent with the Definition of Internal Audit (contained within the Standards), the Code of Ethics and the Standards. Final approval of the document rests with the Performance and Audit Scrutiny Committee.
- 1.1.2 The Internal Audit Charter should be periodically reviewed, to ensure it remains relevant and up to date. The Charter presented at this time has been revised to take into account recent revisions to the Standards, and now includes a 'Mission' for the Internal Audit Section and 'Core Principles' for the professional practice of internal auditing.

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#### Appendix A

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#### CHARTER FOR INTERNAL AUDIT

#### 1. Introduction

- 1.1 The Public Sector Internal Audit Standards (the 'Standards') require that the purpose, authority and responsibility of the internal audit activity must be formally defined in an internal audit charter, consistent with the Mission of Internal Audit and the mandatory elements of the International Professional Practices Framework (the Core Principles for the Professional Practice of Internal Auditing, the Code of Ethics, the Standards and the Definition of Internal Auditing). This document fulfils that requirement.
- 1.2 The Internal Audit service's vision is to provide an in-house cost effective, proactive, flexible, resilient and quality internal audit service to meet the needs of internal and external stakeholders to the West Suffolk councils.
- 1.3 This charter establishes the Internal Audit activity's position within both councils, including the reporting lines of Internal Audit, access rights, and defines the scope of internal audit activities.

#### 2. Purpose

- 2.1 The Standards define internal auditing as 'an independent, objective assurance and consulting activity designed to add value and improve an organisation's operations. It helps an organisation accomplish its objectives by bringing a systematic, disciplined approach to evaluate and improve the effectiveness of risk management, control and governance processes'.
- 2.2 The Standards also define internal audit's 'Mission', i.e. what it aspires to accomplish within an organisation, as being: 'To enhance and protect organisational value by providing risk-based and objective assurance, advice and insight.'
- 2.3 The internal control environment comprises the policies, procedures and operations established to ensure:
  - The achievement of priorities;
  - The appropriate assessment and management of risk;

- The reliability of internal and external reporting and accountability processes;
- Compliance with applicable regulations and laws;
- Compliance with the behavioural and ethical standards set for both councils;
- Economic, effective and efficient use of resources;
- Safeguarding of both councils' assets and interests; and
- The prevention of fraud and corruption.
- 2.4 In practical terms, Internal Audit will undertake an examination of financial and non financial systems in order to advise management where internal control systems can be improved, and seek to promote compliance with corporate policies and procedures, and achievement of corporate priorities, through its systematic review of both councils' activities. This does not imply that all systems will be subject to review, but all will be considered as part of the annual risk assessment of auditable areas and hence for review, following the assessment of risk.
- 2.5 Internal Audit may undertake work for new customers by extending its services to third parties including other local authorities and other organisations. If assurances are to be provided to parties outside the organisation this will be agreed between the relevant parties, and may include providing an audit opinion on the area under review.

#### 3. Responsibilities

- 3.1 Management are responsible for ensuring that internal control arrangements are sufficient to address the risks facing their service, and that staff are aware of the processes and procedures required to operate the control systems.
- 3.2 The scope of internal audit applies to all functions and services for which each council is responsible. Internal Audit reviews, appraises and reports on the effectiveness and efficiency of financial and other management controls, including risk management, corporate governance, and arrangements for providing best value for money. This is achieved by undertaking audits and project work across the full range of both councils' functions in accordance with a risk based Audit Plan which outlines assignments to be carried out and the resources and skills required to deliver the plan.
- 3.3 To ensure internal audit resources are focused on areas where they can add maximum value, it is essential that Internal Audit understands the councils' needs, which means developing relationships with key stakeholders, in order to gather ongoing intelligence and gain a crucial insight into the operational and strategic change agendas across both councils.

- 3.4 The Audit Plan is submitted to senior management and the audit committees for consideration and approval. The plan will be kept under review to ensure it remains responsive to changing priorities and risks of the councils, any significant deviation from the approved plan will be communicated to senior management and the audit committee.
- 3.5 The Service Manager (Internal Audit) will share information and coordinate activities with other internal and external providers of assurance and consulting services to ensure proper coverage and minimise duplication of efforts. Therefore, where services and other activities for which the councils are responsible or accountable are delivered through partnership or contract, an assessment will be made as to whether Internal Audit staff will undertake assurance work themselves, or may rely on the assurance provided by other auditors where this is already in existence.
- 3.6 At the end of the financial year the Service Manager (Internal Audit) is required to give an annual opinion to each council on the effectiveness of the whole of its internal control system, and the extent to which the council can rely on it.
- 3.7 The Accounts and Audit (England) Regulations 2015 require that councils conduct an annual review of the effectiveness of their system of internal control and produce an Annual Governance Statement. The audit committee will consider the findings of the review and whether an effective internal control system has been established and is being maintained. Internal audit is one of the principal ways in which audit committees can gain assurance on the effectiveness of the control environment, which comprises of risk management, controls and governance.
- 3.8 The Internal Audit section also undertakes other consultancy style work at the request of management, ranging from general financial advice and assistance to involvement in major council initiatives and projects. The Service Manager (Internal Audit) will ensure that before any consultancy work is agreed, his staff have the appropriate skills and resource to undertake that work. Every effort will be made by the Service Manager (Internal Audit) to ensure appropriate safeguards are in place to ensure objectivity in areas subject to future assurance activity. This may include assigning this work, as far as possible and for a reasonable period of time, to a different internal auditor to that carrying out the initial consultancy work, as appropriate.
- 3.9 In addition, Internal Audit may also undertake reviews and investigations into suspected irregularities or fraud, and carries out the financial appraisals of contractors.

#### 4. Standards

- 4.1 There is a statutory requirement for Internal Audit to work in accordance with 'proper audit practices'. For this purpose Internal Audit will comply with: auditing standards as defined in the Public Sector Internal Audit Standards (PSIASs) which replace the Code of Practice for Internal Auditors in Local Government in the UK; the Accounts and Audit Regulations 2015; and any other relevant professional guidelines issued by the Chartered Institute of Public Finance and Accountancy (CIPFA) and the Institute of Internal Auditors (IIA), along with having regard to the Seven Principles of Public Life.
- 4.2 The PSIASs encompass the mandatory elements of the IIA International Professional Practices Framework (IPPF) as follows:
  - Definition of Internal Auditing
  - Code of Ethics, and
  - International Standards for the Professional Practice of Internal Auditing.
- 4.3 In addition, Internal Audit also complies with each council's rules and policies as well as external regulations and laws.

#### 5. Relationships

- 5.1 Internal Audit is involved in a wide range of relationships and the quality of these relationships will impact on the quality of the internal audit function and the effective delivery of that function.
- 5.2 The Standards specify that the Charter must define the terms 'Board' and 'Senior Management' for the purpose of the internal audit activity. For the West Suffolk councils the 'Board' is defined as the Performance and Audit Scrutiny Committees while 'Senior Management' is the Leadership Team.
- 5.3 Internal Audit will maintain effective relationships with management. Regular meetings will be held with the Assistant Director Resources and Performance (as the councils' S151 Officer), and senior management (Leadership Team) will be consulted in the annual audit planning process. Timing of audit work will be agreed in conjunction with management.
- 5.4 The Service Manager (Internal Audit) will also maintain an effective working relationship with members, in particular members of the audit committees (the 'Board'). The annual Internal Audit Plan will be formulated in consultation with the audit committees, and be approved by them around the start of the financial year. The Service Manager (Internal Audit) will have the opportunity to meet with the Chairs of the relevant audit committees if desired.

- 5.5 Internal Audit and External Audit will establish a relationship where they may seek to rely on, or take into account, each other's work, subject to the limits determined by their responsibilities (whereas Internal Audit's aim is to assist management the external auditors provide an independent opinion on the annual financial statements). The Service Manager (Internal Audit) will consult with the external auditors when drawing up the annual audit plan.
- 5.6 Internal Audit will also take account of the results and reports from any external inspections when planning and undertaking internal audit work.
- 5.7 Where it is necessary for Internal Audit to work with internal auditors of another local authority, the roles and responsibilities of each will be agreed with the necessary safeguards put in place to ensure they are clearly defined and understood.

#### 6. Reporting

- 6.1 Internal Audit is part of the Resources and Performance Service. The Service Manager (Internal Audit) reports to the Assistant Director (Resources and Performance) as the councils' S151 Officer but has free and unfettered access to the Joint Chief Executive, Directors, and the Chairs of the relevant audit committee and reports in his own name.
- 6.2 The appointment, removal and remuneration of the Service Manager (Internal Audit) is the decision of officers. Such decisions will, however, be reported to Leadership Team and the Performance and Audit Scrutiny Committee, who may request a direct consultation with the Service Manager (Internal Audit) or the Assistant Director (Resources and Performance).
- 6.3 All audit activity is intended to assist management to fulfill their objectives of delivering services and contributing to the overall objectives of the councils. Outputs from audit work can range from informal advice to formal written reports.
- 6.4 Formal reports will communicate the findings of each audit review and encourage management to take prompt action where control weaknesses have been identified (a responsible owner is detailed for each action and a target date for completion). Management are encouraged to give responses to actions, in the unlikely event that an action cannot be agreed, this will be recorded in the action plan with the risk highlighted.
- 6.5 Recommendations made within audit reports will be 'tracked and followed up' in order to ascertain whether agreed actions have been implemented.

- 6.6 Progress reports of work undertaken, including a summary of key audit findings, will be provided regularly to each council's audit committee. The end of year report will provide a summary of the work of Internal Audit during the whole year, information on the performance of the section, and an opinion from the Service Manager (Internal Audit) on the standard of internal control and probity within the councils. This is timed to support the annual review of corporate governance and the production of the Annual Governance Statement.
- 6.7 The Service Manager (Internal Audit) will also ensure that the Joint Chief Executive and Chairs of the relevant audit committees are advised in circumstances where internal audit investigations, reviews, and reports reveal fundamental weaknesses within the organisation, or are relevant in any way to the duty of the Joint Chief Executive.

#### 7. Independence, Objectivity and Accountability

- 7.1 Internal Audit will remain sufficiently independent of the activities that it audits to enable auditors to perform their duties in a manner which facilitates impartial and effective professional judgements and recommendations. Where staff managed by the Service Manager (Internal Audit), or the Service Manager (Internal Audit) himself, have operational responsibilities this, including any impacts on independence or objectivity, will be reported to Leadership Team and the audit committees.
- 7.2 The Service Manager (Internal Audit) has direct, unrestricted access and freedom to report in his own name and without fear or favour to senior management and members of the relevant audit committees.
- 7.3 Internal Audit must be free from interference in determining the scope of internal auditing, performing work and communicating results. There must be no compromise regarding the ability of Internal Audit to provide an independent assurance on the internal control framework.
- 7.4 Accountability for the response to the advice and recommendations made by Internal Audit lies with management, who either accepts and implements the advice or formally rejects it.

#### 8. **Proficiency and Due Professional Care**

- 8.1 Internal Audit staff are bound by the four main principles of the CIPFA and CIIA Code of Ethics; (1) Integrity; (2) Objectivity; (3) Competence; and (4) Confidentiality.
- 8.2 Internal Audit staff must possess the knowledge, skills and other competencies needed to perform their individual responsibilities.

8.3 Internal Audit staff must also ensure that they conduct work with due professional care, applying the care and skill expected of a reasonably prudent and competent internal auditor. Due professional care will be appropriate to the objectives, complexity, nature and materiality of the audit being performed.

#### 9. Authority

- 9.1 Internal Audit's statutory authority is derived from Section 151 of the Local Government Act 1972 and the Accounts and Audit Regulations 2015.
- 9.2 Internal Audit's role applies to all functions and services for which the councils are responsible. This allows them full, free and unrestricted access to such records, assets, personnel and premises, as necessary for the proper fulfilment of their responsibilities. For those council services provided under contracts and partnership arrangements, rights of access shall be incorporated within all relevant contract or service agreement documents involving council services as appropriate.
- 9.3 Internal Audit's rights of access are stipulated within each council's Constitution.
- 9.4 All employees are requested to assist Internal Audit in fulfilling its roles and responsibilities.

#### **10.** Allocation of Resources and Skills Required

- 10.1 The Internal Audit service is provided in-house in partnership between St Edmundsbury Borough Council and Forest Heath District Council, through a shared service. It also works in partnership with other Suffolk councils, both County and districts, with the aim of reducing costs and maximising quality by for example sharing best practice and joint provision of training courses.
- 10.2 Internal Audit must be appropriately staffed in terms of numbers, grades, qualification levels and experience, having regard to its objectives, professional standards and the requirements of external audit. If a situation arises whereby the Service Manager (Internal Audit) concludes that resources are insufficient he must formally report this to the S151 Officer, Joint Chief Executive, and, if the position is not resolved, to the audit committee(s) as appropriate.
- 10.3 Internal auditors need to be properly trained to fulfill their responsibilities and should maintain their professional competence through an appropriate ongoing development programme.
- 10.4 The Service Manager (Internal Audit) is responsible for appointing the staff of the Internal Audit Section and will ensure that appointments are made in order to achieve the appropriate mix of qualifications, experience and audit skills.

10.5 The training and personal development needs of Internal Audit staff are identified through a review process and it is the responsibility of the Service Manager (Internal Audit) to ensure that staff receive the appropriate professional, technical and personal development training.

#### **11. Quality of Service**

- 11.1 Internal Audit operates in accordance with standards of good practice applicable to internal audit to ensure that a continuously effective level of performance is maintained. The Standards require that Internal Audit is subject to a quality assurance and improvement programme that should include both internal and external assessments.
- 11.2 The Service Manager (Internal Audit) has developed and implemented a quality assurance and improvement programme that covers all aspects of the internal audit activity, which enables conformance with the Definition of Internal Auditing and the Standards to be evaluated, including whether internal auditors apply the Code of Ethics. The programme also assesses the efficiency and effectiveness of the internal audit activity and identifies opportunities for improvement.
- 11.3 Internal review of work standards will be undertaken through a system of managerial review involving the Service Manager (Internal Audit). This will incorporate a review of audit working papers and reports prior to issue and agreement of such reports to relevant management.
- 11.4 Opinions will be canvassed from management responsible for activities under review to obtain their satisfaction with the Internal Audit service provided.
- 11.5 Performance indicators will be developed and agreed with senior management and the relevant audit committees to monitor and evaluate the quality of the service provided.
- 11.6 External audit assesses the work of the section annually to further inform its own view of the control environment.
- 11.7 The Service Manager (Internal Audit) will communicate to senior management and the audit committees at least annually on the Internal Audit's quality assurance and improvement programme, including results of ongoing internal assessments and any external assessments conducted as applicable.
- 11.8 The Core Principles for the Professional Practice of Internal Auditing, as set out in the Public Sector Internal Audit Standards, taken as a whole, articulate internal audit effectiveness. For an internal audit function to be considered effective all of these Principles should be

present and operating effectively for both internal auditors and the audit service as a whole:

- Demonstrates integrity;
- Demonstrates competence and due professional care;
- Is objective and free from undue influence (independent);
- Aligns with the strategies, objectives and risks of the organisation;
- Is appropriately positioned and adequately resourced;
- Demonstrates quality and continuous improvement;
- Communicates effectively;
- Provides risk-based assurance;
- Is insightful, proactive; and future focused; and
- Promotes organisational improvement.

#### 12. Fraud, Corruption and Bribery

- 12.1 Managing the risk of fraud, corruption and bribery is the responsibility of management. Internal Audit will assist management in the effective discharge of this responsibility, including investigating suspected frauds and irregularities where appropriate.
- 12.2 Audit procedures alone, even when performed with due professional care cannot guarantee that fraud, corruption and bribery will be detected. Internal Audit does not have responsibility for the prevention of detection of fraud, corruption or bribery. Internal auditors will, however, be alert in all their work to risks and exposures that could allow fraud, corruption or bribery.
- 12.3 The Service Manager (Internal Audit) must be informed of all suspected or detected fraud, corruption or improprieties so they may be considered in terms of the adequacy of the relevant internal controls, and evaluated for the annual opinion on the control environment.
- 12.4 Any evidence or reasonable suspicions that an irregularity to funds, stores, property or records has occurred should be reported immediately. All cases will be dealt with in accordance with each council's Constitution, the Anti-Fraud and Anti-Corruption Policy, and the Joint Whistleblowing Policy.

#### 13. Conclusion

- 13.1 This Charter describes the purpose, mission, authority and principal responsibilities of the Internal Audit Service shared across West Suffolk. It is important that it is publicised and that the role of Internal Audit is understood.
- 13.2 Internal Audit needs to be able to react and adapt to the changes which are taking place locally and nationally. It is therefore important that the Charter is reviewed regularly to ensure that it is

relevant to the demands and responsibilities of the service and to the strategic priorities of both councils.

13.3 The Internal Audit Charter will be reviewed each year to confirm it remains accurate and up to date; any significant and necessary changes will be reported to senior management and the audit committees.

#### **Key Contact**

Jon Snares - Service Manager (Internal Audit)

Reviewed April 2017

## Informal Joint Performance and Audit Scrutiny Committee



St Edmundsbury BOROUGH COUNCIL

Title of Report:	Internal Audit Annual Report 2016/17 and Outline Internal Audit Plan 2017/18		
Report No:	PAS/SE/17/007		
Report to and date:	Performance and Audit Scrutiny25 May 2017Committee		
Portfolio holder:	Ian Houlder Portfolio Holder for Resources and Performance <b>Tel:</b> 01284 810074 <b>Email</b> : <u>ian.houlder@stedsbc.gov.uk</u>		
Lead officer:	Jon Snares Service Manager (Internal Audit) Tel: 01284 757239 Email: jon.snares@westsuffolk.gov.uk		
Purpose of report:	<ul> <li>To provide members with:</li> <li>an overview of the work carried out by Internal Audit for the year ended 31 March 2017; and</li> <li>the proposed Outline Internal Audit Plan for 2017/18.</li> </ul>		

Recommendation:	Performance and Audit Scrutiny Committee:			
	It is RE	СОММІ	ENDED t	hat:
	R	(1) the contents of the Annual Internal Audit Report for 2016/17 (Appendix A) are <u>noted</u> ;		
	<ul> <li>(2) the conclusion drawn in respect of the annual review of the effectiveness of internal audit is <u>endorsed</u>;</li> <li>(3) the Internal Audit Plan for 2017/18 (Appendix C) be <u>approved</u>; and</li> </ul>			of the effectiveness of
				-
	F	<ul> <li>(4) the contents of the Managing the Risk of Fraud, Theft and Corruption Report (Appendix D) are <u>noted</u>.</li> </ul>		
Key Decision:		,	ecision ar	nd, if so, under which
(Check the appropriate box and delete all those that <b>do not</b> apply.)	definition? Yes, it is a Key Decision - $\Box$ No, it is not a Key Decision - $\boxtimes$			
		<ul> <li>The Internal Audit Plan has been compiled in consultation with the Assistant Director Resources and Performance (as S151 Officer), Leadership Team, Service Managers, and the external auditors; and</li> <li>Consultation with key officers is also carried out during the audit process and in the production of individual internal audit reports and follow up work.</li> </ul>		
Alternative option(s	):	N/A		
Implications:		1		
Are there any financial implications?Yes $\Box$ No $\boxtimes$ If yes, please give details•				
<i>Are there any <b>staffing</b> implications?</i> <i>If yes, please give details</i>			Yes □ ●	No 🖂
<i>Are there any <b>ICT</b> implications? If yes, please give details</i>		If	Yes □ ●	No 🖂
Are there any <b>legal and/or policy</b> implications? If yes, please give details		-	Yes 🗆	No 🖂
<i>Are there any <b>equality</b> implications?</i> <i>If yes, please give details</i>			Yes □ •	No 🖂

Risk/opportunity assessment:		(potential hazards or opportunities affecting corporate, service or project objectives)		
Risk area Inherent level of risk (before controls)		Controls	<b>Residual risk</b> (after controls)	
Internal controls within the council may not be efficient and effective and as a result the council may not be identifying significant weaknesses that could impact on the achievement of the council's priorities and/or lead to fraud, financial loss or inefficiency.	Medium	Members receive and approve the Internal Audit Plan and receive a progress report during the year. External Audit reviews the work of Internal Audit and internal control arrangements.	Low	
Ward(s) affected		N/A		
<b>Background papers:</b> (all background papers are to be published on the website and a link included)		N/A		
Documents attached:		<b>Appendix A</b> – Internal Audit Annual Report 2016/17		
		<b>Appendix B</b> - Performance and Audit Scrutiny Committee and Internal Audit Checklists		
		<b>Appendix C</b> – Outline Internal Audit Plan 2017/18		
		<b>Appendix D</b> – Managing the Risk of Fraud, Theft and Corruption Report		
		<b>Appendix E</b> – Summary of Audit Reports Issued		

#### 1. Key issues and reasons for recommendation

#### 1.1 Background Information

1.1.1 Internal auditing is an independent and objective assurance and consultancy function designed to add value and improve an organisation's operations. It helps an organisation accomplish its objectives by bringing a systematic, disciplined approach to evaluate and improve the effectiveness of risk management, control and governance processes.

#### 1.2 Annual Internal Audit Report 2016/17

1.2.1 In accordance with the Public Sector Internal Audit Standards the Service Manager (Internal Audit) is required to provide an annual written report to those charged with governance, timed to support the Annual Governance Statement, which includes an opinion on the adequacy and effectiveness of the councils' framework of risk management, control and governance processes. The attached Internal Audit Annual Report (**Appendix A**) summarises the audit work carried out during the year across West Suffolk, presenting an opinion based upon the work performed.

#### 1.3 <u>Review of the Effectiveness of Internal Audit</u>

1.3.1 The Accounts and Audit Regulations 2015 require the councils to undertake an effective internal audit to evaluate the effectiveness of its risk management, control and governance processes, taking into account public sector internal auditing standards or guidance. This report sets out evidence which the Performance and Audit Scrutiny Committees can look to rely on when reviewing whether internal audit is effective, including relevant completed checklists at **Appendix B**.

#### 1.4 Internal Audit Plan 2017/18

1.4.1 In accordance with the Public Sector Internal Audit Standards an Audit Plan (Appendix C) has been prepared covering a period of one year. The work of Internal Audit is based upon this Plan which is prepared after consulting with stakeholders, including the Assistant Director Resources and Performance (as S151 Officer), Leadership Team, Service Managers, and the external auditors.

#### 1.5 Managing the Risk of Fraud, Theft and Corruption Report

1.5.1 Fraud, theft and corruption are an ever present threat to the resources available in the public sector. The purpose of this report (**Appendix D**) is to demonstrate the councils' progress in developing and maintaining an anti-fraud and anti-corruption culture and publicise the action taken where fraud or misconduct have been identified.

Appendix A

Forest Heath • St Edmundsbury

West Suffolk working together

## **INTERNAL AUDIT**

#### Annual Internal Audit Report 2016/17 and Internal Audit Plan 2017/18

#### 1. Background

- 1.1 The statutory basis for Internal Audit in local government is provided by the Accounts and Audit Regulations 2015 which requires a local authority to 'undertake an effective internal audit to evaluate the effectiveness of its risk management, control and governance processes, taking into account public sector internal auditing standards or guidance'.
- 1.2 The Public Sector Internal Auditing Standards (the Standards) require the Service Manager (Internal Audit) to report periodically to senior management and the Performance and Audit Scrutiny Committee on Internal Audit's purpose, authority and responsibility and performance relative to its Audit Plan. Also, the Service Manager (Internal Audit) continues to establish a risk-based plan to determine the priorities of the internal audit activity consistent with both councils' priorities.

### 2. Reporting to Senior Management and the Performance and Audit Scrutiny Committee

#### 2.1 Organisational Independence

- 2.1.1 The Standards require Internal Audit to confirm to the Performance and Audit Scrutiny Committee, at least annually, the organisational independence of the audit activity. Internal Audit effectively achieves this through the Performance and Audit Scrutiny Committee's involvement in the following:
  - approval of the risk-based internal audit plan;
  - receiving communications from the Service Manager (Internal Audit) on the internal audit activity relative to the audit plan and other matters; and
  - approval of the internal audit charter as and when required, but not necessarily annually.
- 2.1.2 As further demonstration of organisational independence, the Service Manager (Internal Audit) can confirm that there has been no inappropriate scope or resource limitations placed upon him.

#### 2.2 Performance against the 2016/17 Audit Plan

#### Fundamental Systems Audits

2.2.1 During 2016/17, all of the fundamental systems audits included within the audit plan were completed. An overview of the conclusions and main findings of each audit, together with a brief summary of progress made, is provided at **Appendix E.**

#### Corporate Consultancy Work

- 2.2.2 In addition to continuing to perform the usual statutory fundamental systems audits, and other audit responsibilities, Internal Audit has continued to assist with corporate or consultancy style work. This enables early audit input to activities which can often help to prevent, or bring early resolution to, internal control issues, and also bring audit skills and increase available resource, on significant corporate projects. Work we have been, or are currently, engaged in includes:
  - production of the West Suffolk Annual Governance Statement and its associated documents;
  - West Suffolk Strategic Risk Register;
  - information governance;
  - records management;
  - input to corporate projects such as the Medium Term Financial Strategy (MTFS) Income and Contracts work streams;
  - conducting a 'health check' of the electoral administration processes across West Suffolk;
  - undertaking a number of pieces of work requested by the Operations service including reviewing, advising, and providing guidance on the use of fuel cards, and mobile CCTV cameras; reviewing the efficiency of the Fleet service area's financial processes; and reviewing guidance in respect of use of the councils' pool cars; and a process improvement exercise reviewing the fly tipping process;
  - performing the Project Assurance role for the Mildenhall Hub Project and in doing so, consider for each stage of the project whether it is on track and in accordance with agreed governance;
  - other work on behalf of the Assistant Director (Resources and Performance) including financial due diligence related to areas of potential council investment.

#### Fee Earning Work

- 2.2.3 Internal Audit continued to undertake fee earning work during the year, amounting to approximately £30k of income. This consisted of the following:
  - work on behalf of East Cambridgeshire District Council as part of the agreement in place whereby West Suffolk provides that council with internal audit resources to assist in completion of their annual audit plan;
  - audit of the council tax, non-domestic rates, and housing and council tax benefits systems at the Anglia Revenues Partnership (ARP) on behalf of East Cambridgeshire District Council (this is in addition to the work referred to above) and Breckland Council; and
  - fee earning grant certification work for Suffolk County Council to provide assurance to the Department for Business Innovation & Skills (New Anglia Growth Hub Funding and Employer Ownership Grant Scheme), Trading Standards Institute (Safety at Ports and Borders Team and Single Point of Contact for Border Controls), also, the New Anglia Local Enterprise Partnership (Eastern Agritech Growth Initiative), along with Cambridgeshire County Council (Regional Growth Fund) that the conditions of the specific grant determinations have been complied with.
- 2.2.4 As mentioned above (paragraph 2.2.3 refers) the West Suffolk Internal Audit Team currently undertakes the council tax, housing benefit and non-domestic rates reviews for Breckland Council, East Cambridgeshire District Council, Forest Heath District Council and St Edmundsbury Borough Council. Now that Waveney District Council, Suffolk Coastal District Council and Fenland District Council have joined the Anglia Revenues Partnership (ARP), discussions are taking place to determine the future internal auditing arrangements at ARP from 2017/18.
- 2.2.5 During 2016/17 Internal Audit has also responded to 70 requests for financial vetting or other financial due diligence including assessments of organisations' financial suitability to undertake specified contracts for the councils. This has included financial vetting advice in respect of Newmarket Leisure Roofing Refurbishment, Home of Horse Racing Boiler and Kitchen Fit Outs, and industrial units.

#### 2.3 Annual Audit Opinion 2016/17

- 2.3.1 Internal Audit, having taken into account other internal and external assurance processes of the councils, has an obligation to provide independent, objective assurance from the work undertaken in respect of the effectiveness of the risk management, control and governance processes operating within the councils.
- 2.3.2 The system of control should help the councils to manage and control the risks which could affect the achievement of the councils' objectives rather than eliminate them completely. Internal Audit and the other assurance processes can therefore only provide within the Annual Governance Statement reasonable and not absolute assurance of adequacy and effectiveness.

2.3.3 Based upon an independent and objective assessment of the framework of risk management, control and governance processes, Internal Audit can provide reasonable assurance for 2016/17 that the framework has operated adequately and effectively during the year. This opinion takes into account assurances provided from assurance providers other than Internal Audit, including results of any external inspections undertaken within the year. Information that supports this opinion is included within this report (Appendix A) and also **Appendix E** which gives summary information regarding audits completed within the year.

#### 2.4 Quality Assurance and Improvement Programme

2.4.1 The Standards require that internal audit 'must develop and maintain a quality assurance and improvement programme that covers all aspects of the internal audit activity'. This quality assurance and improvement programme is designed to check Internal Audit's conformance with the Standards and the Code of Ethics and also assess its efficiency and effectiveness and identify any areas for improvement.

Quality Assurance and Improvement Programme

- 2.4.2 Currently, the quality assurance and improvement programme consists of the following elements:
  - annual internal self-assessments are undertaken by completing checklists which measure the extent to which Internal Audit is complying with the Public Sector Internal Audit Standards;
  - checklists completed in conjunction with the Chairs of the Performance and Audit Scrutiny Committees, covering those committees' view of Internal Audit's role within the authority and Internal Audit's performance;
  - a quality review process is undertaken for each individual audit;
  - customer satisfaction questionnaires are issued with audit reports for completion by the service area subject to audit; and
  - performance against the Audit Plan is measured via two local performance indicators (paragraph 2.4.7 refers).

#### Annual Internal Self-Assessment

- 2.4.3 An internal self-assessment against the Standards has been completed to assess compliance. There are eleven standards these cover internal audit's role within the council and day-to-day operational practice. The self-assessment has indicated that Internal Audit's current practices generally conform to the Standards and the Code of Ethics. The Service Manager (Internal Audit) considers this to be an acceptable result as it will always be extremely difficult, and not necessarily beneficial, for small internal audit sections such as West Suffolk to fully conform to these Standards. Some of the areas identified for further consideration and progress made in respect of these include:
  - the Standards require an external assessment of Internal Audit to be undertaken at least every 5 years – this remains under consideration but the costs may outweigh the benefits of this;
  - further review and update of the Internal Audit working procedures manual
     this is an ongoing exercise;
  - review and update of the Internal Audit Charter to ensure it reflects current ways of working, good practice, and the expectations of the Standards – this has been fully revised and is presented to this committee for approval; and
  - ensure our audit planning approach conforms with expectations in the Standards our planning approach was revised for the 2017/18 Audit Plan and the results of this are presented to this committee at Appendix C.

*Performance and Audit Scrutiny Committee's Review of Internal Audit's Role in the Authority and Internal Audit Performance* 

2.4.4 Checklists have\_been completed in conjunction with the Chairs of the Performance and Audit Scrutiny Committees to assess compliance with good practice. These checklists are included at **Appendix B** and demonstrate a high degree of compliance with good practice.

#### Quality Review Process

- 2.4.5 For each audit undertaken, the Service Manager (Internal Audit) ensures that:
  - all Internal Audit working papers are reviewed to ensure that audit work has been performed in accordance with the agreed objectives for that audit, and sensible conclusions have been arrived at and are based on evidence clearly recorded within the audit working papers;
  - the draft audit report issued to management at the end of each audit is accurate, clear, concise, includes all relevant findings, conclusions, and a supportable audit opinion, as well as agreed actions with management which are achievable, make sense, and mitigate risks / add value to the service; and
  - the quality review process is robust and properly documented to ensure external audit (currently Ernst & Young) are able to place maximum reliance on Internal Audit's work should they choose to do so.

#### Customer Satisfaction

2.4.6 At the conclusion of each full audit undertaken the relevant service (e.g. Finance, if it is a financial system being audited) is given the opportunity to complete an online customer satisfaction questionnaire and give their view of the quality and usefulness of the audit review undertaken. Services do however generally prefer to give feedback informally during report discussions. Negative feedback is extremely rare and were this to be received the Service Manager (Internal Audit) would discuss this with the relevant service manager with a view to making any necessary improvements for the future.

#### Local Performance Indicators

- 2.4.7 As mentioned above in paragraph 2.4.2 internal audit performance against the Audit Plan is measured throughout the year, via two local performance indicators, as follows:
  - (1) The percentage of the planned core financial and information systems audits completed during the year – these audits are an integral part of the annual internal audit opinion which underpins the Annual Governance Statement, and it is these audits on which the external auditors may seek to place reliance or take account of for their work on the annual Statement of Accounts.

100% of planned core systems audits were completed for the year 2016/17

(2) External audit utilisation of internal audit work

The external auditors (Ernst & Young) have confirmed that they continued to take account of the work of Internal Audit during the year.

Assessment of the workings of the Performance and Audit Scrutiny Committee against good practice

2.4.8 When looking at the effectiveness of internal audit, this incorporates more than just the Internal Audit section: the Performance and Audit Scrutiny Committee is also a key element of this process.

A checklist has been completed in conjunction with the Chairs of the Performance and Audit Scrutiny Committees reviewing these committees against good practice. Based on these completed checklists, the Service Manager (Internal Audit) has concluded that the function and operation of the Performance and Audit Committees essentially satisfies the key requirements of the good practice document 'Toolkit for Local Authority Audit Committees'. See attached completed checklist at **Appendix B**.

#### Conclusion on Review of Effectiveness of Internal Audit

2.4.9 The completion of checklists referred to above provides evidence to the Performance and Audit Scrutiny Committees that internal audit is effective and the opinion of the Service Manager (Internal Audit) in this Annual Report can be relied upon as a key source of evidence in the production of the Annual Governance Statement.

#### 3. Internal Audit Plan 2017/18

- 3.1 The objectives of internal audit are to:
  - provide a professional, independent and objective assurance and advisory service that assists the Assistant Director (Resources and Performance) in her statutory duty as Section 151 Officer at both West Suffolk councils to ensure that the finances of each council are properly administered; and
  - work with management to improve the operation of the councils.
- 3.2 The internal audit service is delivered and developed in accordance with the West Suffolk Internal Audit Charter presented to the Performance and Audit Scrutiny Committees along with this Audit Plan.
- 3.3 In accordance with the Public Sector Internal Audit Standards an annual riskbased Audit Plan has been established. The purpose of the Audit Plan is to provide the framework for internal audit resources, focusing on activity that will make the most difference to achieving West Suffolk priorities. The Audit Plan takes into account the need to produce an annual internal audit opinion for each West Suffolk council, in support of, and taking into account the assurance framework operating at both councils. This annual internal audit opinion underpins the Annual Governance Statement.
- 3.4 The proposed 2017/18 Audit Plan is provided at **Appendix C** and has been produced based on extensive consultation and discussion with senior management and key officers to ensure it is focused on organisational priorities, key risks, core systems and programmes, and areas where internal audit can effectively contribute to the efficiency and effectiveness of governance, risk management and control processes. Risks contained within the Strategic Risk Register were also considered.

- 3.5 The following criteria were used to risk assess potential audit areas to be included in the Audit Plan:
  - materiality in monetary terms the relative significance or importance of the system or process to the councils;
  - corporate importance the extent to which the councils depend on the correct running of the system, whether for legal or regulatory requirements or to meet strategic priorities;
  - vulnerability the extent to which the system or process is liable to breakdown, corruption, loss, error etc;
  - management concerns direct requests for support; and
  - controls assurance information taken from previous internal audit work as well as other assurance processes within, and external to, the councils.
- 3.6 The draft Audit Plan includes work under a number of different headings as follows:
  - main financial systems
  - added value work
  - corporate and business area risk based audits
  - fraud, irregularity and probity
  - other audit activity to support the audit opinion
  - fee earning
  - other work

See Appendix C for detailed information.

- 3.7 While every effort will be made to deliver all audits included in the Audit Plan, the need for flexibility in the use of internal audit resources should be recognised so that changing circumstances and emerging risks can be responded to where necessary. The draft Audit Plan as presented at Appendix C therefore represents the Service Manager (Internal Audit)'s current view of how audit resources can be most effectively used where significant deviations to the plan are required this would be reported to the Performance and Audit Scrutiny Committee as appropriate. Wherever possible, higher risk areas will be given greater priority.
- 3.8 The Service Manager (Internal Audit) will remain alert to emerging local and national issues and risks through a number of channels, including:
  - attendance at senior officer meetings including Senior Management Team (Leadership Team and Service Managers), the member and officer Strategic Risk Management Group, staff briefings, feedback from S151 Officer, and networking with other West Suffolk colleagues;
  - regular liaison and meetings with other councils' audit managers within the region;
  - regular liaison and meetings with external audit; and
  - professional reference material, websites, and discussion forums.

3.9 This year, alongside the audit planning process Internal Audit commenced an assurance mapping exercise in order to consider whether there is a comprehensive risk and assurance framework operating, with no significant gaps. Through integrating this exercise with the audit planning process Internal Audit are then able to ensure their activities can be targeted, minimise duplication of effort through co-ordinating activities with other management activities, and develop an increased awareness of the West Suffolk wider assurance framework. Where any sources of assurance other than the work contained within this Plan are relied on in forming the annual audit opinion for each council, additional work may be undertaken by Internal Audit where necessary and appropriate to validate these other sources of assurance.

#### 4. Resources

- 4.1 The staff complement of the team is currently 3.6 Full Time Equivalents (FTEs) comprising of the Service Manager Internal Audit (1 FTE), two Senior Auditors (2 FTEs), and an Auditor (0.6 FTE).
- 4.2 The work of the team is clearly influenced by the resources made available by the councils for Internal Audit. For this reason a balance needs to be achieved in terms of keeping costs at a realistic level, focusing resources on activity that will make the most difference to achieving West Suffolk priorities, whilst also ensuring that the level of audit coverage is appropriate and sufficient to enable the Service Manager (Internal Audit) to discharge his duty to provide a robust annual internal audit opinion in support of the West Suffolk Annual Governance Statement.
- 4.3 The Service Manager (Internal Audit) considers that the current Internal Audit staff resource is adequate to fulfil the requirements of this Audit Plan and meet statutory obligations to undertake an effective internal audit to evaluate the effectiveness of its risk management, control and governance processes.
- 4.4 The skills, knowledge, and experience of internal audit staff have been taken into account when drafting the Audit Plan.

#### 5. Managing the Risk of Fraud, Theft and Corruption

- 5.1 The West Suffolk councils have a sizeable workforce, significant levels of income and expenditure, and provide a variety of services. Despite occasional incidents, probity is judged to remain at a high level.
- 5.2 Managing the risk of theft, fraud and corruption is considered in detail at **Appendix D.**

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## Performance and Audit Scrutiny Committees - Self Assessment

Issue	Yes (Y) / No (N) / Partia I (P)	Comments/action
Establishment, Operation and D	uties	
Role and Remit		
1. Does the audit committee have written terms of reference?	Y	
2. Do the terms of reference cover the core functions of an audit committee as identified in the CIPFA guidance?	Y	
3. Are the terms of reference approved by the council and reviewed periodically?	Y	
4. Has the audit committee been provided with sufficient membership, authority and resources to perform its role effectively and independently?	Y	
5. Can the audit committee access other committees and full council as necessary?	Y	Performance and Audit Scrutiny Committee can make recommendations to committees and/or Council and can ask for information from other committees.
6. Does the authority's statement on internal control include a description of the audit committee's establishment and activities?	Y	The Annual Governance Statement / Local Code of Corporate Governance includes a description of the Performance and Audit Scrutiny Committees' roles and responsibilities.
7. Does the audit committee periodically assess its own effectiveness?	Y	This checklist is considered by Performance and Audit Scrutiny Committee annually.
8. Does the audit committee make a formal annual report on its work and performance during the year to full council?	Y	SEBC - Yes FHDC – Yes

Issue Membership, Induction and Trai	Yes (Y) / No (N) / Partia I (P)	Comments/action
Membership, induction and ira	ining	
9. Has the membership of the audit committee been formally agreed and a quorum set?	Y	
10. Is the Chairman independent of the executive function?	Y	
11. Has the audit committee Chairman either previous knowledge of, or received appropriate training on, financial and risk management, accounting concepts and standards, and the regulatory regime?	Y	Appropriate training is provided
12. Are new audit committee members provided with an appropriate induction?	Y	Members are provided with training via the Members Induction Programme.
13. Have all members' skills and experiences been assessed and training given for identified gaps?	Y	Training may be provided where appropriate.
14. Has each member declared his or her business interests?	Y	
15. Are members sufficiently independent of the other key committees of the council?	Y	
Meetings		
16. Does the audit committee meet regularly?	Y	
17. Do the terms of reference set out the frequency of meetings?	Y	
18. Does the audit committee calendar meet the authority's business needs, governance needs and the financial calendar?	Y	
19. Are members attending meetings on a regular basis and if not, is appropriate action taken?	Y	
20. Are meetings free and open without political influences being displayed?	Y	
21. Does the authority's S151 officer or deputy attend all meetings?	Y	
22. Does the audit committee have the benefit of attendance of appropriate officers at its meetings?	Y	

Internal Control		
23. Does the audit committee consider the findings of the annual review of the effectiveness of the system of internal control (as required by the Accounts & Audit Regulations) including the review of the effectiveness of the system of internal audit?	Y	
24. Does the audit committee have responsibility for review and approval of the Annual Governance Statement and does it consider it separately from the accounts?	Y	
25. Does the audit committee consider how meaningful the Annual Governance Statement is?	Y	
26. Does the audit committee satisfy itself that the system of internal control has operated effectively throughout the reporting period?	Y	
27. Has the audit committee considered how it integrates with other committees that may have responsibility for risk management?	N/A	Risk Management is a quarterly agenda item of the Performance and Audit Scrutiny Committee.
28. Has the audit committee (with delegated responsibility) or the full council adopted "Managing the Risk of Fraud – Actions to Counter Fraud and Corruption?"	Y	The West Suffolk Anti-Fraud and Anti-Corruption Policy meets current good practice as set out in the CIPFA Better Governance Forum guidance 'Managing the Risk of Fraud: actions to counter fraud and corruption'.
		An appendix of the Annual Internal Audit Report relates to fraud and demonstrates the progress made by the council annually in developing anti-fraud arrangements; and publicises the actions taken where fraud or misconduct has been identified.
29. Does the audit committee ensure that the "Actions to Counter Fraud and Corruption" are being implemented?	Y	
30. Is the audit committee made aware of the role of risk management in the preparation of the internal audit plan?	Y	

31. Does the audit committee review the authority's strategic risk register at least annually?	Y	Reports are presented to Performance and Audit Scrutiny Committee on a quarterly basis.
32. Does the audit committee monitor how the authority assesses its risk?	Y	
33. Do the audit committee's terms of reference include oversight of the risk management process?	Y/N	SEBC - Yes FHDC – Yes
Financial Reporting and Regulat	ory Matt	ers
34. Is the audit committee's role in the consideration and/or approval of the annual accounts clearly defined?	Y	
<ul> <li>35. Does the audit committee consider specifically:</li> <li>the suitability of accounting policies and treatments</li> <li>major judgements made</li> <li>large write-offs</li> <li>changes in accounting treatment</li> <li>the reasonableness of accounting estimates and the narrative aspects of reporting?</li> </ul>	Y	The Performance and Audit Scrutiny Committee reviews and challenges the audited draft accounts before approval. This challenge may include any of the bullet points but it is considered unrealistic for example for Members to have the detailed technical knowledge to challenge suitability of accounting policies. Large write-offs are approved by Cabinet in accordance with the policy.
36. Is an audit committee meeting scheduled to receive the external auditor's report to those charged with governance including a discussion of proposed adjustments to the accounts and other issues arising from the audit?	Y	
37. Does the audit committee review management's letter of representation?	Y	Included within the External Auditors (Ernst and Young) Annual Audit Letter.
38. Does the audit committee annually review the accounting policies of the authority?	Ν	See response to question 35.
39. Does the audit committee gain an understanding of management's procedures for preparing the authority's annual accounts?	Y	Albeit at a very high level.

40. Does the audit committee have a mechanism to keep it aware of topical legal and regulatory issues, for example by receiving circulars and through training?	Y	A specific duty of a member of the Performance and Audit Scrutiny Committee is to be aware of national developments and best practice relating to scrutiny and to keep the effectiveness of the process under review. Additionally, any new legislative requirements affecting the Committee would always be made known to it via a report.
41. Does the audit committee approve, annually and in detail, the internal audit strategic and annual plans including consideration of whether the scope of internal audit work addresses the authority's significant risks?	Y	
42. Does internal audit have an appropriate reporting line to the audit committee?	Y	
43. Does the audit committee receive periodic reports from the internal audit service including an annual report from the Head of Internal Audit?	Y	
44. Are follow-up audits by internal audit monitored by the audit committee and does the committee consider the adequacy of implementation of recommendations?	Y	Follow-ups to previous audit recommendations are included in subsequent reports presented to Performance and Audit Scrutiny Committee.
45. Does the audit committee hold periodic private discussions with the Head of Internal Audit?	Y	Service Manager (Internal Audit) attends Chairmen's briefing before Committee.
46. Is there appropriate cooperation between the internal and external auditors?	Y	Internal Audit and External Audit liaise to ensure work is not duplicated and that External Audit is able to utilise the work of Internal Audit should they choose to do so.
47. Does the audit committee review the adequacy of internal audit staffing and other resources?	Y	

48. Has the audit committee evaluated whether its internal audit service complies with CIPFA's Code of Practice for Internal audit in Local Government in the United Kingdom? 49. Are internal audit	Y	Note – the Public Sector Internal Audit Standards apply from 2013- 14 onwards. Compliance with these Standards is covered within the 2016-17 Internal Audit Annual Report.
performance measures monitored by the audit committee?	Y	
50. Has the audit committee considered the information it wishes to receive from internal audit?	Y	
External Audit		
51. Do the external auditors present and discuss their audit plans and strategy with the audit committee (recognising the statutory duties of external audit)?	Y	
52. Does the audit committee hold periodic private discussions with the external auditor?	Ν	No – but could if felt necessary.
53. Does the audit committee review the external auditor's annual report to those charged with governance?	Y	
54. Does the audit committee ensure that officers are monitoring action taken to implement external audit recommendations?	Y	The Service Manager (Internal Audit) does this and would build into internal audit work / action plans where necessary – Internal Audit performance reports cover areas of improvement still required.
55. Are reports on the work of external audit and other inspection agencies presented to the committee, including the Audit Commission's annual audit and inspection letter?	Y	
56. Does the audit committee assess the performance of external audit?	Y	
57. Does the audit committee consider and approve the external audit fee?	Y	

Administration		
Agenda Management		
58. Does the audit committee have a designated secretary from Committee/Member Services?	Y	
59. Are agenda papers circulated in advance of meetings to allow adequate preparation by audit committee members?	Y	
60. Are outline agendas planned one year ahead to cover issues on a cyclical basis?	Y	
61. Are inputs for Any Other Business formally requested in advance from committee members, relevant officers, internal and external audit?	Y	
Papers		
62. Do reports to the audit committee communicate relevant information at the right frequency, time, and in a format that is effective?	Y	
63. Does the audit committee issue guidelines or a pro forma concerning the format and content of the papers to be presented?	Y	All committees use the Corporate Report Template. This template is very clear on every area which must be covered when writing committee reports.
Actions Arising		
64. Are minutes prepared and circulated promptly to the appropriate people?	Y	
65. Is a report on matters arising made and minuted at the audit committee's next meeting?	N/A	If an issue is raised at a meeting and a report or more information is requested at a future meeting, this would be a separate report, but would not necessarily be titled as matters arising, although the report would make it clear that the issue arose at an earlier meeting.
66. Do action points indicate who is to perform what and by when?	Y	

### Performance and Audit Scrutiny Committee's Review of Internal Audit's Role in the Authority

Question	Result (narrative)
1. Do the internal auditors receive the necessary degree of co-operation?	Yes – during the year, all reviews and investigations are carried out with the fullest possible co-operation of officers, at all levels.
2. Do the authority's statements on corporate governance reflect reality?	Yes – these receive input from a number of officers and are subject to various review processes to ensure they are robust.
3. Has there been any attempt to restrict the scope of the internal auditors' work in any way?	No – an Annual Audit Plan is produced which is presented to and approved by the Performance and Audit Scrutiny Committees.
	The scope of individual reviews are discussed and agreed with officers at the pre-audit meeting.
	During the year, no attempt has been made by officers to adversely influence the scope of the work to be undertaken.
4. Was the original audit plan modified due to deficiencies in internal control or accounting records?	Νο
5. Did the auditors have any significant disagreements with management? How were these resolved?	No – all audit recommendations are discussed with operational management at the post-audit meeting. Any significant disagreements would be discussed with senior management and if not resolved this would be reported to Performance and Audit Scrutiny Committee.
6. Do the internal auditors have any concerns about management's control awareness or operating style?	No – during the year there were no concerns regarding the 'tone at the top'. Senior management provide a level of challenge and scrutiny, particularly around control deficiencies identified through the audit review process which lead to audit recommendations.
7. What is the internal auditors' view of their relationship with management?	The Service Manager (Internal Audit) believes that the good working relationship with management has continued during the year.
8. Do the internal auditors believe they are under any undue pressure? Page	No – the Service Manager (Internal Audit) believes that the service is not only seen as independent and objective, but is also 46

	treated as such.
9. Are there any other matters that, in the opinion of the internal auditors, should be considered by the audit committee?	

# Performance and Audit Scrutiny Committee's Review of Internal Audit's Performance

Question	Result
1. Are there formal terms of reference that define internal audit's objectives, responsibilities, authority and reporting lines?	Yes – the Internal Audit Charter addresses objectives and responsibilities, authority and reporting lines.
2. Has the scope of internal audit work been determined using a risk-based systematic approach and in accordance with the Public Sector Internal Audit Standards?	Yes - a risk based approach is taken when preparing the Internal Audit Plan – also, the scope of each individual audit is based on a consideration of relevant risks.
3. What are the relative emphases given to internal control reviews, VFM (economy/efficiency/effectiveness) audits and special projects?	Internal Audit's primary objective is to review the internal controls framework. However, increasingly Internal Audit are also getting involved in special projects, at the request of management, where this is appropriate and audit skills can be used to add maximum value.
4. Are any restrictions placed on the scope of internal audit work and, if so, who establishes them?	The only restriction is that of capacity, i.e. number of available person-days. Capacity issues that affect any proposed audit plans would be addressed by the Leadership Team and the Performance and Audit Scrutiny Committee.
5. If internal audit is asked to undertake a special project, how is its independence safeguarded?	The Service Manager (Internal Audit) has direct access to all levels of Members and officers.
6. Does internal audit report directly to an appropriate level of management that will ensure audit recommendations are given due weight and attention?	Yes – audit recommendations are agreed by Service Managers, and are often ratified by Heads of Service. In addition, progress of implementation of audit recommendations is monitored by Performance and Audit Scrutiny Committee.
7. Are the internal auditors free from any other responsibilities that could impair their objectivity?	Yes
8. Do internal audit staff have sufficient technical knowledge and experience to ensure that duties are performed to an appropriate standard? Is there sufficient information systems expertise to deal with the level of technology used by the authority?	The Service Manager (Internal Audit) is a professionally qualified accountant and has approximately 30 years audit experience covering private practice, local government and the National Audit Office. Remaining audit staff also have good local
Page	government and private sector resperience. Their qualifications include

	Accounting Technician and the Diploma in Internal Audit Practice.
	Internal Audit staff have a basic level of IT audit skills. If it was felt that additional specialist expertise is needed in say IT audit we have access to a number of specialists through the Suffolk audit network.
9. Is the work of the internal auditors properly planned, completed, supervised and reviewed? Are there any quality assurance procedures?	Yes - an audit brief is issued in respect of each piece of audit work setting scope, objectives, time allocation, audit approach, etc. The degree of supervision will depend on the complexity of the audit but support is always available. All work undertaken is documented and reviewed according to agreed quality standards within the section.
10. Are internal audit reports issued on a timely basis?	Yes
11. Are reports followed up on a timely basis? Is there evidence that internal audit has a systematic approach to following up recommendations, and reporting on those where little or no action has been taken by management?	Yes

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#### MAIN FINANCIAL SYSTEMS

These are the main financial systems that support the running of the councils. These audit reviews are carried out to provide independent assurance to the Assistant Director (Resources and Performance) / S151 Officer that arrangements are operating effectively, and in line with the Finance Procedure Rules and Treasury Management Strategy as appropriate. The regularity of the audit review required depends on a number of factors, for example, previous assurance opinions, year last audited, system and resource changes.

Subject	Outline Scope	Priority
Creditors	To provide assurance that payments made are valid, authorised, accurate and timely, in respect of goods and services received by the councils and that they have been properly accounted for in the councils' accounts.	1
Debtors	To provide assurance that invoices are complete, accurate and timely, that all invoices are paid and accounted for in the councils' accounts, and for those not paid timely action is taken to recover them; with uneconomic and irrecoverable amounts written off in line with the councils' write-off policy.	1
Træasury M@nagement ਾ	To provide assurance that accurate, complete and timely information is produced to allow for effective monitoring and decision making in line with the investment strategy; that transactions are complete, accurate, valid and timely and made with institutions in line with the Treasury Management Strategy; and that treasury management activities are monitored and scrutinised in accordance with the CIPFA Code of Practice.	1
Car Parks Cash Handling	To provide assurance that effective controls are in place over car parking cash collection, retention and banking systems.	1
Council Tax & Overpayments	To review and test systems for the collection of overpayments and council tax ensuring that legislation is adhered to, exemptions and reliefs are correctly administered, refunds are appropriate, debt recovery is taking place, and to review the reconciliation of the council tax system to the general ledgers.	1
Housing & Council Tax Benefits	To review and test systems for the administration and payment of housing benefit and council tax reduction, to ensure that legislation is adhered to, and control accounts are regularly reviewed.	1
Payroll	To provide assurance that key controls exist for payroll processing including adequate documentation for starters and leavers, controls over amendments to individual payroll records, verifications to ensure that statutory deductions are correctly calculated and promptly paid to the Inland Revenue, reconciliations between the payroll system and the general ledger are correctly and promptly undertaken, and any changes to pay and rewards have been correctly implemented.	1

	A limited review of this area is planned for 2017/18, with a full review being undertaken in 2018/19.	
General	To provide assurance that financial transactions are correctly recorded including ensuring their completeness	
Ledger	and integrity, with the aim of providing the data from which the councils' annual Statements of Accounts can be prepared.	1
	A limited review of this area is planned for 2017/18, with a full review being undertaken in 2018/19.	

#### ADDED VALUE WORK

This category of audit work relates to areas identified by management and internal audit that would benefit from audit input in the form of providing support and advice to management including reviewing relevant arrangements on behalf of management and/or assisting in making improvements. Care will be taken to ensure these activities do not impinge upon internal audit independence.

These pieces of work will generally be one-off activities (unlike the annual financial systems reviews) and will not always result in a formal report being issued or an opinion provided. However, these pieces of work will contribute to a balanced audit plan which enables the Service Manager (Internal Audit) to give his statutory annual audit opinion on the adequacy and effectiveness of the compcils' framework of risk management, control and governance processes.

Work included in this category is likely to include areas such as reviewing arrangements for contract management, providing comporate support for the project management framework, and feeding into project working groups where audit skills will add value. An ongoing assessment of potential work areas will ensure that audit resource will be used in those areas which will benefit most from audit input and it is therefore important to recognise the need for flexibility in the allocation of audit resources across all areas of audit work including Added Value Work as well as Corporate and Business Area Audits (see below).

#### CORPORATE AND BUSINESS AREA AUDITS

These are reviews of systems, processes or tasks where the internal controls are identified, tested, and evaluated. These are therefore more traditional pieces of audit work in contrast to the Added Value Work referred to above.

Again, unlike the annual financial systems reviews these pieces of work will generally be one-off activities but they will normally result in a formal report being issued and an opinion provided.

The work in this category is driven by a shared understanding between management and internal audit of relevant risks. Work included in this category is likely to include, but not necessarily be restricted to, the following pieces of work. An ongoing

assessment of potential work areas will ensure that audit resource will be used in those areas which will benefit most from audit input.

Subject	Outline Scope	Priority
Cyber S <del>eg</del> urity	Review controls in place in respect of cyber security to prevent serious service disruption and permanent damage from occurring.	1
HMRC – Off Payroll Engagement (IR35)	Check payments to consultants, contractors and interim payments are treated correctly for tax and NIC purposes to ensure HMRC regulations and agreements are being complied with.	1
Contract Extensions	In collaboration with the Procurement Manager, review a sample of contracts to determine whether the terms of the contracts have been complied with and value for money obtained when contracts are extended.	2
Procurement	<b>t</b> Review a sample of payments not linked to a contract to determine whether Contract Procedure Rules are being followed and value for money obtained.	
Declarations of Interests	Assess the arrangements in place to ensure that any relevant employee interests are declared and appropriately managed.	2
Gifts and Hospitality	Assess the arrangements in place for promoting appropriate conduct in respect of gifts and hospitality.	2
Follow Ups	Whilst it is management's responsibility to manage the risks associated with the areas under their authority, internal audit will monitor progress against the implementation of all agreed audit recommendations deemed to be high / medium risk.	1

#### FRAUD, IRREGULARITY AND PROBITY

Proactive testing of systems and processes to identify potential fraud and misappropriation or noncompliance with policies and procedures; and reactive investigations if any are required into potential wrong doing, fraud and corruption.

Subject	Outline Scope	Priority
Irregularity Investigations	Reactive work where suspected irregularity has been detected.	1
Data matching	Co-ordinating review of National Fraud Initiative matches, and developing of other data matching reports.	1
Proactive Fraud and Corruption Work	Proactive anti-fraud work that includes targeted testing of processes with inherent risk of fraud. For example, carrying out cash handling spot checks at council sites, to review controls in place over cash collection, retention and banking systems.	2
Wark Fraud Awareness and Publicity	Continuing to raise awareness of fraud issues and how to report suspicions.	2

#### OTHER AUDIT ACTIVITY TO SUPPORT THE AUDIT OPINION

Includes providing advice on systems and processes and includes attendance at working groups to advise on risk and control, as well as responses to specific enquiries.

Subject	Outline Scope
Annual Governance Statement Working Group	Production of the West Suffolk Annual Governance Statement and its associated documents.
Information	Audit support and advice on information governance policies and practices.

Governance	
Working	
Group	
Strategic Risk	Review of strategic risks prior to submission to Leadership Team and Performance and Audit Scrutiny Committee.
Management	
Group	
General	Provision of advice and assistance on the risk, governance and internal control environment.
Advice and	
Assistance	
Financial	Carry out financial vetting / financial due diligence checks on businesses (prospective suppliers, contractors,
Vetting and	industrial unit tenants and partners) to minimise financial risks to the councils.
Financial Due	
Diligence for	
investment	
decisions	
Internal Audit	Participation in relevant groups to share learning and good practice.
External	
Warking	
Groups	
Ligison with	To ensure there is no duplication of work between internal and external audit.
External Audit	

#### **FEE EARNING**

Fee earning services to other local authorities who request our assistance. Approximately £14k is expected to be earnt in 2017/18.

Subject	Outline Scope	
Audit Review	Audit of council tax and housing benefits systems on behalf of other ARP partners	

Grant Certification	Grant certification work for Suffolk County Council to provide assurance that the conditions of the specific grant determinations have been complied with:
certification	<ul> <li>Department for Business Innovation &amp; Skills - Growth Hub Funding to Local Enterprise Partnership</li> </ul>
	<ul> <li>Trading Standards Institute - Safety at Ports and Borders Team and Single Point of Contact for Border Controls</li> <li>New Anglia LEP – funding for Greater Cambridgeshire and Greater Peterborough LEP</li> </ul>

OTHER WORK	
Subject	Outline Scope
West Stow Anglo Saxon Village Trust Accounts	Independent Examiners' report on the accounts to provide assurance on the charity trustees' preparation of the accounts.

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#### **Priority Key**

1	High
2	Medium

#### Managing the Risk of Fraud, Theft and Corruption Report

#### 1. Introduction

- 1.1 The West Suffolk councils spend millions of pounds of public money each year on essential local services. It is essential that they continue to protect and preserve their ability to provide these services by ensuring assets are protected against all risks of loss and damage.
- 1.2 The purpose of this report is to bring together in a single document a summary of the work which has taken place during 2016/17 to prevent and detect fraud, theft and corruption. By publishing the report the councils aim to show their commitment to minimising the risk of fraud, theft and corruption and deter any would-be fraudsters.

#### 2. The Risk of Fraud

- 2.1 Fraud, theft and corruption is an ever present threat to the resources available in the public sector. It is costly, both in terms of reputational risk and financial losses.
- 2.2 The councils' mitigating controls include:
  - ✓ clear policies and procedures available to staff and members;
  - ✓ specialised / qualified staff to identify and investigate potential areas of fraud;
  - ✓ active participation in the National Fraud Initiative; and
  - ✓ a sound internal control environment as demonstrated by internal and external audit opinions.
- 2.3 However, whilst there are mitigating controls in place to manage the risks of fraud, theft and corruption, these risks cannot be completely eradicated. West Suffolk recognises its vulnerability to fraud and its key fraud risk areas, and takes positive action to minimise those risks. Emphasis is placed on preventative and early detection work in areas at greatest risk of fraud.

# 3. CIPFA Code of Practice – Managing the Risk of Fraud and Corruption

- 3.1 The CIPFA Code of Practice on Managing the Risk of Fraud and Corruption provides a number of key principles to embed effective standards for countering fraud and corruption.
- 3.2 While the code is voluntary, an assessment was undertaken in 2015/16, resulting in a number of actions to be completed. This continues to be reviewed and incorporated into the annual audit work plan.

#### 4. Fighting Fraud and Corruption Locally

4.1 CIPFA's Local Government Counter Fraud and Corruption Strategy 2016-19 estimates that fraud costs local authorities £2.1bn a year, £207m of which is local government fraud.

4.2 CIPFA has also produced a national Fraud and Corruption Tracker Summary Report 2016 containing findings from a national survey which identifies trends and statistics. This identified the main types of fraud being council tax, housing benefit and tenancy fraud. West Suffolk is proactively working with the Anglia Revenues Partnership (ARP) Fraud Team to tackle these common fraud types.

#### 5. Local Government Transparency Code

- 5.1 Since February 2015 local authorities have been required to publish the following information annually about their counter fraud work, as required by the Local Government Transparency Code:
  - number of occasions they use powers under the Prevention of Social Housing Fraud (Power to Require Information) (England) Regulations 2014, or similar powers;
  - total number (absolute and full time equivalent) of employees undertaking investigations and prosecutions of fraud;
  - total number (absolute and full time equivalent) of professionally accredited counter fraud specialists;
  - total amount spent by the authority on the investigation and prosecution of fraud; and
  - total number of fraud cases investigated.

Data for both West Suffolk councils is included on the 'open data and transparency' area of the website.

#### 6. Corporate Fraud, Theft, Bribery and Corruption Arrangements

#### 6.1 Awareness

- 6.1.1 A West Suffolk Anti-Fraud and Anti-Corruption Policy is in place. The purpose of the policy is to minimise the risk to the councils' assets and good name, promote a culture of integrity and accountability in councillors, employees and all those that the councils do business with, and enhance existing procedures aimed at preventing, discouraging, detecting and investigating fraud and corruption.
- 6.1.2 Fraud awareness messages are published on the West Suffolk intranet at regular intervals to increase staff awareness.
- 6.1.3 Internal Audit also liaise with the ARP Fraud Team on a regular basis and are working towards undertaking internal data matching exercises with software procured by ARP.
- 6.1.4 The council is a member of the National Anti-Fraud Network (NAFN), recognised as a centre of good practice dedicated to supporting its members in protecting the public purse from fraud, abuse and error. Regular alerts are received, with action taken where necessary.

#### 6.2 **Reported suspicions**

6.2.1 Part of the work of the Internal Audit team is the investigation of potential irregularities where processes / systems are found not to be functioning as intended, resulting in potential loss to West Suffolk of resources / money. No such investigations were necessary in 2016/17.

#### 7. Revenues and Benefits (ARP) Fraud Arrangements

The information in this section has been provided by ARP.

#### 7.1 Awareness

7.1.1 All new staff recruited to ARP's revenues and benefits team are given a fraud awareness session which includes training on fraud awareness, key documents, the role of the ARP fraud team and types of fraud they uncover. Proactive fraud detection work is undertaken by ARP with any suspected Housing Benefit frauds now being reported to, and investigated by, the Department for Work and Pensions' Single Fraud Investigation Service (SFIS).

#### 7.2 Reported suspicions

7.2.1 Information is provided to the local newspaper each time there is a successful prosecution. Prosecutions are also reported via the Magistrate Court listings within the local newspaper.

#### 7.3 Sanctions applied

7.3.1 The following sanctions have been applied:

SEBC	2015/16	2016/17
Prosecutions	7	0
Formal cautions	15	6
Administrative penalties	4	5

FHDC	2015/16	2016/17
Prosecutions	15	0
/Formal cautions	12	5
Administrative penalties	6	3

Note: the 2015-16 prosecutions all related to housing benefits frauds - responsibility for investigating these frauds passed to the Department for Work and Pensions' Single Fraud Investigation Service (SFIS) in late 2015 and therefore there were no ARP-led prosecutions in 2016-17.

7.3.2 Not all investigations result in a sanction but the investigation itself stops or reduces the amount of benefit paid. Investigations are sometimes closed without a sanction because it is considered to be a genuine error or because there is insufficient evidence of fraud or because the health of the individual at the time the fraud is discovered is worse than at the time of the interview. In these instances the benefit has been corrected and recovery action on any overpayment is taken so a saving to the tax payer has been made although not recorded as a fraud.

#### 7.4 Financial loss recovered and (where appropriate) financial savings

- 7.4.1 Every effort is made to recover debt caused by fraud in line with Department for Work and Pensions (DWP) guidance.
- 7.4.2 The following amounts were identified as fraudulent payments:

SEBC	2015/16	2016/17
Housing Benefit	£93,772.04	106 cases passed to
		SFIS
Council Tax Reduction	£28,036.21	£20,539.28
FHDC	2015/16	2016/17
Housing Benefit	£122,900.10	57 cases passed to
		SFIS
Council Tax Reduction	£30,457.78	£29,617.95

Since the introduction of the SFIS, housing benefit frauds are not investigated by ARP, but passed to the DWP to investigate – monetary figures for these frauds are not easily available.

In all cases recovery is sought from the claimant either by sundry debtor invoice, collection from ongoing benefit if still entitled, or by amendments to the council tax liability

- 7.4.3 The Fraud and Investigation Team within the ARP investigate council tax fraud, including single person discount, tenancy fraud and offences relating to council tax support and housing fraud.
- 7.4.4 During 2016/17 the ARP Revenues and Benefits Fraud Team continued to undertake proactive work with regard to false claims for single person discount (SPD) for council tax which could lead to court action. This area of work is ongoing, using both data matching software and the National Fraud Initiative matches. The value of identified savings for 2016/17 to date is as follows:
  - 216 cases for SEBC, producing savings of £151,646.74
  - 27 cases for FHDC, producing savings of £15,021.53

Regarding the above figures, it should be noted that all SEBC National Fraud Initiative matches have been reviewed with the FHDC matches currently being worked on, therefore the FHDC figures are likely to increase.

The savings are calculated from when the single person discount eligibility is removed and the liability for the remainder of the current financial year. New council tax bills are raised for the period in question to enable collection to be made. Single person discount applications are now also being checked by the ARP Fraud Team in order to prevent discounts being granted incorrectly and avoiding the issue of trying to collect amounts of council tax retrospectively.

- 7.4.5 Proactive work to identify properties not on the council tax or business rates databases is also undertaken to identify tax evasion. This can be where the property does not appear on the ARP database as it had not been declared to the Valuation Office or where incorrect information on the property status has been declared. This has resulted in backdated bills being raised as follows:
  - 13 cases for SEBC, with a value of £27,029.09
  - 7 cases for FHDC, with a value of £17,271.89

Examples of this include:

#### <u>SEBC</u>

Investigations concluded that a property was empty, even though the owner declared it as being inhabited. This resulted in the Long Term Empty premium being applied and backdated bills for approximately  $\pounds$ 5,000 being raised.

A previously non-residential property was identified as being developed into a residential property, but had not been declared; this resulted in backdated bills for approximately  $\pounds4,800$  being raised.

#### <u>FHDC</u>

An undeclared Band F property was identified, resulting in backdated bills for approximately £5,600 being raised.

An undeclared mobile home was detected, resulting in backdated bills for approximately £5,300 being raised.

7.4.6 The ARP Fraud Team has also been liaising with the Housing Team and working with social housing providers to recover properties. In 2016/17, 7 properties were recovered within St Edmundsbury BC and 2 were recovered for Forest Heath DC, enabling these to be offered to those in housing need.

#### 8. Policies and Procedures

- 8.1 The council has a range of interrelated policies and procedures that provide a corporate framework to counter fraudulent activity. These include:
  - Codes of Conduct for Members and Officers
  - Code of Corporate Governance
  - Constitution including Contract and Financial Procedure Rules
  - Anti-Fraud and Anti-Corruption Policy
  - Whistleblowing Policy
  - Anti-Money Laundering Policy
  - Recruitment and Selection Procedures

#### 9. National Fraud Initiative

- 9.1 The National Fraud Initiative (NFI) is a mandatory exercise run by the Cabinet Office that matches electronic data within and between public and private sector bodies to prevent and detect fraud. The main exercise takes place over a two year period, matching records such as benefits, payroll, pensions, student awards, licenses, creditor payments and parking permits. The current exercise has included the housing waiting list to determine if false information has been provided or possible undisclosed changes in circumstance. A separate annual exercise to match electoral register data to council tax records is also undertaken; this is to identify where single person discounts may not be applicable.
- 9.2 A risk-based approach is undertaken when reviewing data matches, with recommended matches as identified by the NFI application being a high priority, and a sample of the remaining matches are then assessed and reviewed.
- 9.3 Where fraud or error is found, recovery is made by way of deductions from benefit, overpayment proceedings or credits obtained from suppliers where duplicate payments have been identified.
- 9.4 The 2016/17 NFI exercise saw data matches being released in January 2017.
  - For SEBC, a total of 1647 matches were reported with 292 high priority matches. By mid-April 2017, a total of 336 matches had been processed with another 38 in progress. This resulted in the identification of 3 housing benefit errors, with a value of £384. 7 creditor payment errors within this exercise had already been identified through either the 2015/16 NFI exercise or by West Suffolk Finance with corrective action already taken.
  - For FHDC, a total of 858 matches were reported with 160 high priority matches. By mid-April 2017, a total of 235 matches had been processed with another 40 in progress. This resulted in the identification of 1 duplicate creditor payment which West Suffolk Finance were already aware of and taken corrective action to recover.

#### 10. Internal Audit

10.1 Fraud and corruption risks are identified as part of the annual audit planning process, with the annual Internal Audit Plan including resources to undertake special irregularity investigative work, co-ordination of the NFI data matching exercise, and proactive anti-fraud and anti-corruption work.

#### Summary of Internal Audit Reports Issued in 2016/17

#### 1. Introduction

- 1.1 During the period, 16 audit reviews were completed to final report stage. Audit reports are issued as final where their contents have been agreed with management, in particular responsibility for actions and timescale. 6 of these audit reviews relate to work undertaken on behalf of East Cambridgeshire DC, the results of which have not been included within this report.
- 1.2 The following sections contain a summary of the content of the internal audit reports issued during the 2016/17 financial year. Each summary provides an indication of the issues arising from the reviews, as well as action taken in response to previous audit reports where appropriate.
- 1.3 It should be noted that each summary below represents the situation at the point in time that the audit work was undertaken and therefore it is likely that a number of agreed key improvements will subsequently have been made.
- 1.4 In line with Chartered Institute of Public Finance and Accountancy (CIPFA) good practice guidance, opinions are provided on the operation of control mechanisms where a full audit has been undertaken for the area reviewed. A key to these opinions can be found at the end of this appendix. Where a follow-up review has been undertaken full testing of controls will not always be undertaken and therefore an opinion on the operation of controls will not normally be given.
- 1.5 Progress towards implementing the required key improvements referred to below will be reviewed by Internal Audit during 2017/18 and reported to Performance and Audit Scrutiny Committee as appropriate.

#### 2. Treasury Management

2.1 This audit review covered controls relating to the management of the council's short-term and long-term investments with approved organisations to achieve the best possible rate of return. Audit work undertaken resulted in a *substantial assurance* opinion being given.

#### Improvements made since the previous audit

2.2 Efficient and consistent arrangements exist through working practices having been aligned across both councils.

#### Key areas where improvements are required

2.3 None, only minor suggestions recommended.

#### 3. Accounts Payable (Creditors)

3.1 The purpose of this audit was to review the controls around the accounts payable system which is designed to record and report on expenditure made on behalf of the councils. A *substantial assurance* opinion was provided.

#### Improvements made since the previous audit

3.2 Fraud prevention procedures have been strengthened by further improving checks made where notification is received of changes to supplier bank details.

#### Key areas where improvements are required

- 3.3 As reported previously, the purchase requisition process is still not embedded within service area procurements, with requisitions being raised after the order has been placed or the goods / services have been received. Orders should be raised in advance of goods and services being supplied - this will ensure that expenditure is appropriately committed against the relevant budget headings.
- 3.4 Suppliers of goods and services to the councils are generally paid within 30 days but performance could be further improved in this area.
- 3.5 The review included an assessment of compliance with Contract Procedure Rules and concluded that there could be improvement in this area.

#### 4. Main Accounting System (General Ledger)

4.1 The purpose of this audit was to ensure that adequate accounting routines exist, are open and transparent so as to protect the integrity of the system, and are implemented in practice. A *substantial assurance* opinion was achieved.

#### Improvements made since the previous audit

4.2 Action has been taken to address some of the recommendations made from the previous report whilst other recommendations have been superseded as a result of this year's audit report.

#### Key areas where improvements are required

4.3 Reconciliation documentation from ARP should be reviewed by Finance promptly to ensure any variances are investigated in a timely manner. 4.4 Staff should be reminded to action journals promptly and ensure supporting documentation is retained.

#### 5. Payroll

5.1 This audit reviewed the key controls for payroll processing including adequate documentation for starters and leavers, controls over amendments to individual payroll records, verifications to ensure that statutory deductions are correctly calculated and promptly paid to the Inland Revenue, reconciliations between the payroll system and the general ledger are correctly and promptly undertaken, and that any changes to pay and rewards have been correctly implemented. A *full assurance* opinion was given.

#### Key areas where improvements are required

5.2 None.

#### 6. Accounts Receivable (Debtors)

6.1 The purpose of the audit was to review the controls around the accounts receivable system to record, collect and report on income received by the councils for chargeable services provided. A *substantial assurance* opinion was given.

#### Key areas where improvements are required

6.2 It would be useful if evidence is scanned / linked to the finance system so as to provide a clear audit trail as to reason for invoices and credit notes being raised, and to advise of the action being taken to recover monies within service areas.

#### 7. Council Tax

7.1 The West Suffolk Internal Audit Team undertook the Council Tax audit on behalf of four of the councils in the Anglia Revenues Partnership (St Edmundsbury BC, Forest Heath DC, East Cambridgeshire DC and Breckland Council). The audit focus was to review and test systems for the collection of Council Tax ensuring that legislation is adhered to, exemptions and reliefs are correctly administered, refunds are appropriate, debt recovery is taking place and to ensure that adequate reconciliations of the Council Tax system to the general ledgers are undertaken. An opinion of **substantial assurance** was given.

#### Improvements made since the previous audit

7.2 Action has been taken to address some of the recommendations made from the previous report, whilst others have been superseded as a result of this year's audit report or remain work in progress.

#### Key areas where improvements are required

7.3 Recommendations were made to further improve controls for council tax processes, including overpayments, approval of write offs, monitoring of credit balances, quality assurance, control account reconciliations and checking of annual parameter bandings.

#### 8. Non Domestic Rates (NDR)

- 8.1 Similar to the council tax audit review, this year's review of NDR was undertaken by the West Suffolk Internal Audit Team on behalf of four of the councils working together as the Anglia Revenues Partnership.
- 8.2 The audit was undertaken to provide assurance on the controls in place within the NNDR System, including the collection of NNDR from commercial properties, legislation is adhered to, exemptions and reliefs are correctly administered and refunds are appropriate. The audit also included reviewing arrangements for debt recovery by ARP Enforcement (ARPE) for NNDR and Council Tax. An opinion of **substantial assurance** was given.

#### Improvements made since the previous audit

- 8.3 Improvements were observed in the reporting methods for Empty Property inspections.
- 8.4 The Electronic Data Management System (EDMS) project is currently in progress and will improve and force processes, reduce the risk of human error and ensure tasks are fully complete.

#### Key areas where improvements are required

8.5 Corrective action has been recommended to improve the administration of Reliefs, Discounts and Exemptions, the Reminder and Debt Recovery Process and timely updating of the Valuation Office amendments.

# 9. Housing and Council Tax Benefits Review

9.1 Similar to Council Tax and NDR the West Suffolk Internal Audit Team undertook the audit on behalf of four of the ARP councils. The audit focus was to review and test systems for the administration and payment of housing benefit and council tax reduction, to ensure that legislation is adhered to and the control accounts are regularly reviewed. An opinion of **substantial assurance** was given.

## Improvements made since the previous audit

9.2 Whilst no significant areas requiring improvement were reported in 2015/16, recommendations were made to further improve processes and controls which have since been actioned.

## Key areas where improvements are required

9.3 The housing benefit team generally works to a high standard and processes are working well, however, suggestions were made to improve data entry quality and accuracy even further.

### **10.** Car Parks Cash Handling Review

10.1 The audit focus was to review the controls surrounding cash collection, retention and banking. Systems were reviewed to ensure that income due to or held by the councils is accurately recorded and that income is receipted and banked correctly and promptly. An opinion of **substantial assurance** was given.

## Improvements made since the previous audit

10.2 For the majority, improvement has taken place on actions reported previously.

### Key areas where improvements are required

- 10.3 A number of suggestions were made to improve practices around the collection and banking of car parking income, including the need for the cash receipting system to be updated daily to ensure that records are up to date.
- 10.4 A review of cash security collections is needed to ensure that the councils are receiving a competitive service from their providers.

# **11.** Apex – Merchandise Review

11.1 This piece of work focused on reviewing controls over the sale of merchandise to ensure that cash floats, income, stocks, and any commission received are properly recorded and controlled.

## Key areas where improvements are required

11.2 Whilst reasonable controls are in place, suggestions were made for management to consider implementing for good practice, to include improved recording of stock and commission income.

# **12.** Meaning of words used

Full Assurance	The full assurance opinion is given where no significant or fundamental recommendations have been made. Controls within the system provide full assurance that the risks material to the achievement of the system objectives are adequately managed.
Substantial Assurance	The substantial assurance opinion is given where a small number of significant, and no fundamental, recommendations have been made. Controls within the system provide substantial assurance that the risks material to the achievement of the system objectives are adequately managed.
Limited Assurance	The limited assurance opinion is given where a small number of fundamental, and also a number of significant, recommendations have been made. Controls within the system provide limited assurance that the risks material to the achievement of the system objectives are adequately managed.
No Assurance	The no assurance opinion is given where little or no assurance could be gained from a system where a large number of fundamental and significant recommendations were proposed. Controls within the system provide little or no assurance that the risks material to the achievement of the system objectives are adequately managed.

# Informal Joint Performance and Audit Scrutiny Committee



COIIIII	πιεε								
Title of Report:	Balanced Scorecard and Quarter 4 Performance Report								
Report No:	2016-2017 PAS/SE/17/008								
Report to and dates:	Performance and Audit Scrutiny Committee	25 May 2017							
Portfolio holder:	Ian Houlder Portfolio Holder for Res <b>Tel:</b> 01284 810074 <b>Email</b> : <u>ian.houlder@st</u>	ources and Performance edsbc.gov.uk							
Lead officer:	Rachael Mann Assistant Director (Res <b>Tel:</b> 01638 719245 <b>Email:</b> <u>rachael.mann@</u>	ources and Performance) westsuffolk.gov.uk							
Purpose of report:	Scorecards being use performance for 20	the West Suffolk Balanced ed to measure the Council's 16-17 and an overview of those indicators for the final							
Recommendation:	Performance and Au	dit Scrutiny Committee:							
	performance using Quarter 4, 2016-17	sted to review the Council's Balanced Scorecards for 7 and identify any further 1 or make recommendations							

address the Council's performance.

where remedial action or attention is required to

(Charly the annuanciate	dafinitian 7		nder which						
box and delete all those	-	Key Decision - $\Box$ ot a Key Decision - $\boxtimes$							
Consultation:	со	is report has been p nsultation with all re adership Team.							
Alternative option(s):	pc ca	e option of doing no or performance, mo n highlight where re needed	nitoring performance						
Implications:									
Are there any <b>financial</b> If yes, please give detail Are there any <b>staffing</b> in If yes, please give detail Are there any <b>ICT</b> implic yes, please give details Are there any <b>legal and</b> implications? If yes, please details	nplications? s ations? If <b>/or policy</b>	or budget impl this report, it is recommendation Committee ma resource implion resources may reallocated to is performance in Yes □ No ⊠ • Yes □ No ⊠ • Yes □ No ⊠ • Yes □ No ⊠ •	y have some cations. For example, need to be						
<i>Are there any <b>equality</b> i</i> <i>If yes, please give detail</i>	•	high-level stra Yes □ No ⊠	tegies.						
Risk/opportunity asse			opportunities affecting						
		corporate, service or							
	crent level of (before rols)	Controls	<b>Residual risk</b> (after controls)						
	Medium/ High*	Regular reporting of performance to Joint Leadership Team, Portfolio Holders and to PASC can highlight where remedial action may be needed. All Ward	Low/Medium/ High* Medium						
Background papers:		None							

Documents attached:	Appendix A – Resources and
	Performance Balanced Scorecard
	Appendix B – Families and
	Communities Balanced Scorecard
	Appendix C – Human Resources,
	Legal and Democratic Balanced Scorecard
	<b>Appendix D</b> – Planning and Growth Balanced Scorecard
	<b>Appendix E</b> – Operations Balanced Scorecard
	<b>Appendix F</b> – Housing Balanced Scorecard

# 1. Key issues and reasons for recommendation(s)

### 1.1 **Performance Measures**

- 1.1.1 Attached at **appendices A** to **F** are the current Balanced Scorecards (based on the previous service area structure) which present Quarter 4 2016/17 performance. Unless otherwise stated, all performance figures on the scorecards are from a West Suffolk perspective. Where the performance for either individual Council is significantly different from the West Suffolk figure that it would have a different RAG rating, details of this are highlighted in the comments box.
- 1.1.2 The information included in the report has been provided by Assistant Directors and service managers. Most indicators report performance against an agreed target using a traffic light system with additional commentary provided for performance indicators below optimum performance. Other KPIs report a data value only (e.g. no target performance) in order to track performance over time.

### 1.2 **Quarter 4 Performance**

- 1.2.1 In quarter 1 and 2, the performance against the "% telephone calls answered" indicators was below target levels across all areas. During quarters 3 and 4 the performance against these indicators has increased and exceeded target levels.
- 1.2.2 There has been a slight increase corporately in the performance against the indicator "% of non-disputed invoices paid within 30 days" since quarter 3. The figure in December 2016 was 93.1%, whereas the March 2017 figure is 94.19%. The finance and performance team will continue to work with service areas to try and improve performance against this indicator, with monthly business intelligence reports being sent out with details of all invoices processed.
- 1.2.3 There has also been a slight decrease corporately in the performance against the indicator "% of total debt over 90 days". The figure in December 2016 was 61.2%, whereas the March 2017 figure is 68.72%. Although this figure has risen, the total level of debt over 90 days has in fact reduced from  $\pounds$ 631k to  $\pounds$ 487k.

	<u>FY</u>	2016 - 2017 -	[			<u>N</u>	<u>/EST SUFFOLK - R</u>	ESOURCES & PERFORMANCE BAL	ANCED S	SCOREC	CARD													
	MONTH	Mar 17 -	QUARTER	Jan 17 - M	ar 17 🚽		HALF YEARLY	Oct 16 - Mar 17 -	ANNUAL		Apr 16 - Mar 17	7 🔹		* These indica	tors are at orga	nisational level								
			Current Value	Target	Frequency	Туре	Trend	Comments			1	Current Value	Target	Frequency	Туре	Trend								
		Year end forecast variance (under) / over spend against budget - FHDC	£ 39,423.00	-	м	Cumulative		General Fund £225k, Resources (£44k), ICT (£81k), C/Tax (£25), Benefits (£37k)		ACTION	Number of formal complaints	27	No Target	В	Period only		26 - ARP							
		Year end forecast variance (under) / over spend against budget - SEBC	£ 397,031.00	-	м	Cumulative		General Fund £530k, C/Tax (£70k), Benefits (£35k), Corporate Non-Distributed (£28k)		SATISF	Number of formal compliments	0	No Target	В	Period only									
	FINANCIAL	Income generated from SLAs	(£510,063.80)	(£467,667.00)	м	Cumulative					Organisational year end forecast variance (under) / over spend against budget - FHDC *	-	-	м	Cumulative		Year End per budg							
RESOURCES	RESOURC	% return on the investment of reserves and balances - FHDC	1.06	1.50	Q	Cumulative		Rate has dropped due to the number of short term investments placed, which tend to be at lower rates, coupled with the drop in the Bank of England base rate.	CUSTOMERS	AL	Organisational year end forecast variance (under) / over spend against budget - SEBC *	(£159,782.00)	Data missing	м	Cumulative		Year enc per budg							
		% return on the investment of reserves and balances - SEBC	0.76	0.90	Q	Cumulative		Due to higher levels of balances than anticipated, the actual income received in the year is forecast to be £145,000 higher than budget.			Total income generated by organisation £ *	(£27,218,897.63)	(£23,722,344.00)	м	Cumulative									
	JCE & MANCE	% of non-disputed invoices paid within 30 days	95.70	95.00	м	Period only	$\sim$	93 invoices processed in March.		Ň	% of total non-disputed invoices paid within 30 days *	94.19	95.00	м	Cumulative	$\langle \rangle$	1,412 inv							
	FINANCE RFORMA	% of debt over 90 days old	0.00	10.00	м	Cumulative	$\sim$	FHDC debt £0.00 - 0% over 90 days. SEBC debt £0.00 - 0% over 90 days.			% of total debt over 90 days old *	68.72	10.00	м	Cumulative		FHDC de SEBC del							
			Current Value	Target	Frequency	Туре	Trend	Comments				Current Value	Target	Frequency	Туре	Trend								
	~	% of all payments made to us by BACS, Direct Debit, online as opposed to cash & cheque *	88.28	No Target	м	Period only					% Collection of Council Tax - FHDC	102.00	100	м	Cumulative		The amo March is							
	ICT	% of ICT Helpdesk calls completed 'on time' as defined in SLAs	96.03	90.00	Q	Period only				42	% Collection of Council Tax - SEBC	102.23	100	м	Cumulative		The amo March is							
PROCESSES		Days taken to process Housing Benefit new claims and changes - FHDC	6.38	8.00	м	Period only			OMES	DMES	OMES	ARI						% Collection of Business Rates - FHDC	105.91	100.00	м	Cumulative		The amo March is
INTERNAL	TERNAL PF ARP	Days taken to process Housing Benefit new claims and changes - SEBC	5.33	8.00	м	Period only			OUTC		% Collection of Business Rates - SEBC	100.75	100	м	Cumulative		The amo March is							
										S RATES	Business Rate Growth - FHDC	23,606,981	22,143,933	м	Cumulative		This is th FHDC wi which w forecast							
										BUSINES	Business Rate Growth - SEBC	48,520,655	45,886,675	м	Cumulative		This is th SEBC wil which wi forecast							

CTS	Name	Project Lead	Project Stage	Project Status	Approval details	Approved budget	Forecast Spend	Variance		Comm
PROJECT										
	RISK ID NUMBER	Туре	Title	Description - Wh	at are we trying to avoid? Why is this importan	t	WS Inheren	t Risk	WS Residual Risk	
	WS1 A	Financial	Poor financial management	Failure in specific areas to achieve projected in	come, or expenditure exceeds the approved buc	gets (revenue or capital).	Probability - 3; I	mpact - 5	Probability - 2; Impact - 3	
	WS1 B	Financial	Poor financial planning	areas such as Comprehensive Spending Review	Financial Strategy, especially in view of continued a, localisation of Business Rates, increased service ATFS theme such as behaving more commercially	e demand, and use of	Probability - 3; I	mpact - 4	Probability - 2; Impact - 4	
	WS6 (on all scorecards)	Political	Managing public / councillor expectations with less resources	Falling short of providing the level of service the	at the public and councillors expect and demand	l.	Probability - 5; I	mpact - 4	Probability - 3; Impact - 4	
RISK	WS7	Technological / Financial / Customer	Poor project management		e to projects failing to be completed on time. But s for support services are not managed, resulting	Probability - 4; I	mpact - 4	Probability - 3; Impact - 4		
	WS7a	Technological	ICT integration	Integration of ICT across services and systems	not being achieved.Failure to keep Business App	ications aligned.	Probability - 4; I	mpact - 4	Probability - 3; Impact - 4	
	WS11	Economic / Financial / Competitive	Failure to adapt to new public sector models, explore opportunities with partners		ew sources of funding and opportunities for savir count of wider changes in national and local gove		Probability - 4; I	mpact - 4	Probability - 3; Impact - 3	
	WS13	Partnership / Financial	Partner / Public Sector failure	Partners or partnerships failing; cost shunting outcomes.	transfer of costs between partners); partnership	os not achieving desired	Probability - 4; I	mpact - 4	Probability - 3; Impact - 4	
	WS14 (on all scorecards)	Physical / Social / Legal	Service failure through unplanned events	Reduced level or failure to deliver services to b	oth internal and external clients due to unforese	een events.	Probability - 3;	mpact - 4	Probability - 2; Impact - 2	
	WS18	Customer / Financial / Professional	Managing poor performance	Risk of individual services having below par pe service models.	formance levels and possible dips in performance	ce while establishing new	Probability - 4; I	mpact - 4	Probability - 3; Impact - 3	

# <u>Appendix A</u>

	Comments
	26 - ARP, 1 Insurance
_	
	Year End Outturn in line with budget as per budget monitoring report
	Year end outturn underspend of £160k as per budget monitoring report
	1,412 invoices processed in March.
	FHDC debt £79k - 49.36% over 90 days. SEBC debt £408k - 71.80% over 90 days.
	Comments
	The amount collected as at the end of March is £27,124,236.
	The amount collected as at the end of March is £56,747,587.
	The amount collected as at the end of March is £23,578,429.
	The amount collected as at the end of March is £47,622,080.
	This is the forecast business rates figure. FHDC will receive 40% share of growth which will be £585,195 based on this forecast.
	This is the forecast business rates figure. SEBC will recvied 40% share of growth which will be £1,053,592 based on this forecast.
_	Comments
_	
	Last updated
	March 2017

	<u>FY</u>	2016 - 2017 -				Ŋ	WEST SUFFOLK -	FAMILIES & COMMUNITIES BALAN	NCED SC	ORECA	RD						Ē
	MONTH	Mar 17 -	QUARTER	Jan 17 - N	lar 17 🚽		HALF YEARLY	Oct 16 - Mar 17 -		ANNUAL	Apr 16 - M	ar 17 🚽				* These indicators a	ire at organisat
			Current Value	Target	Frequency	Туре	Trend	Comments				Current Value	Target	Frequency	Туре	Trend	
		Year end forecast variance (under) / over spend against budget - FHDC	(20,359.00)	-	М	Cumulative		(£30k) Commmunity Dev, £15k Customer Serv.			% Customer satisfaction with customer service - overall	81.00	80.00	Q	Period only		Customer satis target. The sat 50% earlier in t
JRCES	NCIAL	Year end forecast variance (under) / over spend against budget - SEBC	(1,830.00)	-	м	Cumulative		(£38k) Commmunity Dev, £35k Customer Serv.	MERS	CTION	journey	01.00	50.00		T Chou only		introduction o implementatio Options Abrita
RESOL	FINAN	% of non-disputed invoices paid within 30 days	100.00	95.00	М	Cumulative		85 invoices processed in March.	CUSTO	SATISFA	Number of formal complaints	0	No target	В	Cumulative		
		% of debt over 90 days old	35.25	10.00	М	Cumulative	/	FHDC debt £6.4k - 3.37% over 90 days (1 invoice with Legal). SEBC debt £13.0k - 51.10% over 90 days (11 invoices). All outstanding debt relates to Housing.			Number of formal compliments	12	No target	В	Cumulative		All compliment Services.
			Current Value	Target	Frequency	Туре	Trend	Comments				Current Value	Target	Frequency	Туре	Trend	
		Number of unique users of the West Suffolk councils website	48,771	29,500	М	Period only		Aim to maximise.		R SERVICES	% of issues resolved at first point of contact with Customer Services - telephone	97.00	80.00	М	Cumulative		On target
	ICATIONS	Number of unique page views to the West Suffolk councils website	152,378	150,000	М	Period only	~~~	March website usage has increased due to the renewal of the Garden Waste Collection Service.		CUSTOMER	% of issues resolved at first point of contact with Customer Services - face to face	84.00	80.00	М	Cumulative		On target
PROCESSES	COMMUN	Number of online forms completed	9,808	8,000	М	Period only		Increase in garden waste forms	OMES								
INTERNAL F		Number of page views to the West Suffolk intranet	321,422	123,500	М	Period only	M	Aim to maximise.	OUTCOMES								
	SERVICES	% of telephone calls answered	93.00	90.00	М	Period only		Agency staff brought in to help call rate									
	CUSTOMER	Number of face to face contacts (not including visitor management)	5,434	5,000	М	Period only	$[ \searrow ]$	On target									

(0	Name	Project Lead	Project Stage	Project Status	Approval details	Approved budget	Forecast Spend	Variance		Commei
PROJECTS										
	RISK ID NUMBER	Туре	Title	Description - What	are we trying to avoid? Why is this important		WS Inheren	t Risk	WS Residual Risk	
	WS2	Customer	Maintain and promote our public image, maintain effective communications	Lack of public trust and confidence in the councils trusted part of the community. It is vital therefore sensitive information, that the councils have a stro growth or large projects as well as in times of cris Councils need a good reputation to enter positive on our ability to recruit staff in competetive mark	in making sure people access services, which ofter ong reputation. This is also the case in working with s, when the council must be a trusted source of in partnerships with others, or secure funding. This o	n means the handling of n communities to deliver formation.Therefore	Probability - 3; I	mpact - 3	Probability - 3; Impact - 2	
X	WS3	Customer	Failure to deliver channel shift (Customer Access Strategy).	Service delivery methods do not meet customer r customer expectations need to be understood ar and response time which are expected by custom	-	Probability - 3; I	mpact - 4	Probability - 2; Impact - 4		
R	WS6 (on all scorecards)	Political	Managing public / councillor expectations with less resources	Falling short of providing the level of service that			Probability - 4; I	mpact - 5	Probability - 3; Impact - 4	
	WS8a	Political / Social	Failure to deliver Families & Communities agenda	Opportunities being missed to create or influence take the initiative to help the most vulnerable; (ii) (iii). improved wellbeing, physical and mental hea	people playing a greater role in determining the f		Probability - 4; I	mpact - 5	Probability - 3; Impact - 4	
	WS14 (on all scorecards)	Physical / Social / Legal	Service failure through unplanned events	Reduced level or failure to deliver services to both	internal and external clients due to unforeseen e	vents.	Probability - 3; I	mpact - 4	Probability - 2; Impact - 2	
	WS19	Economic / Social	Demographic changes	Unable to meet the demands created by populati impact on infrastructure and other related service		mployment) including the	Probability - 4; I	mpact - 2	Probability - 2; Impact - 2	

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# <u>Appendix B</u>

anisational level

Comments
ner satisfaction rate now back on The satisfaction rate had fallen to rlier in the year with the action of Garden Waste charging and mentation issues with the Housing s Abritas homelink system
pliments relate to Customer s.
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Last updated
March 2017

March 2017

2016 - 2017	]		<u>WES</u>	ST SUFFOLK	- HUMAN RESC	OURCES, LEGAL & DEMOCRATIC SE	RVICES	BALAN	CED SCORECARD						<u>Ap</u>
Mar 17 -	QUARTER	Jan 17 - M	lar 17 🚽		HALF YEARLY	Oct 16 - Mar 17 -	* These i	ndicators	are at organisational level		Apr 16 - M	ar 17 🔤			
	Current Value	Target	Frequency	Туре	Trend	Comments		-		Current Value	Target	Frequency	Туре	Trend	C
Year end forecast variance against budget - FHDC	£ 264.00	-	м	Cumulative		HR/Health & Safety (£20k), L&D (£24k), Legal £15k, Democratic £12k, Elections £18k		CTION	Number of formal complaints	2	No target	В	Period only	$\wedge$	1 legal, 1 HR
Year end forecast variance against budget - SEBC	£ 58,704.00	-	м	Cumulative				SATISFA	Number of formal compliments	1	No target	В	Period only		1 HR
% of non-disputed invoices paid within 30 days	95.52	95.00	м	Cumulative		67 undisputed invoices processed in March 2017	CUSTOMERS	ICE	% response rate to Annual Canvass	91.76	95.00	A	Cumulative		
% of debt over 90 days old	0.00	10.00	м	Cumulative		No debt over 90 days for FHDC or SEBC	0	SERV	Customer Services % of answered calls - elections	83.00	90.00	м	Period only		
Average number of sick days lost per FTE per annum*	6.77	6.50	Q	Cumulative	~										
	Current Value	Target	Frequency	Туре	Trend	Comments				Current Value	Target	Frequency	Туре	Trend	C
Time taken to complete recruitment process - advert to offer (days)	30.85	35.00	Q	Period only	~~~			SOURCES	% Voluntary staff turnover *	9.32	7-12	Q	Cumulative	$\sim$	
							OUTCOMES	HUMAN RE	% successful staff appointments *	100.00	85.00	Q	Cumulative		
							_	EALTH &		1	10	Q	Cumulative		
	Mar 17         Year end forecast variance against budget - FHDC         Year end forecast variance against budget - SEBC         % of non-disputed invoices paid within 30 days         % of debt over 90 days old         Average number of sick days lost per FTE per annum*         Time taken to complete recruitment	Mar 17 QUARTER   Vear end forecast variance against budget - FHDC £   Year end forecast variance against budget - SEBC £   % of non-disputed invoices paid within 30 days 95.52   % of debt over 90 days old 0.00   % of debt over 90 days old 0.00   Average number of sick days lost per FTE per annum* 6.77   Time taken to complete recruitment 20.85	Mar 17       QUARTER       Jan 17 - M         Vear end forecast variance against budget - FHDC       £       264.00       -         Year end forecast variance against budget - SEBC       £       58,704.00       -         % of non-disputed invoices paid within 30 days       95.52       95.00       -         % of debt over 90 days old       0.00       10.00       10.00         Average number of sick days lost per FTE per annum*       6.77       6.50       -         Time taken to complete recruitment       20.95       25.00       -	Mar 17       QUARTER       Jan 17 - Mar 17         Mar 17       QUARTER       Target       Frequency         Year end forecast variance against budget - FHDC       £       264.00       -       M         Year end forecast variance against budget - SEBC       £       58,704.00       -       M         % of non-disputed invoices paid within 30 days       95.52       95.00       M         % of debt over 90 days old       0.00       10.00       M         Average number of sick days lost per FTE per annum*       6.77       6.50       Q         Time taken to complete recruitment       20.85       25.00       O	Mar 17       QUARTER       Jan 17 - Mar 17         Mar 17       QUARTER       Target       Frequency       Type         Year end forecast variance against budget - FHDC       £       264.00       -       M       Cumulative         Year end forecast variance against budget - SEBC       £       58,704.00       -       M       Cumulative         % of non-disputed invoices paid within 30 days       95.52       95.00       M       Cumulative         % of debt over 90 days old       0.00       10.00       M       Cumulative         Average number of sick days lost per FTE per annum*       6.77       6.50       Q       Cumulative         Time taken to complete recruitment       20.95       25.00       D       Deside day	Niar 17       QUARTER       Jan 17 - Mar 17       HALF YEARLY         Image: Im	Mar 17       QUARTER       Jan 17 - Mar 17       HALF YEARLY       Oct 16 - Mar 17         Image: Construction of the construction of	Mar 17       Quarter       Jan 17 - Mar 17       HALF YEARLY       Oct 16 - Mar 17       * These is the set of	Mar 17       QUARTER       Jan 17 - Mar 17       HALF YEARLY       Oct 16 - Mar 17       These indicators         Image: Comparison of the compa	Mar 17       QuARTER       Jan 17 - Mar 17       HALF YEARLY       Oct 16 - Mar 17       + These indicators are at organisational level         Vear end forecast variance against       Current Value       Target       Frequency       Type       Trend       Comments       Multicity       Hil/Health & Safety (200), L8D (224), Legal (152), Egal (152	Mar 17       Quarter       Jan 17 · M · T       HAE YEARLY       Oct 16 · Mar 17       These indicators are at organisational level       ANNUL         Image: FHDC       Current Value       Target       Frequency       Type       Trend       Comments       Current Value       Current Value       Current Value       Manual Value       Mighesith & Safety (72M), I&BD (72M	Mar 17       Quarter       Jan 17 - Mr 17       KLK YEAR       Oct 16 - Mar 17       • these indicators are at organizational level       ANNUAL       Apr 16 - Mr         Mar 17       Quarter       Target       Prequency       Type       Trend       Comments       Image: Comments       Current Value       Target       Prequency       Type       Trend       Comments       Mar 17       Image: Comments       Image: C	$ \begin{array}{ c c c c c c c c c c c c c c c c c c c$	$ \begin{array}{  c                                  $	Nor 12       Dustrie       Jan 7 - Mar 2       NLV YLARLY       Oct 16 - Mar 17       * Treste indicators or ganisational us ANULL       April 6 - Mar 17       April 6 - Mar 17       Mar 17 <th< td=""></th<>

	Name	Project Lead	Project Stage	Project Status	Approval details A	Approved budget	Forecast Spend	Variance			Comments
CTS											
OJE											
РК											
	RISK ID NUMBER	Туре	Title	Description - What	are we trying to avoid? Why is this important		WS Inherent F	Dick	WS Residu	ual Pick	
	WS4	Professional			and capacity could prevent delivery of services and high le	evels of	Probability - 5; Im		Probability - 3		La
	WS6	Political	Managing public / councillor expectations with less	Falling short of providing the level of service that			Probability - 5; Im		Probability - 3		
SK	(on all scorecards)	POlitical	resources	Failing short of providing the level of service that	the public and councillors expect and demaind.		Probability - 5, III	pact - 4	Probability - 5	, impact - 4	IV
RI	WS14	Physical / Social / Legal	Service failure through unplanned events	Reduced level or failure to deliver services to bot	h internal and external clients due to unforeseen events.		Probability - 3; Im	pact - A	Probability - 2	2. Impact - 2	
	(on all scorecards)	Physical / Social / Legal	Service failure through unplainted events	Reduced level of failure to deliver services to bot		,	Probability - 5, III	paci - 4	Probability - 2	, impact - Z	N
	WS16	Legal	Breach of data protection and information security	Failure to ensure the accuracy and control of data	a. Not using good practice when handling data. Damage t	to council's	Probability - 4; Im	pact - 4	Probability - 2	<sup>1</sup> ; Impact - 3	Ν
	WS20	Physical	Implementation of the Corporate Health and Safety	Failure to ensure the safety and well being of sta	ff. Failure to provide safe and healthy environment for vis	sitors and the	Probability - 2; Im	pact - 5	Probability - 1	I; Impact - 5	N

# <u>Appendix C</u>

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March 2017

	<u>FY</u>	2016 - 2017 -					WEST SUFFOLH	( - PLANNING & GROWTH BALANCI	ED SCOI	RECAR	<u>D</u>						
	MONTH	Mar 17 -	QUARTER	Jan 17 - Mar	17 -		HALF YEARLY	Oct 16 - Mar 17 -	* These ir	ndicators	are at organisational level	ANNUAL	Apr 16-	Mar 17 👱	·		
			Current Value	Target	Frequency	Туре	Trend	Comments				Current Value	Target	Frequency	Туре	Trend	
		Year end forecast variance (under) / over spend against budget - FHDC	£ 53,715.00	0.00	м	Cumulative		DC £244k , Business including BC £19k , Enviroment (£192k) including Solar Farm , Economic Development (£13k)		CTION	Number of formal complaints	10	No target	В	Period only		10 - Developr Control.
		Year end forecast variance (under) / over spend against budget - SEBC	£ 77,233.00	0.00	м	Cumulative		DC (£41k) , Business including BC £101k , Enviroment (£7k), Place Shaping (£13k), Economic Development £34k		SATISFA	Number of formal compliments	20	No target	В	Period only		15 - Developr Control, 1 - La Environmenta
ESOURCES	FINANCIAL	Spend on professional fees in relation to planning appeals	£ 149,468	No Target	м	Cumulative		Various appeal costs and enforcements action costs	JSTOMERS		Number of successful appeals - Planning	1	No Target	м	Period only	<u> </u>	-
R	_	Income received against budget	(£3,290,721.39)	(£2,759,639.00)	м	Cumulative		Includes £500k Solar Farm income unbudgeted	ช	<b>DNINN</b>	Application decisions needing an extension of time to complete	Data missing	No Target	м	Period only		- Data missing
		% of non-disputed invoices paid within 30 days	93.75	95.00	м	Period only	<u> </u>	64 Undisputed invoices processed in March		PLAN	Total validation backlog	73	No Target	м	Cumulative		Working on g fully trained
		% of debt over 90 days old	54.60	10.00	м	Cumulative	$\sim$	FHDC debt £7372.14 - 61.1% over 90 days. SEBC debt £3251.63 - 48.1% over 90 days			% of invalid planning applications received	36%	No Target	M	Period only		Out of the 12
			Current Value	Target	Frequency	Туре	Trend	Comments				Current Value	Target	Frequency	Туре	Trend	
		% of major planning applications determined within 13 weeks	90.00	60.00	м	Period only		There were 10 applications in the month 9 were completed in time. 6/7 were completed for SEBC and 3/3 for FHDC		АТОКҮ	Renewable energy generated on Council properties (KWh)	63,567	No Target	Q	Period only	$\sim$	
	PLANNING	% of minor planning applications determined within 8 weeks	90.48	65.00	м	Period only		There were 38 cases out of 42 determined both SEBC and FHDC recorded 19 each out of 21		REGUL	% of food businesses receiving a top food hygiene rating (rating of 5)	81.70	60.00	Q	Period only		
PROCESSES		% of other planning applications determined within 8 weeks	88.16	80.00	м	Period only		67 out of 76 were determined on time of those 51/59 (86%) were SEBC and 16/17 (94%) were FHDC.	COMES								
INTERNAL	EMENT	Number of new enforcement cases opened	42	No Target	м	Period only	$\sim$	29 New cases were opened in SEBC and 13 in FHDC	ουτς								
	ING ENFORC	Number of enforcement cases closed	18	No Target	М	Period only		There were 16 cases closed in SEBC and 2 in FHDC									
	PLANN	Total number of enforcement cases open	304	No Target	м	Period only		There are 304 open cases 198 in SEBC and 106 in FHDC									
Ĕ		Name	Projec	ct Lead		Project Sta	ige	Project Status		Α	pproval details	Approved	Forecast Spend	Variance			Comments
			Ту	уре	Managing mult	Title	octations with lass	Description - What are	we trying	to avoid?	Why is this important		WS Inheren	t Risk	WS	Residual Risk	
		WS6 (on all scorecards)	Pol	litical	Managing public resources	cy councillor exp	ectations with less	Falling short of providing the level of service that t			-		Probability - 5; I	mpact - 4	Probab	ility - 3; Impact - 4	
		WS8b	Politica	ai / Sociai	Failure to delive and increase in o		a inc coping with growth	Opportunities being missed to create or influence quality of life; (ii) existing businesses that are thriv educational attainment and skills needed in our lo centres and markets.	ing and nev	w busines	ses brought to the area; (iii) peop	ole with the	Probability - 4; I	mpact - 5	Probab	ility - 3; Impact - 4	
	-	WS14 (on all scorecards)	Physical / S	Social / Legal	Service failure th	hrough unplanne	d events	Reduced level or failure to deliver services to both	internal ar	nd externa	al clients due to unforeseen event	S.	Probability - 3; I	mpact - 4	Probab	ility - 2; Impact - 2	
		WS12			Industry, Greene Sugar) - See WS2	e King, WS Hospi 22 for USAFE		Failure to retain major employers in the area and t					Probability - 3; I			ility - 2; Impact - 5	
		WS22	WS22 Economic / Social			osure of RAF Mild	denhall	Negative impact on the local economy, families an	d commun	ity or the	housing market		Probability - 5; I	mpact - 4	Probab	ility - 5; Impact - 2	

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# <u>Appendix D</u>

Comments
opment Control / Building
opment Control / Building - Land charges, 4 - ental Health.
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n getting fully staffed who are ed to reduce the backlog
128 applicants 46 were invalid
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Last updated
March 2017

	<u>FY</u>	2016 - 2017 -					<u>WEST SUF</u>	FOLK - OPERATIONS BALANCED S	CORECA	ARD							<u>Ap</u>
	MONTH	Mar 17 -	QUARTER	Jan 17 - M	ar 17 🚽		HALF YEARLY	Oct 16 - Mar 17 -	* These i	ndicators	are at organisational level		Apr 16 - M	ar 17 🔄			
			Current Value	Target	Frequency	Туре	Trend	Comments		_	-	Current Value	Target	Frequency	Туре	Trend	C
		Year end forecast variance against budget - FHDC	(£89,376.00)	-	м	Cumulative		(£71k) Waste, (£22k) Prop Mgmt, (£29k Car Parks). As per budget monitoring report		ACTION	Number of formal complaints	2	No target	В	Period only		2 - Waste
		Year end forecast variance against budget - SEBC	(£533,877.00)	-	м	Cumulative		(£272k) Waste, (£162k) Operational, (£38 Parks) as per budget monitoring report.		SATISF	Number of formal compliments	33	No target	В	Period only		15 - Waste, 1 - Si Leisure
JRCES		Income from entire property portfolio	(£4,377,160.32)	(£4,186,230.00)	м	Cumulative			DMERS	VICE	% of calls answered - Waste	95.00	90.00	М	Period only	~~~	above target
RESOL	FIN	Income from waste & street scene services	(£2,168,117.87)	(£1,860,184.00)	м	Cumulative			CUSTO	SER	% of calls answered - Apex Box Office	93.00	90.00	М	Period only		above target
		% of non-disputed invoices paid within 30 days	94.76	95.00	м	Cumulative		903 invoices processed in March.									
		% of debt over 90 days old	72.50	10.00	м	Period only	$\sim\sim$	FHDC Debt £70,725.89 - 58.9% over 90 days. SEBC Debt £376,700.41 - 75% over 90 days									
			Current Value	Target	Frequency	Туре	Trend	Comments		1		Current Value	Target	Frequency	Туре	Trend	
SI	WASTE MANAGEM ENT	Number of household bins not collected as scheduled -per 10,000 properties	3.64	8.25	м	Period only				NAGEMENT	% of household waste recycled and composted	42.34	42.00	Q	Cumulative		
AL PROCESSI	AL PROCESSES								JTCOMES	WASTE MA	Residual household waste per household - Kgs	520.91	520.00	Q	Cumulative		
INTERN									no	PROPERTY	% of industrial units that are vacant	8.13	8.25	М	Cumulative		

		Name	Project Lead	Project Stage	Project Status	Approval details	Approved budget	Forecast Spend	Variance		Comments
	CTS										
	OJE										
	РК										
Г			-								<u>.</u>
		RISK ID NUMBER	Туре	Title	Description - What	are we trying to avoid? Why is this important		WS Inheren	nt Risk	WS Residual Risk	La
	<u> </u>	WS6 (on all scorecards)	Political	Managing public / councillor expectations with less resources	Falling short of providing the level of service that	the public and councillors expect and demand.		Probability - 5; I	Impact - 4	Probability - 3; Impact - 4	N
	RISI	WS14 (on all scorecards)	Physical / Social / Legal	Service failure through unplanned events	Reduced level or failure to deliver services to bot	h internal and external clients due to unforeseen ex	vents.	Probability - 3;	Impact - 4	Probability - 2; Impact - 2	Μ

# <u>Appendix E</u>

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	<u>FY</u>	2016 - 2017 -					<u>WEST SI</u>	UFFOLK - HOUSING BALANCED SCO	DRECAR	<u>RD</u>							Appendix F
I	MONTH	Mar 17 -	QUARTER	Jan 17 - Ma	ar 17 🚽		HALF YEARLY	Oct 16 - Mar 17 -	* These i	indicator	are at organisational level	ANNUAL	Apr 16 -	Mar 17	•		
			Current Value	Target	Frequency	Туре	Trend	Comments		-	-	Current Value	Target	Frequency	Туре	Trend	Comments
		Year end forecast variance (under) / over spend against budget - FHDC	(£30,437.00)	-	м	Cumulative		Housing Options (£15k) , Public Health £k5 , Housing Development (£12k) Housing Business Partnership (£8k)		ACTION	Number of formal complaints	6	No target	В	Period only		,
		Year end forecast variance (under) / over spend against budget - SEBC	£ 1,187.00	-	м	Cumulative		Housing Options £14k, Public Health £9k , Housing Development (£34k) Housing Business Partnership £13k		SATISF	Number of formal compliments	1	No target	В	Period only		
	FINANCIAL	DFG mandatory grants paid £	£ 425,696.51	£ 841,200.00	м	Cumulative		Working with senior management to address concerns with DFG delivery, including the Suffolk HIA. Recommending a review to establish the necessary improvements and budget, to avoid further significant underspend in future.		SERVICE	Customer Services % of answered calls - housing	90.00	90.00	М	Period only		met target
ES		% of non-disputed invoices paid within 30 days	83.72	95.00	м	Period only	$\sim$	129 Undisputed invoices processed in March	RS		% Private Rented Sector properties with rent at or below the Local Housing Allowance Rate	4.00	4.00	Q	Cumulative		Figure reflects ongoing difficulty in accessing affordable private sector housing.
RESOURC		% of debt over 90 days old	27.25	10.00	м	Cumulative		FHDC debt £218.76 - 3.4% over 90 days. SEBC debt £6,681.40 - 51.10% over 90 days	CUSTOME								
		Cases per member of staff - Housing Options	29.00	20-30	м	Period only											
STAFF		Cases per member of staff - Housing Standards	43.00	50-60	Q	Period only		The workload remains manageable, in terms of live cases along with other projects and pro- active work. This is an important area to monitor, given the changes/measures coming in with the new housing legislation and a reduction in staffing from July, which will initiate a review of how to resource service demands and the business plan. Officers focussed mainly on reactive casework can manage 60 live cases, hence it is manageable across the service.									
		1	Current Value	Target	Frequency	Туре	Trend	Comments			1	Current Value	Target	Frequency	Туре	Trend	Comments
-	USI	Average time taken to make decisions on homelessness applications (days)	18	14	Q	Period only		There have been staff changes in the team and the service continues to manage an increasing demand		G OPTIONS	Numbers in Bands A & B	964	1,300	М	Cumulative		
		Additional housing units registered with WSLP	17	60	Q	Cumulative		Private renting continues to be difficult for people on Housing Benefit, with most Agents either refusing at point of contact or requiring a guarantor.		NISNOH	Household numbers in B&B	21	10	М	Cumulative		
INTERNAL PROCESSES		Empty properties brought back into use through Council intervention	26	10	Q	Cumulative		A pro-active and graduated approach, with incentives and enforcement interventions, is ensuring that we continue to exceed our target. This approach is embedded now, and we are seeking to refine it through our database to make further progress. We have used grant aid to assist owners to bring their properties back into use and higher level enforcement actions remain an option for those that will not engage with us.			Number of new affordable homes delivered available for occupation	140	121	Q	Cumulative		Number of affordable properties delivered this year has exceeded target as a number of schemes have been delivered ahead of schedule
		% of units that are affordable on S106 sites	30.00	30.00	Q	Period only		Percentage of afforable housing secured through S106 has been maintained at policy compliant level			Private sector Properties brought up to standard	93	60	Q	Cumulative		A good indication of our interventions to ensure that homes are safe and decent to live in, with the number well in excess of our target. With the private rented sector increasing in size, with low cost accommodation essential for many, it is important that properties are maintained properly and up to standard. The programme of HMO inspections and response to tenant complaints has added

	Name	Project Lead	Project Stage	
PROJECTS				
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	RISK ID NUMBER	Туре	Title	
	WS6	Political	Managing public / councillor expectations with less	Falling short of p
	(on all scorecards)	i ontical	resources	
RISK	WS8c	Political / Social	Failure to deliver Housing Agenda	Opportunities be including more a supported by inf
	WS14 (on all scorecards)	Physical / Social / Legal	Service failure through unplanned events	Reduced level or
	WS21	Social / Legal	Safeguarding children and vulnerable adults	Children and vul

Project Status	Approval details	Approved budget	Forecast Spend	nd Variance		Comments			
Description - What are we tr	ying to avoid? Why is this important		WS Inherer	nt Risk	WS R	esidual Risk	Last updated		
providing the level of service that the public a	nd councillors expect and demand.		Probability - 5;	Impact - 4	Probabili	ty - 3; Impact - 4	March 2017		
eing missed to create or influence the provision affordable homes and improvements to existi frastructure, and that build communities, not	ng housing; (ii) new developments that are	fit for the future, properly	Probability - 5;	Impact - 5	Probabili	ty - 4; Impact - 4	March 2017		
or failure to deliver services to both internal ar	d external clients due to unforeseen events	5.	Probability - 3; Impact - 4		Probability - 2; Impact - 2		March 2017		
Inerable adults being treated in an improper r	nanner and not in accordance with legislation	on.	Probability - 3;	Impact - 4	Probabilit	ty - 2; Impact - 4	March 2017		

# Appendix F

Comments
met target
Figure reflects ongoing difficulty in accessing affordable private sector housing.
Comments
Number of affordable properties delivered this year has exceeded target as a number of schemes have been delivered ahead of schedule
A good indication of our interventions to ensure that homes are safe and decent to live in, with the number well in excess of our target. With the private rented sector increasing in size, with low cost accommodation essential for many, it is important that properties are maintained properly and up to standard. The programme of HMO inspections and response to tenant complaints has added to this target.
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# Informal Joint Performance and Audit Scrutiny Committee



St Edmundsbury BOROUGH COUNCIL

Title of Report:	Balanced Scorecard Indicators and Targets 2017- 2018							
Report No:	PAS/SE/17/	009						
Report to and dates:	Performance and Audit Scrutiny25 May 2017Committee							
Portfolio holder:	Ian Houlder Portfolio Holder for Resources and Performance <b>Tel:</b> 01284 810074 <b>Email</b> : <u>ian.houlder@stedsbc.gov.uk</u>							
Lead officer:	Rachael Mann Assistant Director (Res <b>Tel:</b> 01638 719245 <b>Email:</b> rachael.mann@	ources and Performance) westsuffolk.gov.uk						
Purpose of report:	Balanced Scorecards in	the proposed West Suffolk to be used 's performance for 2017-2018.						
Recommendation:	Members are req proposed Balanced targets for 2017-18 information required	dit Scrutiny Committee: uested to scrutinise the Scorecards indicators and 8 and identify any further 1 for their use commencing 8 Performance and Audit in July 2017.						

		T (1)								
(Check the appropriate bax and delete all those that <u>de not</u> apply.)       Yes, it is a Key Decision - □         Consultation:       • This report has been prepared in consultation with all relevant staff and Leadership Team.         Alternative option(s):       • The option of doing nothing may result in the balanced scorecards not reflecting the councils objectives.         Implications:       • The option of doing nothing may result in the balanced scorecards not reflecting the councils objectives.         Implications:       • The option of doing nothing may result in the balanced scorecards not reflecting the councils objectives.         Implications:       • The option of doing nothing may result in the balanced scorecards not reflecting the councils objectives.         Implications:       • The option of doing nothing may result in the balanced scorecards not reflecting the councils objectives.         Implications:       • The option of doing nothing may result in the balanced scorecards not reflecting the councils objectives.         Implications:       Yes □ No ⊠         Are there any IGT implications? If yes, please give details       Yes □ No ⊠         Are there any equality implications?       Yes □ No ⊠         If yes, please give details       (potential hazards or opportunities affecting corporate, service or project objectives)         Risk opportunity assessment:       (potential hazards and project objectives)         Risk rea       Inherent level of risk (before controls)       Controls	Key Decision:		•	ecision and, if so, ui	nder which					
box and delete all those that <u>do not</u> apply.)       No, it is not a Key Decision - ⊠         Consultation:       • This report has been prepared in consultation with all relevant staff and Leadership Team.         Alternative option(s):       • The option of doing nothing may result in the balanced scorecards not reflecting the councils objectives.         Implications:       • The option of doing nothing may result in the balanced scorecards not reflecting the councils objectives.         Are there any financial implications?       Yes □ No ⊠         If yes, please give details       • No ⊠         Are there any ICT implications? If yes, please give details       Yes □ No ⊠         Are there any legal and/or policy implications? If yes, please give details       Yes □ No ⊠         Are there any equality implications?       Yes □ No ⊠         If yes, please give details       Inherent level of risk (before controls)       Residual risk (after controls)         Risk area       Inherent level of risk (before controls)       Regular review of performance targets at Leadership Team, Portfolio Holders and to PASC.       Low/Medium/High*         Background papers:       None       Appendix A - Resources and Performance Balanced Scorecard         Appendix B - Families and Communities Balanced Scorecard       Appendix C - Human Resources, Legal and Democratic Balanced Scorecard         Appendix C - Human Resources, Legal and Democratic Balanced Scorecard       Appendix C - Operations Balanced <th>(Check the appropriate</th> <th></th> <th></th> <th></th> <th></th>	(Check the appropriate									
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<ul> <li>Appendix B – Families and Communities Balanced Scorecard</li> <li>Appendix C – Human Resources, Legal and Democratic Balanced Scorecard</li> <li>Appendix D – Planning and Regulatory Balanced Scorecard</li> <li>Appendix E – Operations Balanced</li> </ul>	Documents attach	ed:								
Communities Balanced Scorecard Appendix C – Human Resources, Legal and Democratic Balanced Scorecard Appendix D – Planning and Regulatory Balanced Scorecard Appendix E – Operations Balanced				Performance Balar	nced Scorecard					
Communities Balanced Scorecard Appendix C – Human Resources, Legal and Democratic Balanced Scorecard Appendix D – Planning and Regulatory Balanced Scorecard Appendix E – Operations Balanced				Annondix P Est	milias and					
<ul> <li>Appendix C – Human Resources, Legal and Democratic Balanced Scorecard</li> <li>Appendix D – Planning and Regulatory Balanced Scorecard</li> <li>Appendix E – Operations Balanced</li> </ul>										
Legal and Democratic Balanced Scorecard Appendix D – Planning and Regulatory Balanced Scorecard Appendix E – Operations Balanced										
Legal and Democratic Balanced Scorecard Appendix D – Planning and Regulatory Balanced Scorecard Appendix E – Operations Balanced				Appendix C - Hu	man Resources.					
Scorecard Appendix D – Planning and Regulatory Balanced Scorecard Appendix E – Operations Balanced					-					
Regulatory Balanced Scorecard Appendix E – Operations Balanced				-						
Regulatory Balanced Scorecard Appendix E – Operations Balanced										
Appendix E – Operations Balanced					-					
				<b>.</b>	<b>-</b>					
				Appendix E – Operations Balanced						
Scorecard				Scorecard						

# 1. Key issues and reasons for recommendation(s)

## 1.1 Background

- 1.1.1 It is necessary to review and update the indicators and formats for Balanced Scorecards at least annually to reflect organisational changes and to ensure they remain in line with the councils strategies.
- 1.1.2 When reviewing the scorecards it is worthwhile reminding ourselves of the original objectives as follows:

'All of our transformational activities require us to understand our performance. We continue to assess, manage, monitor and develop our overall approach to performance management. This is important because we need information on inputs, outputs, outcomes, risks, use of resources and how we manage projects, both for our own services and those of our partners.'

1.1.3 Having consulted Assistant Directors, other officers and Portfolio Holders the 2017/18 Balanced Scorecards have been adjusted as drafts as attached for review and discussion.

These new formats incorporate;

- All known agreed changes suggested during 2016/17 or as part of this annual review
- Integration of the previous 'Housing' Balanced scorecard into its new management structure across the organisation

## 1.2 **Performance Measures**

- 1.2.1 Attached at **Appendices A** to **E** are the proposed Balanced Scorecards (based on Assistant Director area) for 2017/18 performance. Growth is in with Planning & Regulatory but will be looked at during 2017-18 following recruitment of the Assistant Director for Growth. Unless otherwise stated, all performance figures on the scorecards are from a West Suffolk perspective.
- 1.2.2 The information included in the report has been provided by Assistant Directors and service managers. Most indicators will report performance against an agreed target using a traffic light system with additional commentary provided for performance indicators below optimum performance as mentioned above. Other KPIs report a data value only (e.g. no target performance) in order to track performance over time.
- 1.2.3 The targets are annual to give the full years impact here even where they are reported quarterly on a period or cumulative basis in the reports that go to the Performance and Audit Scrutiny Committee quarterly.

	<u>FY</u>	2017 - 2018 -			<u>N</u>	/est Suffolk-	Resources & Performance Balance	ed Sco	recard						Appendix A
	MONTH	Mar 18 -	QUARTER	Jan 18 - M	Oc	t 17 - Mar 18	•	ANNUAL		Apr 17 - Mar 18	•		* These indica	tors are at orga	nisational level
			Current Value	Target	Frequency	Туре	Comments		1		Current Value	Target	Frequency	Туре	Comments
		Year end forecast variance (under) / over spend against budget - FHDC		-	м	Cumulative			FACTION	Number of formal complaints		No Target	В	Period only	
		Year end forecast variance (under) / over spend against budget - SEBC		-	м	Cumulative			SATISF/	Number of formal compliments		No Target	В	Period only	
	FINANCIAL	Income generated from SLAs		468,484	м	Cumulative				Organisational year end forecast variance (under) / over spend against budget - FHDC *		-	м	Cumulative	
RESOURCES		% return on the investment of reserves and balances - FHDC		0.75	Q	Cumulative		CUSTOMERS	NAL	Organisational year end forecast variance (under) / over spend against budget - SEBC *		-	м	Cumulative	
		% return on the investment of reserves and balances - SEBC		0.55	Q	Cumulative			GANISATIONAL	Total income generated by organisation £ *		27,038,020	м	Cumulative	
	ICE & MANCE	% of non-disputed invoices paid within 30 days		95.00	м	Period only			ORG	% of total non-disputed invoices paid within 30 days *		95.00	м	Cumulative	
	FINANCE	% of debt over 90 days old		10.00	м	Cumulative				% of total debt over 90 days old *		10.00	м	Cumulative	
			Current Value	Target	Frequency	Туре	Comments				Current Value	Target	Frequency	Туре	Comments
		% of all payments made to us by BACS, Direct Debit, online as opposed to cash & cheque *		100.00	м	Period only				% Collection of Council Tax - FHDC		100	М	Cumulative	
	ICT	% of ICT Helpdesk calls completed 'on time' as defined in SLAs		90.00	Q	Period only				% Collection of Council Tax - SEBC		100	м	Cumulative	
PROCESSES		Days taken to process Housing Benefit new claims and changes - FHDC		8.00	м	Period only		OUTCOMES	ARP	% Collection of Business Rates - FHDC		100.00	м	Cumulative	
INTERNAL F	ARP	Days taken to process Housing Benefit new claims and changes - SEBC		8.00	м	Period only			SS RATES	% Collection of Business Rates - SEBC		100	м	Cumulative	
										Business Rate Growth - FHDC		23,031,392	м	Cumulative	
										Business Rate Growth - SEBC		42,479,078	м	Cumulative	

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<u>FY</u>		2017 - 2018 -		West Suffol	ties Balanced Scorecard		
	MONTH	Mar 18 -	QUARTER	Jan 18 - M	Oc	t 17 - Mar 18	▼
			Current Value	Target	Frequency	Туре	Comments
		Year end forecast variance (under) / over spend against budget - FHDC		-	Μ	Cumulative	
	VCIAL	Year end forecast variance (under) / over spend against budget - SEBC		-	Μ	Cumulative	
RESOURCES	FINANCIAL	% of non-disputed invoices paid within 30 days		95.00	Μ	Cumulative	
RE		% of debt over 90 days old		10.00	Μ	Cumulative	
		1	Current Value	Target	Frequency	Туре	Comments
	COMMUNICATIONS	Number of unique users of the West Suffolk councils website		450,996	Μ	Period only	
	COMMUN	Number of unique page views to the West Suffolk councils website		1,400,004	Μ	Period only	
CESSES	TIONS	Number of applications processed for Housing register		720.00	Μ	Period only	2
INTERNAL PROCESSES	HOUSING OPTIONS	Average time taken to make decisions on homelessness applications (days)		21.00	Q	Period only	

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# <u>Appendix B</u>

	ANNUAL	Apr 17 - Ma	ar 18 🛛 🛨				
			Current Value	Target	Frequency	Туре	Comments
		% Customer satisfaction with customer service - overall		80.00	Q	Period only	
	SATISFACTION	journey			<b>'</b>		
CUSTOMERS	SATISF	Number of formal complaints		No target	В	Cumulative	
บ		Number of formal compliments		No target	В	Cumulative	
		% of telephone calls answered		90.00	Μ	Period only	
			Current Value	Target	Frequency	Туре	Comments
		Number & % of contacts - phone		55.00	Μ	Period only	
	<u> </u>	Number & % of contacts - face to face		15.00	Μ	Period only	
OUTCOMES	_	Number & % of contacts - online		30.00	Μ	Period only	
no		Advice & Prevention cases currently open or closed during the month		480	Μ	Period only	
	HOUSING OPTIONS	Household Numbers in B&B		15.00	Μ	Period only	
		Numbers in Bands A & B		No target	Μ	Period only	

	FY       2017 - 2018       •         West Suffolk-Human Resources, Legal & Democratic Balanced Scorecard												<u>Appendix C</u>		
	MON	TH Mar 18 🔹	QUARTER	Jan 18 - N	1ar 18 🚽				Oct 17	- Mar 18 -		Apr 17 - N	/lar 18	·	
			Current Value	Target	Frequency	Туре	Comments				Current Value	Target	Frequency	Туре	Comments
		Year end forecast variance against budget - FHDC		-	М	Cumulative			ACTION	Number of formal complaints		No target	В	Period only	
		Year end forecast variance against budget - SEBC		-	м	Cumulative			SATISFA	Number of formal compliments		No target	В	Period only	
RESOURCES	EINAN	% of non-disputed invoices paid within 30 days		95.00	м	Cumulative		CUSTOMERS	ICE	% response rate to Annual Canvass		95.00	Α	Cumulative	
		% of debt over 90 days old		10.00	м	Cumulative				Customer Services % of answered calls - elections		90.00	м	Period only	
	57 A F F	Average number of sick days lost per FTE per annum*		6.50	Q	Cumulative									
			Current Value	Target	Frequency	Туре	Comments				Current Value	Target	Frequency	Туре	Comments
SSES	Ĥ	Time taken to complete recruitment process - advert to offer (days)		35.00	Q	Period only			ESOURCES	% Voluntary staff turnover *		7-12	Q	Cumulative	
NAL PROCE								OUTCOMES	HUMAN RI	% successful staff appointments *		85.00	Q	Cumulative	
INTER									HEALTH & SAFETY	Reported incidence of injuries, diseases and dangerous occurrences *		10	Q	Cumulative	

	<u>FY</u>	2017 - 2018 💌				West Suffol	k-Planning & Regulatory-Balance	d Scorec	<u>ard</u>						Appendix D
	MONTH	Mar 18 -	QUARTER	Jan 18 - Mar	Oct	t 17 - Mar 18		* These in	dicators a	re at organisational level	ANNUAL	Apr 17-	Mar 18 🔤	]	
			Current Value	Target	Frequency	Туре	Comments			I	Current Value	Target	Frequency	Туре	Comments
		Year end forecast variance (under) / over spend against budget - FHDC		0.00	М	Cumulative			ACTION	Number of formal complaints		No target	В	Period only	
		Year end forecast variance (under) / over spend against budget - SEBC		0.00	Μ	Cumulative			SATISF	Number of formal compliments		No target	В	Period only	
		Spend on professional fees in relation to planning appeals		No Target	М	Cumulative				Number of successful appeals - Planning		No Target	м	Period only	
RESOURCES	FINANCIAL	Income received against budget		2,851,530.00	М	Cumulative		OMERS	DNINN	Application decisions needing an extention of time to complete		No Target	м	Period only	
RESO		% of non-disputed invoices paid within 30 days		95.00	М	Period only		CUSTC	PLA	Total validation backlog		No Target	м	Cumulative	
		% of debt over 90 days old		10.00	М	Cumulative				% of invalid planning applications received		No Target	м	Period only	
		DFG mandatory grants paid £		Data missing	Q	Cumulative									
	Staff	Cases per member of staff - Housing Standards		600	Q	Period only									
	1	1	Current Value	Target	Frequency	Туре	Comments			1	Current Value	Target	Frequency	Туре	Comments
		% of major planning applications determined within 13 weeks		60.00	Μ	Period only			P	% of food businesses receiving a top food hygiene rating (rating of 5)		60.00	Q	Period only	
SSES	PLANNING	% of minor planning applications determined within 8 weeks		65.00	М	Period only			HOUSING	Private sector Properties brought up to standard		60.00	Q	Cumulative	
RNAL PROCESSES		% of other planning applications determined within 8 weeks		80.00	М	Period only		OUTCOMES		Renewable energy generated on Council properties (KWh)		846,348	Q	Period only	
INTERN	CEMENT	Number of new enforcement cases opened		No Target	М	Period only			SULATORY	Renewable energy generated on Solar Farm (MWh)		15,048	Q	Period only	
	IING ENFORC	Number of enforcement cases closed		No Target	Μ	Period only				Value generated by Solar Farm (£)		1214000.00	Q	Period only	
	PLANN	Total number of enforcement cases open		No Target	М	Period only				Solar for Business Income (£)		68070.00	В	Period only	

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	<u>FY</u>	2017 - 2018  - West Suffolk-Operations Balanced Scorecard												Appendix E	
	MONTH	Mar 18 -	QUARTER	Jan 18 - M	Oc	t 17 - Mar 18	<b>•</b>	* These ii	ndicators	are at organisational level	ANNUAL	Apr 17 - M	ar 18 🔤	]	
			Current Value	Target	Frequency	Туре	Comments		I		Current Value	Target	Frequency	Туре	Comments
		Year end forecast variance against budget - FHDC		-	м	Cumulative			ACTION	Number of formal complaints		No target	В	Period only	
		Year end forecast variance against budget - SEBC		-	м	Cumulative			I R	Number of formal compliments		No target	В	Period only	
RESOURCES	FINANCIAL	Income from entire property portfolio		4,186,230	м	Cumulative		CUSTOMERS	SERVICE	% of calls answered - Waste		90.00	м	Period only	
RESOL	FINAL	Income from waste & street scene services		1,860,184	м	Cumulative		CUSTC	SERV	% of calls answered - Apex Box Office		90.00	м	Period only	
		% of non-disputed invoices paid within 30 days		95.00	м	Cumulative									
		% of debt over 90 days old		10.00	м	Period only									
			Current Value	Target	Frequency	Туре	Comments				Current Value	Target	Frequency	Туре	Comments
ES	WASTE MANAGEM ENT	Number of household bins not collected as scheduled -per 10,000 properties		99	м	Period only			NAGEMENT	% of household waste recycled and composted		42.00	Q	Cumulative	
AL PROCESSES								JTCOMES	WASTE MAI	Residual household waste per household - Kgs		520.00	Q	Cumulative	
INTERN								6	PROPERTY	% of industrial units that are vacant		8.25	м	Cumulative	

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# Informal Joint Performance and Audit Scrutiny Committee



St Edmundsbury BOROUGH COUNCIL

Title of Report:	West Suffolk Strategic Risk Register Quarterly Monitoring Report – March 2017							
Report No:	PAS/SE/17/010							
Report to and date:	Performance and Audit Scrutiny Committee	25 May 2017						
Portfolio holder:	Ian Houlder Portfolio Holder for Resources and Performance <b>Tel:</b> 01284 810074 <b>Email</b> : <u>ian.holder@stedsbc.gov.uk</u>							
Lead officer:	Joanne Howlett Service Manager (Finan <b>Tel:</b> 01284 757264 <b>Email:</b> joanne.howlett@							
Purpose of report:	To review the West Suffe Quarterly Monitoring Rep	olk Strategic Risk Register port.						
Recommendation:	Performance and Audit Scrutiny Committee It is <u>RECOMMENDED</u> that Members scrutinis updated West Suffolk Strategic Risk Registe Appendix 1 and refer any major issues requi attention to Cabinet.							

Key Decision:	Is this a	Kev De	cision ar	nd, if so, ur	nder which						
	definitio	•		, ii 50, ui							
(Check the appropriate			Decision	- 🗆							
box and delete all those		No, it is not a Key Decision - 🖂									
that <u>do not</u> apply.)											
Consultation:		• No	ot Applicable								
Alternative option	(s):	• No	ot Applicable								
Implications:											
Are there any finan	cial implicat	tions?	Yes 🗆	No 🖂							
If yes, please give d	-		• The	re are no c	lirect financial or						
			budg	get implicat	tions arising from						
				report. Spe							
					finance and						
					ncluded in the West						
				-	ic Risk Register at						
			Арре	endix 1.							
Are there any <b>staffi</b>	<b>ng</b> implicati	ions?	Yes 🗆	No 🖂							
If yes, please give d			•								
Are there any <b>ICT</b> in	nplications?	' If	Yes 🗆	No 🖂							
yes, please give deta	ails		•								
Are there any <b>legal</b>		-	Yes 🗆 No 🖂								
implications? If yes,	please give		•								
details	in implicat	ional		No M							
Are there any <b>equal</b> If yes, please give d		ions?	Yes 🗆	No 🖂							
Risk/opportunity		+.	• (notentia	l hazards or c	opportunities affecting						
	155655111611				project objectives)						
	Inherent le risk (before controls)	vel of	Control	5	<b>Residual risk</b> (after controls)						
See individual asses	sments aga	inst eac	h risk as	detailed in	Appendix 1.						
Ward(s) affected:			All Ward	ds							
Background paper	s:		None								
(all background pape		е									
published on the we	bsite and a	link									
included)											
Documents attach	ed:			<b>lix 1</b> - We gister 2016	est Suffolk Strategic 5/2017						

# 1. Key issues and reasons for recommendation(s)

# 1.1 Key Issues and Summary

1.1.1 The West Suffolk Strategic Risk Register is updated regularly by the Risk Management Group. The Group is comprised of service representatives, including Health and Safety, supported by a Director and the Portfolio Holder for Resources and Performance. Heads of Service may be required to provide further information as requested by the Group.

As a result of this quarters review a summary is now included showing the overall risk grid and where each identified risk is located on it.In addition the main description heading has been adjusted slightly, and Portfolio holders have been added to the current owners column.

- 1.1.2 At its most recent assessment in April 2017, the Group reviewed the Target Risk, the risk level where the Council aims to be, and agreed a Current Risk assessment. These assessments form the revised West Suffolk Strategic Risk Register at **Appendix 1**.
- 1.1.3 Part of this assessment included the consideration of the controls and actions in place to address the individual risks. Where Target Risk levels are lower than the Current Risk assessment, further action is either being taken or planned in order to treat the risk and meet the target.
- 1.1.4 Some individual controls or actions have been updated and those that were not ongoing and had been completed by March 2017 have been removed from the register.
- 1.1.5 Minor amendments have been made to the Strategic Risk Register to reflect the change in job title from Head of Service to Assistant Director.

# 1.2 <u>New or Amended Risks</u>

1.2.1 There have been no amendments to current risks nor any new risks added during this reporting period. Where necessary actions, controls and target dates have been updated.

# 1.3 <u>Closed Risks</u>

1.3.1 No existing risks have been closed since the Strategic Risk Register was last reported to this committee.

# 1.4 Impact of Brexit

1.4.1 The group will continue to monitor the situation as it develops, amending existing and / or adding new risks where necessary. These changes will be reported at each meeting in the normal manner.

# 1.5 <u>Reasons for Recommendations</u>

1.5.1 The Council's Strategic Plan for 2014/2016, adopted by the Council in February 2014, and extended to cover 2017, includes three key priority areas supported by a range of actions to deliver specific outcomes.

1.5.2 The West Suffolk Strategic Risk Register identifies and records the level of risk associated with delivering the Council's plans alongside meeting its statutory responsibilities and the organisation's overall ability to respond to change. Through assessment of risk and the likelihood and impact of potential failure to meet these challenges, the level of controls and where possible, action required is identified and implemented.

	vve	st Sun	UIK SLIA	LEYIC KISK KEY	<u>ister 2016/17 - March 20</u>	/ 1 /	-				Appen	
							Туре	A = Action, C = Control				
K ID MBER	Date risk added to register	Туре	Current Owners	Title	Description - What are we trying to avoid?Why is this important	WS Inherent Risk	Туре	doing / need to do to prevent it.	Who is responsible for the actions	Start date	Target completion date/ Complete	WS Residual Risk
A	10-Jul-14	Financial	Assistant Director & Portfolio Holders- Resources and	Poor financial management	Failure in specific areas to achieve projected income, or expenditure exceeds the approved budgets (revenue or capital).	5 5 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6	с	budget holders and Leadership Team. Quarterly	Assistant Director - Resources & <u>Performance</u> Assistant	N/A N/A	N/A N/A	5 Proba
			Performance			bility 2 1	С	Council tax being monitored monthly by Finance and ARP	Director - Resources & Performance	,		bbability 2 ● 1
						1 2 3 4 5 Impact	С	Resources and Performance business advisors/partners	Service Managers / Business Partners / Advisers	N/A	N/A	1 2 3 Impac
							С	4) Scrutiny of financial reports by LT and Members through Performance and Audit Scrutiny Committee	LT	N/A	N/A	
							A	5)Financial system upgrade/development in order to take advantage of latest budget planning / monitoring functionality.	LT		Mar-18	
<b>1</b> 0 0							A	6) Strengthen the overall Performance Management Framework. E.g. Balanced Scorecards, PDRs, (also see WS18),Risk management,Project monitoring,Financial Reporting.	LT	Apr-17	Dec-17	
	-						С	7) Regular updates of projects, assessment of any additional risks associated with new projects.	LT	N/A	N/A	1
							с	8) Monitoring of investment decisions and original business cases targets/outcomes through Business	Assistant Director - Resources & Performance	N/A	N/A	-
							с		Assistant Director - Resources & Performance	Sep-16	N/A	
В	10-Jul-14	Financial	Director & Portfolio Holders-	Poor financial planning	Failure to deliver a sustainable Medium Term Financial Strategy, especially in view of continued financial uncertainty around areas such as Comprehensive Spending Review, localisation of Business Rates,	5 5 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6	A	1) Annual Budget preparation focus on MTFS and key uncertainties including Business Rate Retention in 2020.Delivery on six MTFS themes.	LT	N/A	N/A	5 5 Probat 3
			Resources and Performance		Over reliance on any one particular MTFS theme such as behaving more commercially or being an investing	it 2 2 1 2 2 1 2 2 2 2 2 2 2 2 2 2 2 2 2	с	as part of budget setting. Using monitoring reports to identify trends.	Service Managers / Business Partners / Advisers	N/A	N/A	2 1 1 2 3 Impac
					as benaving more commercially or being an investing authority		с	review of assumptions, sensitivity analysis and review of reserve and balance levels		N/A	N/A	
							с	4) Scrutiny of financial reports by LT and Members through Performance and Audit Scrutiny Committee	LT	N/A	N/A	-
							С	5) Monitor Government statements on future of local government funding		N/A	N/A	
				с	6) New investment proposals to be considered through the Councils governance and decision making process including challenge by -Business Partners.	Lſ	N/A	N/A				
						с	7) Use of data and intelligence in forecasting future scenarios.	LT	N/A	N/A	1	

	We	st Suff	olk Stra	tegic Risk Reg	ister 2016/17 - March 20	)17					Appen	dix 1
							Type	A = Action, C = Control				
RISK ID NUMBER	Date risk added to register	Туре	Current Owners	Title	Description - What are we trying to avoid?Why is this important	WS Inherent Risk	Туре	Summary of Controls / Actions - What we are doing / need to do to prevent it.	Who is responsible for the actions	Start date	Target completion date/ Complete	WS Residual Risk
							С	8) Keep a careful eye on Brexit implications re European funding and service delivery	LT	N/A	N/A	
							A	9) Project resources review ensurimg the appropriae capacity and skills to take forward ambisious agenda.	LT	Sep-16	Mar-18	
WS2	10-Jul-14	Customer	Assistant Director & Portfolio Holders-	Maintain and promote our public image, maintain effective communications	Lack of public trust and confidence in the councils leads to a poor reputation.Councils need to champion their area and be a trusted part of the community.It is vital therefore in making sure people access services,which	5 5 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6	с	1) Monitor and measure media coverage through daily media alerts and, where appropriate, provide a robust response.	Service Manager (Strategic Communications )		N/A	5 5 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6
			Families & Communities		often means the handling of sensitive information, that the councils have a strong reputation. This is also the case in working wiith communities to deliver growth or large projects as well as in times of crisis, when the council must be a trusted source of	< 1 1 2 3 4 5 Impact	C	2) Public stakeholders have a range of channels including news and social media to disseminate information about West Suffolk services and strategic priorities and address errors or misrepresentation.	Service Manager (Strategic Communications )		N/A	2 1 2 3 4 5 1 2 3 4 5 Impact
					information.Therefore Councils need a good reputation to enter positive partnerships with others, or secure		С	3) Train and support staff and Members in proactive communications, liaising with the media and using	Service Manager (Strategic	N/A	N/A	
					funding. This could also potentially impact on our ability to recruit staff in competitive market.		С	4) Deliver strategic communications plan and work with them to engage appropriately with communities to encourage channel shift.		N/A	On-going	
								5) Ensure that appropriate communications planning and support are identified for strategic projects as per individual project plans	Service Manager (Strategic Communications		On-going	
							С	6) Carry out timely and proportionate consultation that is available in an accessible format for everyone who wants to give us their views on a particular matter.	Service Manager (Corporate Policy)	N/A	N/A	
WS3	10-Jul-14	Customer	Assistant Director & Portfolio Holders-	Failure to deliver channel shift (Customer Access Strategy)	Service delivery methods do not meet customer needs or expectations with potential to damage Councils' reputation; customer expectations need to be understood and managed;Councils' not appreciating	5 5 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6	с	<ol> <li>Continue to develop new web presence with full digital by default capability.</li> </ol>	Assistant Director - Families & Communities	N/A	N/A	5 5 7 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
Page 104			Families & Communities			bii 2 1 1 2 3 4 5 Impact		<ol> <li>Clear and consistent public communications to explain changes to services and establish realistic expectations of service levels.</li> </ol>	Service Manager (Corporate Communications ) and Service Manager (Customer	N/A	N/A	2 1 1 2 3 4 5 Impact
							с	3) Continuing development to ensure web site remains fit for purpose.	Service) Assistant Director - Families & Communities	N/A	N/A	
								4) Anglia Revenues Partnership, (ARP), project to rewrite and redesign website now underway. Customer service support to be provided to ensure there is an effective customer journey.	Assistant	N/A	Completed	
							A	5) Anglia Revenues Partnership, (ARP), Strategic (Transformation) Plan outlining the future role of ARP to be developed.	Director (JC)	Jul-16	Mar-17	

	We	st Suff	olk Stra	tegic Risk Reg	ister 2016/17 - March 2	017					Appen	ndix 1
							Type	A = Action, C = Control				
SK ID JMBER	Date risk added to register	Туре	Current Owners	Title	Description - What are we trying to avoid?Why is this important	WS Inherent Risk	Туре	Summary of Controls / Actions - What we are doing / need to do to prevent it.	Who is responsible for the actions	Start date	Target completion date/ Complete	WS Residual Risk
	10-Jul-14	Professional	Assistant Director & Portfolio Holders -	Staff retention (professional staff / technical staff) and recruitment. Staff trust and goodwill (morale)	Lack of staff with appropriate skills, experience and capacity could prevent delivery of services and high levels of performance. Failure to have motivated staff with appropriate workload.	5 5 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	А	1) OD strategy focussing on Employer Brand, Flexible and Agile Workforce, Talent management linked to perfommance management.		Reviewed OD plan 2016	Mar-17	5 5 Frobat
			Human Resources, Legal & Democratic Services				с	2) Regularly evaluate outcome of Performance Reviews to identify talent management to inform succession planning.	HR Manager	Jun-14	Ongoing	iiii         2         1           1         2         3
						Impact	с	3) New intranet facilities providing consistent and regular communication to officers and members, with the opportunity to provide feedback now in place.	Service Manager (Corporate Communications )	N/A	Completed	Impact
							A	4) Annual workforce monitoring data presented to the West Suffolk Joint Staff Consultative Panel; no significant issues raised.	HR Manager	N/A	On-going	-
							A	5) Salary benchmarking has been undertaken and remains under review. Review Pay Policy. Monitor Recruitment to identify challenging areas to address. Maintain focus on strong employer brand. Review of payline and structure may need to be considered. National work commenced on the NJC/Job Evaluation/Pay and Reward work linked to the	Assistant Director - HR, Legal and Democratic Services	N/A	ongoing	
							A	6) Review of skills and structures to ensure successful delivery of MTFS and associated growth projects	Assistant DIrectors and Service Managers	Dec-16	On-going	-
	10-Jul-14	Political	Chief Executive	Managing public / councillor	Falling short of providing the level of service that the			1) Understand and communicate priorities and	LT	N/A	Oct-17	
	10 501 11	i oncicui		expectations with less resources	public and councillors expect and demand.	5 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9	c c	expectations through Strategic Plan and MTFS 2) Assign dedicated corporate project resources to	LT	N/A	N/A	5 <b>5</b>
						Probability 2 2	A	support new projects as they arise. 3) Review and align service and skilled resources available to the strategic plan including communicate resources.	LT	Jun-14	On-going	bability 2 2
						1 2 3 4 5 Impact	с	<ol> <li>Regular monitoring and update discussions with portfolio holders on the corporate project plan progress</li> </ol>		N/A	N/A	1 2 3 Impac
							с	5) Regular monitoring of Balanced Scorecards to include complaints, compliments and trends.			1	1

	We	<u>st Suff</u>	<u>olk Stra</u>	<u>tegic Risk Re</u>	<u>gister 2016/17 - March 20</u>	017					Appen	dix 1
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7		Technological Financial Customer	Service Manager (Corporate Policy) / All Assistant	Poor project management	Key strategic outcomes not being delivered due to projects failing to be completed on time. Budgets are overspent due to delays. Peaks and troughs in resource demands for support services are not managed, resulting in unmanageable workloads for e.g. IT team,	5 5 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9	A	1) Maintain and develop an efficient programme and project management framework understanding timetabling and interdependencies between projects and programmes (led by Service Manager Corporate 2) Maintain oversight of corporate project matrix at	Service Manager Corporate Policy Service Manager		On-going On-going	5 5 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6
			Directors & Portfolio Holders		exacerbating the delays.	₹ 2 1 1 2 2 4 5	A	Leadership Team, to manage demands on services and resource appropriately.				
			noluers			1 2 3 4 5 Impact	A	<ol> <li>Training and support to staff involved in corporate projects including key project management skills.</li> </ol>	L&D team/Service Manager Corporate Policy	May-17	On-going	1 2 3 4 Impact
							с	4) Project support and resources to be included in future Project Initiation Documents and project business cases, including support services such as: ICT, Finance, Legal and Property	Service Managers	May-17	On-going	
							с	5) Early identification of Corporate capacity / priorities as part of business plan / project initiation. Review of programmes to assist with prioritisation.	LT	May-17	On-going	
							с	6) Carry out Project Close Out Reports and Project Health Checks as appropriate.	LT and All Service Managers	May-17	On-going	
												-
'a	10-Jul-14	Technological	Assistant Director & Portfolio	ICT integration	Integration of ICT across services and systems not being achieved. Failure to keep Business Applications aligned.	5 5 6 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7	A	1) Maintain alignment of ICT infrastructure and corporate systems through corporate project planning	Infrastructure Support Manager	Jun-14	On-going	5
			Holders- Resources and Performance			obability 2	А	<ol> <li>Continued Business Applications integration / alignment.</li> </ol>	Project Managers & Service Manager (ICT)	Jun-14	Individual project plans	robability 2
						1 2 3 4 5 Impact	c	<ol> <li>Regular review of both integration programmes for strategic fit and resources/skills capacity through corporate projects plan.</li> </ol>	Service Manager Corporate Policy/ LT	N/A	N/A	1 2 3 4 Impact
υ							с	4) Monthly testing of the Council PSN compliance including the checking and monitoring of new and existing staff. No tolerance approach adopted.	Infrastructure Support Manager	N/A	N/A	]
Page 10							A	5) Development of a West Suffolk Information Strategy and links to the wider public sector integration agenda (Transformation Challenge Award).	Service Manager	N/A	Dec-17	
30											1	

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							Type:	A = Action, C = Control				
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	10-Jul-14	Political Social										
	(a)		Assistant Director & Portfolio Holders- Families & Communities		Opportunities being missed to create or influence the provision of:	5 5 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6	с	<ol> <li>Initial Families &amp; Community Strategy now complete. Continuous development and review of strategy to ensure that it remains fit for purpose. Review of F &amp; C scheduled to complement the development of a new Westy Suffolk Strategic Plan.</li> </ol>	Service Manager (Families & Communities)	Jul-17	Feb 18	5 5 Frobabiliti
			communices		<ul> <li>(i) a thriving voluntary sector and active communities who take the initiative to help the most vulnerable</li> </ul>	1 2 3 4 5 Impact		2) Continue to develop the Families and Communities Officers role and new ways of working with councillors and the wider team.	Service Manager (Families & Communities)	N/A	N/A	1 2 3 Impac
					(ii) people playing a greater role in determining the future of their communities		A	<ol> <li>Locality budgets and Community Chest funds available. Ensure both are used effectively and as intended.</li> </ol>	Service Manager (Families & Communities)	Oct-13	On-going	
<b>J</b> 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	-				(iii). improved wellbeing, physical and mental health (iv) accessible countryside and green spaces							-
	(b)		Assistant Director & Portfolio		Opportunities being missed to create or influence the provision of:	5		1) Developing engagement with the two Local Enterprise Partnerships. Deliver Six Point Plan for Jobs and Growth. Monitoring the local economy.	Assistant Director - Growth	N/A	N/A	_ 5
			Holders - Growth	demand	(i) beneficial growth that enhances prosperity and quality of life	Probability 2 2	С	2) Small budget to support businesses with grants. Business rate income being closely monitored from April 2013 by ARP. Developing Inward Investment strategy. Increase Business engagement		N/A	N/A	Probability 1
					(ii) existing businesses that are thriving and new businesses brought to the area	1 2 3 4 5 Impact	с	<ol> <li>Support to WSC, SCC, UCS and other agencies involved with skills development. Monitoring attainment levels.</li> </ol>	Assistant Director - Growth	N/A	N/A	1 2 3 Impa
					(iii) people with the educational attainment and skills needed in our local economy			4) Continue to develop close working relationships with		N/A	N/A	
					(iv) vibrant, attractive and clean high streets, village centres and markets		A	5) Development and delivery of Local Plans	Assistant Director - Growth	Dec-15	On-going	]
								6) Continued development of enterprise zones. Development of a joint plan to 2020/21.	Assistant Director - Growth		Feb-17	

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	( c )		Assistant Director & Portfolio	Failure to deliver; Housing Agenda	Opportunities being missed to create or influence the provision of:	5 <b>9</b>	с	1) West Suffolk Housing strategy adopted, implementation of agreed Action Plan, with annual monitoring .Review of Housing Strategy to be	Assistant Directors for Growth, Families	N/A	N/A	5
			Holders - Growth,Familie s & Communities		(i) sufficient housing for current and future generations, including more affordable homes and improvements to existing housing	Probability 2 4	с	2) Cambridge Sub-regional Strategic Housing Market Assessment completed 2008 to identify levels of need, with annual updates and reviews.	Director - Growth	N/A	N/A	bability 2
			and Planning.		(ii) new developments that are fit for the future, properly supported by infrastructure, and that build communities, not just housing	1 2 3 4 5 Impact	с	<ol> <li>Local Investment Plan 2014-18 approved by HCA, now working with RP partners to deliver. Quarterly monitoring of plan and annual review.</li> </ol>	Assistant Director - Growth	N/A	N/A	1 2 3 Impac
	-				(iii) homes that are flexible for people's changing needs		с	4) West Suffolk Choice Based Lettings Scheme regularly reviewed to reflect changes in legislation. Scheme re-tendered June 2015, with new system fully operational by June 2016, operation of scheme monitoried through CBL Management Board.	Service Manager (Housing Options)	N/A	N/A	
							A	5) Review of the West Suffolk Lettings Partnership scheme commenced to assess whether scheme should continue or not.	Service Manager (Housing Options)	Sep-14	Mar-17	
							A	6) Disabled Facilities Grants process and Home Improvement Agency contract reviewed with partners in order to introduce a more co-ordinated and integrated service across agencies. New service introduced in May 2016, there are on-going didifficulties with new scheme which has resulted in the need for dedicated contract management to be introduced. A formal review of the contract in currently away which will be concluded in January 2017.		Apr-14	Jan-17	
	_						A	7) Establishment of commercial Housing Development Company in partnership with Suffolk County Council to build open market, private rented and affordable housing, Company incorporated March 2016. Initial Business Plan approved in Dec 2016, with work commencing on delivery plan and seeking planning permission for sites in January 2017.		Apr-15	See action 7 text for details of dates.	
Page 108	-						A	<ul> <li>8) Monitor implications of new Housing &amp; Planning Bill proposals - a watching brief.</li> <li>Briefing note on housing aspects of Bill circulated to senior officers and members in March 16. Still awaiting publication by DCLG of details on how the details of the Bill will be enacted." Housing White Paper also expected to be published in January 2017.</li> </ul>	Service Manager (Strategic Housing)	Apr-16	See action 8 text for details of dates.	

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( ID IBER	Date risk added to register	Туре	Current Owners	Title	Description - What are we trying to avoid?Why is this important	WS Inherent Risk		Summary of Controls / Actions - What we are doing / need to do to prevent it.	Who is responsible for the actions	Start date	Target completion date/ Complete	WS Residual Risk
	10-Jul-14	Economic Financial Competitive	/ Directors &	Failure to adapt to new public sector models, explore opportunities with partners	West Suffolk fails to deliver better services for public sector customers (regardless of the organisation), fails to close its budget gap due to missing opportunities for new sources of funding and opportunities for savings through economies of scale and better integration; or fails to take account of wider changes in national and local government legislation and policy (including EU).	5 Proba 3 2 1 1 2 1 1 2 1 1 2 3 4 5 1 1 2 3 4 5 Impact	C C C A A	<ol> <li>Keep a watching brief on, and disseminate information on new policies, funding models and opportunities through DCLG, RSN, LGA, EELGA etc.</li> <li>Maintain good relationships with public sector partners, e.g. CCG, SCOLT, SCEG, ARP authorities to hear of, and take opportunities arising from opportunities for partnership working.</li> <li>Robust business cases for identified opportunities.</li> <li>Keeping a watching brief on the new/changing National policies with Suffolk colleagues, including Brexit and local government funding changes and play an active part in the Devolution process for Norfolk, Suffolk and the wider East Anglia area, (also see WS8(b) 4).</li> <li>Lead the integration and rationalisation of the public estate through membership, and local leadership, of the Government's One Public Estate Programme.</li> <li>LT document "West Suffolk: Promoting Physical Activity"</li> <li>Explore shared services opportunities with other Local Authorities</li> </ol>	Chief Executive and Directors		Complete         N/A         N/A         N/A         N/A         On-going         Completed         On-going	5 5 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6
	10-Jul-14	Partnership	Portfolio Holders -	Loss of a key employer (for example USAFE, Racing Industry, Greene King, WS Hospital, Centre Parcs, British Sugar) Please see Risk WS22 for USAFE.	Failure to retain major employers in the area and the economic impact that it would have	5 5 6 6 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7	A C C A A	<ol> <li>1)Liaison with the key employers to understand issues and opportunities by: coordinating and attending the West Suffolk Business Forum; organising the West Suffolk Business Festival (which provides opportunities for engagement with key employers); arranging visits to key employers for Leadership Team; promoting the ED team as a key point of contact for businesses and as a result responding to concerns and issues raised; and meeting and supporting business leaders in conjunction with the New Anglia Local Enterprise Partnership Growth Hub advisors.</li> <li>2) Ensuring there is sufficient employment land / premises for expansion.</li> <li>3) Understand skills shortage and requirements by linking business to education providers and encourage businesses to take on apprentices.</li> <li>4) Help businesses access third party funding.</li> <li>5) Further development of the six point jobs and growth plan.</li> <li>6) In the worst case scenario (actions 1 - 5 ineffective) the ED team liaises with key partners such as Job Centre Plus and West Suffolk College to mitigate the impact of downsizing/restructuring.</li> </ol>	Director - Growth Assistant Director - Growth Assistant Director - Growth Assistant Director - Growth	Jun-14 N/A Jun-14 Jun-14	On-going       N/A         N/A       On-going         On-going       On-going	5 4 3 2 1 1 2 1 2 1 2 3 1 2 3 1 2 3 1 2 3 1 2 3 1 2 3 1 2 3 1 2 3 1 2 3 1 2 3 1 2 3 1 2 3 1 2 3 1 2 3 1 2 3 1 2 3 1 1 1 2 3 1 1 1 1 1 1 1 1 1 1 1 1 1

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3	10-Jul-14	Partnership Financial	Directors & Portfolio Holders	Partner / Public Sector failure	Partners or partnerships failing; cost shunting (transfer of costs between partners); partnerships not achieving desired outcomes.	5 Probability 2 1 1 2 1 2 1 2 1 2 1 2 1 2 3 4 5 Impact	C	<ol> <li>Ensure robust SLA (Service Level Agreement) &amp; Joint Venture arrangements are in place. Ensure good due diligence procedures are used.</li> <li>Regular monitoring of arrangements / outcomes.</li> <li>Regular meetings with key partners, including fortnightly Suffolk CEO meetings to discuss impact and potential response of the Suffolk wide system. Ensure effective engagement in the Transformation Challenge Award.</li> <li>Ensure effective engagement in the Transformation Challenge Award.</li> <li>Understand the cumulative impact of complex partnership delivery arrangements.</li> </ol>	Directors All Assistant Directors All Assistant Directors CEO and LT	N/A Jun-14 Jun-14 Jun-14 Dec-15	N/A N/A On-going On-going N/A	5 2 2 3 1 2 3 Impac
0 9 9 111	10-Jul-14	Physical Social Legal	Director & Portfolio Holders	Service failure through unplanned events	Reduced level or failure to deliver services to both internal and external clients due to unforeseen events.	5 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	С	<ol> <li>Services must have a workable Business Continuity Plan in place.</li> <li>Combined West Suffolk Business Continuity Plan is in place for major identified threats, regularly reviewed and practised.</li> <li>Appointed officers within each service to be responsible for the continuity plans.</li> </ol>	Directors/All <u>staff</u> LT	Aug-14 N/A N/A	On-going N/A N/A	5 5 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6

	We	st Suff	olk Stra	tegic Risk Reg	ister 2016/17 - March 20	)17					Appen	dix 1
							Type	A = Action, C = Control				
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WS16	10-Jul-14	Legal	Director & Portfolio Holders	Breach of data protection and information security	Failure to ensure the accuracy and control of data. Not using good practice when handling data. Damage to council's reputation.	5 <b>5 9 9</b>	С	1) Information governance group coordinates councils' approach to risks.	Director	N/A	N/A	5
					Damage to individuals. Avoid legal challenge. Prevent potential claims for compensation.	•         •           3         •           2         •	с	2) Records Management Working Group to coordinate councils' approach to records management.	Director	N/A	N/A	robability 2 ●
						1 2 3 4 5 I Dimpact	с	<ol> <li>Regular buildings checks to ensure information is held securely.</li> </ol>	Service Manager (Internal Audit)	N/A	N/A	1 1 2 3 4 5 Impact
							A	4) Entrance barriers to staff entrance at WSH now installed. Barriers to other entry points to be kept under review with partners at SCC.	Service Manager (Property Services)	Aug-14	Nov-15 Barriers to staff entrance completed	
							A	5) Improve staff and member communication on good practices and data security.	Service Manager (Corporate Communications )	-	On-going	
								6) Information Security e-learning - 1st phase, existing officers, completed. All new staff and members to complete module as part of induction programme.	Director	Apr-14	On-going	
WS18		Customer Financial Professional	Assistant Director & Portfolio Holders - Resources & Performance	Poor Performance Management	Risk of individual services having below par performance levels and possible dips in performance while establishing new service models.	5 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6	С	1) Performance and Audit Scrutiny Committee (PASC) receive comprehensive performance monitoring report.	Assistant Director - Resources & Performance / R&P Business Partners	N/A	N/A	5
			renomance			1 2 3 4 5 Impact	A	<ol> <li>Early identification, reporting and monitoring of potential problem areas.</li> </ol>	Service Managers / Business Partners / Advisers	Aug-14	On-going	1 2 3 4 5 Impact
							с	6) Strengthen the overall Performance Management Framework. E.g. Balanced Scorecards, PDRs, (also see WS18),Risk management,Project monitoring,Financial Reporting.	LT	Apr-17	Dec-17	
Page							С	<ol> <li>Use PDR's to aid early identification of potential problem areas.</li> </ol>	Line Managers	N/A	N/A	
<sup>WS19</sup> 12		Economic Social	All Assistant Directors & Portfolio Holders	Demographic changes	Unable to meet the demands created by population changes (caused by growth, ageing, diversity, employment) including the impact on infrastructure and other related service provision.	5 5 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	с	1) Key services (planning, housing and waste) use forecasting models (e.g. East of England forecasting model, POPGROUP) to build population change into future service planning.	Assistant Director - Families and Communities/ Planning /Growth/Operati	N/A	N/A	5 5 6 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7
						1 2 3 4 5 Impact	A	<ol> <li>Monitor, research and analysis around demographics through DCLG, ONS, LGA, LGC and other sources and share key findings with relevant services.</li> </ol>	Service Manager 9Corporate Policy)	Jun-14	On-going	1 2 3 4 5 Impact
							A	3) Attend meetings of Suffolk Information Forum and Transformation Challenge Award Data and Intelligence work stream to share best practice around population monitoring and forecasting. NB particular attention needs to be paid to Forest Heath due to population forecasts not being able to deal accurately with USAFE population.	Policy)	Jun-14	On-going	

	We	st Suff	olk Stra	tegic Risk Reg	ister 2016/17 - March 20	017	ſ			1	Appen	dix 1
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WS20	10-Jul-14	Physical	Assistant Director & Portfolio Holders -	Implementation of the Corporate Health and Safety Policy	Failure to ensure the safety and well being of staff. Failure to provide safe and healthy environment for visitors and the general public. Risk of HSE (Health & Safety Executive) prosecutions.	5	с	1) Corporate Health and Safety strategy, objectives and implementation plans in place for all internal and external functions performed by the Council.	l Health & Safety Manager	N/A	N/A	5 5 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6
			Human Resources, Legal &		Salety Executive, prosecutions.	Probability	A	2) Well being programme in place.	Health & Safety Manager	Jun-14	On-going	bability 2
			Democratic Services			1 1 2 3 4 5	с	3) Requirement for all staff to complete online H&S training and members to complete appropriate H&S induction programme.	Health & Safety Manager		N/A	1 2 3 4 5 Inpact
						Impact	A	4) Communications to staff.	Health & Safety Manager		On-going	Input
σ							A	5) Appropriate insurances in place and regularly reviewed.	Health & Safety Manager		On-going	
Page							с	6) Continue a programme of health and safety audits according to H&S Risk.	Health & Safety Manager	N/A	N/A	
<u>11</u> <sup>WS2പ്പ്</sup> പ	10-Jul-14	Social Legal	Service Manager & portfolio Holders-	Safeguarding children and vulnerable adults	Children and vulnerable adults being treated in an improper manner and not in accordance with legislation.	5 5 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6	A	1) Working in Countywide safeguarding partnership.	Service Manager Strategic Housing	Jul-09	On-going	5 5 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6
			Strategic Housing			Probability 2 1 2 3 4 5	с	<ol> <li>Safe recruitment procedures are adopted for all staff recruitment.</li> </ol>	Assistant Director - HR, Legal & Dem Services	Jul-09	On-going	ability 2 ● 1 1 2 3 4 5
			Housing		Impact	A	3) Regular staff and member training and briefing sessions taking place included as part of induction and training programme.	Service Manager- Strategic Housing/HR,Leg al & Dem services	Jun-14	On-going	Impact	
							с	4) Operational links into the MASH (Multi Agency Safeguarding Hub) to be reviewed to ensure appropriate referrals are being made.	Service Manager Strategic Housing	N/A	N/A	
							A	5) Ensure appropriate training is provided to front-line staff.	Service Manager Strategic Housing	Nov-15	01/04/2016 Initial training completed - continued ongoing development.	
WS22	21-Apr-15	Economic and	Director &	Effects of the closure of RAF	Negative impact on the local economy, families and			1) Update the Mildenhall, Alconbury and Molesworth	Director (JK)	Feb-15	Jan-17	
		social	Portfolio Holders	Mildenhall	community or the housing market	5 <b>•</b>	A	Working Group governance to reflect Mildenhall and Lakenheath issues.				5 <b>●</b>
						Probability 1	A	2) Co-ordinate and lead the Forest Heath member-led local Mildenhall and Lakenheath Airbases Group	Director (JK)	Mar-15	On-going	obability 2
						1 2 3 4 5 Impact	A	3) Commission an impact study to measure the impact of the USAFE on West Suffolk and the surrounding areas. Submission of prospectus to Central Government on future delivery of site by Mid November 16. Working closely with Cabinet Office, Treasury & HCA to influence Government thinking.	t	Apr-15	Prospectus completed. Working with Cabinet Office etc. on-going	1 2 3 4 5 Impact
							A	4) Work with external partners (including USAFE and UK Military) and internal departments to consider the actions to mitigate the impact of the net loss in USAFE personnel and also to consider opportunities for the RAF Mildenhall site in the context of the Government's One Public Estate Programme.		Feb-15	On-going	

	We	st Suffe	olk Stra	tegic Risk Reg	ister 2016/17 - March 20	017					Appen	dix 1
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								5) Set up a joint MOD, HCA, SCC & FHDC project team for the future of the site. Jointly investigate site conditions and site master plan.	Director (JK)	Dec-16	Project team Mar 17. Master plan 2018	

	West Suffolk Strategic Risk Register 2016/17 - March 2017 Appendix 1										
						Type: A = Action, C = Control					
RISK ID NUMBER	Date risk added to register		Current Owners	Title	Description - What are we trying to avoid?Why is this important	WS Inherent Risk		doing / need to do to prevent it.	Who is responsible for the actions	Target completion date/ Complete	WS Residual Risk

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# Agenda Item 10

# Informal Joint Performance and Audit Scrutiny Committee



Title of Report:	Work Programme Update		
Report No:	PAS/SE/17/011		
Report to and date:	Performance and Audit Scrutiny Committee	25 May 2017	
Chairman of the Committee:			
Lead officer:	Christine Brain Democratic Services Officer (Scrutiny) <b>Tel:</b> 01638 719729 <b>Email:</b> <u>Christine.brain@westsuffolk.gov.uk</u>		
Purpose of report:	To update members on the current status of its Work Programme, attached at Appendix 1.		
Recommendation:	It is <u>RECOMMENDED</u>	nd <u>note</u> the current status of	

## Performance and Audit Scrutiny Committee Work Programme

(St Edmundsbury Borough Council)

Description Le	ad Officer
27 July 2017 (Time: 5.00pm)	
Informal Joint Mee	tina
(Hosted by St Edmundsbury Bo	
Joint Reports	
Balanced Scorecard and Quarter 1 Performance	Senior Business Partner
Report 2017-2018	(Resources and Performance)
West Suffolk Strategic Risk Register Quarterly	Assistant Director
Monitoring Report – June 2017	(Resources and Performance)
Work Programme Update	Democratic Services Officer
	(Scrutiny)
St Edmundsbury Specific Reports	
Financial Performance Report (Revenue and	Assistant Director
Capital) Quarter 1 – 2017-2018	(Resources and Performance)
Annual Performance Report for The Apex	Assistant Director
	(Resources and Performance)
Annual Treasury Management Report 2016-2017	Service Manager
and Investment Activity (April - June 2017)	(Finance and Performance)
20 September 2017 (Time: 5.00pm)	
EY – 2016-2017 ISA 260 Annual Results Report to	Assistant Director
those Charged with Governance	(Resources and Performance)
West Suffolk Local Code of Corporate Governance	Assistant Director
	(Resources and Performance
West Suffolk Annual Governance Statement 2016-	Assistant Director
2017	(Resources and Performance)
2016-2017 Statement of Accounts	Assistant Director
	(Resources and Performance)
Delivering a Sustainable Budget 2018-2019	Assistant Director
	(Resources and Performance)
Work Programme Update	Democratic Services Officer
	(Scrutiny)
29 November 2017 (Time: 5.00pm)	
Informal Joint Mee	
(Hosted by Forest Heath Dis	trict Council)
Joint Reports	
Mid-year Internal Audit Progress Report 2017-	Service Manager
2018	(Internal Audit)
Balanced Scorecards Quarter 2 Performance	Senior Business Partner
Report 2017-2018	(Resources and Performance)
West Suffolk Strategic Risk Register Quarterly	Assistant Director
Monitoring Report – September 2017	(Resources and Performance)
Work Programme Update	Democratic Services Officer
	(Scrutiny)

St Edmundsbury Specific Reports	
EY – Annual Audit Letter 2016-2017	Assistant Director
	(Resources and Performance)
Financial Performance Report (Revenue and	Assistant Director
Capital) Quarter 2 – 2017-2018	(Resources and Performance)
Delivering a Sustainable Budget 2018-2019 -	Assistant Director
Update	(Resources and Performance)
Mid-year Treasury Management Report and	Service Manager
Investment Activity (April – September 2017)	(Finance and Performance)
31 January 2018 (Time: 5.00pm)	
Informal Joint Meet	tina
(Hosted by St Edmundsbury Bo	
Joint Reports	
Balanced Scorecards Quarter 3 Performance	Senior Business Partner
Report 2017-2018	(Resources and Performance)
West Suffolk Strategic Risk Register Quarterly	Assistant Director
Monitoring Report – December 2017	(Resources and Performance)
Work Programme Update	Democratic Services Officer
	(Scrutiny)
St Edmundsbury Specific Reports	
Financial Performance Report (Revenue and	Assistant Director
Capital) Quarter 3 – 2017-2018	(Resources and Performance)
Delivering a Sustainable Budget 2018-2019 -	Assistant Director
Update	(Resources and Performance)
Treasury Management Report 2017-2018 and	Service Manager
Investment Activity (April – December 2017)	(Finance and Performance)
Annual Treasury Management and Investment	```````````````````````````````````````
Strategy Statements 2018-2019	(Finance and Performance)
31 May 2018 (Time: 5.00pm)	
Ínformal Joint Mee	ting
(Hosted by Forest Heath Dis	
Joint Reports	
Internal Audit Report (2017-2018) and Outline	Service Manager
Internal Audit Plan (2018-2019)	(Internal Audit)
Balanced Scorecard and Quarter 4 Performance	Senior Business Partner
Report 2017-2018	(Resources and Performance)
Balanced Scorecard Indicators and Targets for	Senior Business Partner
2018-2019	(Resources and Performance)
West Suffolk Strategic Risk Register Quarterly	Assistant Director
Monitoring Report – March 2018	(Resources and Performance)
Work Programme Update	Democratic Services Officer
	(Scrutiny)
St Edmundsbury Specific Reports	
EY – Annual Certification Report 2016-2017	Assistant Director
	(Resources and Performance)
EY – External Audit Plan and Fees 2017-2018 and	Assistant Director
2018-2019 Indicative Fees	(Resources and Performance)
Financial Outturn Report (Revenue and Capital)	Assistant Director
2017-2018	(Resources and Performance)
<u>Future Items to be Programmed</u>	

Key Performance Indicator (WS/HOU009) – Report on the Future of the West Suffolk Lettings Partnership This page is intentionally left blank

# Performance and Audit Scrutiny Committee



St Edmundsbury BOROUGH COUNCIL

Title of Report:	Ernst and Young – Certification of Claims and Returns Annual Report 2015/2016		
Report No:	PAS/SE/17/	012	
Report to and date:	Performance and Audit Scrutiny Committee	25 May 2017	
Portfolio holder:	Ian Houlder Portfolio Holder for Resources and Performance Tel: 01284 810074 Email: <u>ian.houlder@stedsbc.gov.uk</u>		
Lead officer:	officer: Rachael Mann Assistant Director (Resources and Performance) Tel: 01638 719245 Email: <u>rachael.mann@westsuffolk.gov.uk</u>		
Purpose of report:	certification of grant cla external auditors) as de	the outcome of the annual aims by Ernst and Young (our etailed in their Certification of nual Report 2015/2016,	
Recommendation:		o <u>note</u> the Certification of Annual Report 2015/2016.	
Key Decision:	Is this a Key Decision a	nd, if so, under which	
(Check the appropriate box and delete all those that <u>do not</u> apply.) definition? Yes, it is a Key Decision - □ No, it is not a Key Decision - ⊠			

Consultation:	• N/A	A Contraction of the second se			
Alternative option	• N/A	A Contraction of the second seco			
Implications:					
<i>Are there any <b>financial</b> implications?</i> <i>If yes, please give details</i>			certi		udes the final fee for the 2015/2016 24,722).
Are there any <b>staf</b> If yes, please give	-	ions?	Yes □ ●	No 🛛	
Are there any <b>ICT</b> yes, please give de	implications?	' If	Yes □ ●	No 🖂	
Are there any <b>lega</b> implications? If yes details		-		No 🗆 ernal audit tion.	is a statutory
Are there any <b>equa</b> If yes, please give		ions?	Yes □ No ⊠ •		
Risk/opportunity	assessmen	t:	(potential hazards or opportunities affecting corporate, service or project objectives)		
Risk area	Inherent le risk (before controls)	vel of	Controls		<b>Residual risk</b> (after controls)
	Low/Medium/	High*			Low/Medium/ High*
Errors identified as a result of 2014/2015 testing may have been replicated in 2015/2016			those are errors we identified	testing in as where	Low
Ward(s) affected	:		N/A		
<b>Background papers:</b> (all background papers are to be published on the website and a link included)			None		
Documents attached:			Certifica		Ernst and Young Claims and Returns L5/2016

#### 1. Key issues and reasons for recommendation

- 1.1 Ernst and Young (EY) has issued at **Appendix A**, an Annual Report on the Certification of Claims and Returns for 2015/2016. This report summarises the results of the certification work that has been undertaken by EY staff as part of the annual audit of grant claims to government departments and sets out the scale fee for carrying out this work.
- 1.2 Funding from government departments is an important income stream for the Council which has to put in place procedures to ensure that it has met the conditions attached to the funding and, in some cases, must complete returns providing financial information to support the claims. The government departments may require appropriately qualified auditors to certify the claims.
- 1.3 From 1 April 2015, the duty to make arrangements for the certification of relevant claims and returns, and to prescribe scales of fees for this work, was delegated to the Public Sector Audit Appointments Ltd (PSAA) by the Secretary of State for Communities and Local Government.
- 1.4 For 2015/2016, these arrangements required only the certification of the housing benefits subsidy claim with a total value of £29.883 million.
- 1.5 The certification work found errors on the claim amounting to £9,698 and these errors have been corrected by officer. A qualification letter setting out further errors and uncertainties was also reported to the Department for Works and Pensions (DWP). The relevant officers of the Council and Anglia Revenues Partnership (ARP) have agreed the qualifications in respect of the 2015/2016 certification work, as detailed in **Appendix A**. ARP has taken action to address the issues for 2016/2017.
- 1.6 In addition, the PSAA determine a scale fee each year for the audit of claims and returns. For 2015/16, the indicative scale fee for the audit of the Housing benefits subsidy claim was £30,822. However, EY are proposing a reduction of £6,100 to the fee to reflect the reduced amount of audit work that needed to be completed resulting in an actual fee of £24,722 (subject to PSAA agreement).
- 1.7 EY have made no recommendations to Members as a result of the audit.

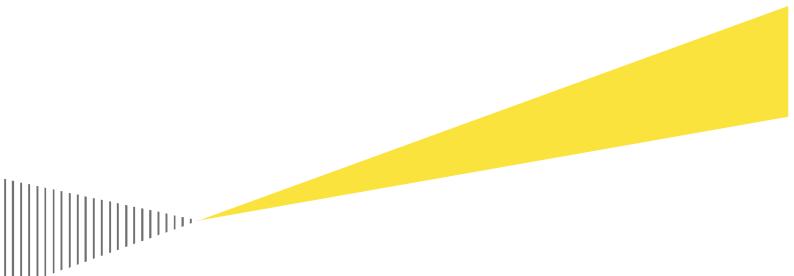
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# **Certification of claims and returns annual report 2015/16**

## St Edmundsbury Borough Council

24 January 2017

Ernst & Young LLP







Ernst & Young LLP Tel: 01223 394547 1 Cambridge Businessey.com Park Cowley Road Cambridge CB4 0WZ

The Members of the Performance and Audit Scrutiny Committee St Edmundsbury Borough Council West Suffolk House Western Way Bury St Edmunds Suffolk IP33 3YU 24 January 2017

Direct line: 07541 346507 Email: MHodgson@uk.ey.com

**Dear Members** 

#### Certification of claims and returns annual report 2015/16 St Edmundsbury Borough Council

We are pleased to report on our certification and other assurance work. This report summarises the results of our work on St Edmundsbury Borough Council's 2015/16 claims.

#### Scope of work

Local authorities claim large sums of public money in grants and subsidies from central government and other grant-paying bodies and must complete returns providing financial information to government departments. In some cases these grant-paying bodies and government departments require appropriately qualified auditors to certify the claims and returns submitted to them.

From 1 April 2015, the duty to make arrangements for the certification of relevant claims and returns and to prescribe scales of fees for this work was delegated to the Public Sector Audit Appointments Ltd (PSAA) by the Secretary of State for Communities and Local Government.

For 2015/16, these arrangements required only the certification of the housing benefits subsidy claim. In certifying this we followed a methodology determined by the Department for Work and Pensions and did not undertake an audit of the claim.

#### Summary

Section 1 of this report outlines the results of our 2015/16 certification work and highlights the significant issues.

We checked and certified the housing benefits subsidy claim with a total value of £29,882,998. We met the submission deadline. We issued a qualification letter; details of the qualification matters are included in section 1.

Fees for certification and other returns work are summarised in section 3. The housing benefits subsidy claim fees for 2015/16 were published by the Public Sector Audit Appointments Ltd (PSAA) in March 2015 and are now available on the PSAA's website (www.psaa.co.uk).

### Page 126



We welcome the opportunity to discuss the contents of this report with you at the 25 May 2017 Committee.

Yours faithfully

Mark Hodgson Executive Director Ernst & Young LLP Enc

#### Contents

1.	Housing benefits subsidy claim	.1
2.	2015/16 certification fees	.2
3.	Looking forward	.3

### 1. Housing benefits subsidy claim

Scope of work	Results
Value of claim presented for certification	£29,882,998
Amended/Not amended	Amended – subsidy reduced by £9,698
Qualification letter	Yes
Fee – 2015/16	£24,722
Fee – 2014/15	£30,110
Recommendations from 2014/15	Findings in 2015/16
None	N/a

Local Government administers the Government's housing benefits scheme for tenants and can claim subsidies from the Department for Work and Pensions (DWP) towards the cost of benefits paid.

The certification guidance requires auditors to complete more extensive '40+' or extended testing if initial testing identifies errors in the calculation of benefit or compilation of the claim. 40+ testing may also be carried out as a result of errors that have been identified in the audit of previous years' claims. We found errors and carried out extended testing in several areas.

We have reported the extrapolated value of these errors, underpayments, and other observations in a qualification letter. The DWP then decides whether to ask the Council to carry our further work to quantify the errors or to claw back the benefit subsidy paid. These are the main issues we reported:

- The testing of the initial sample identified 1 case where as the result of an overpayment, the Housing Benefits System has not correctly split the claim between cell 012 and Cell 013. This type of error will always result in an under-claim of subsidy and the Council has decided not to undertake any further work on this error and to accept the loss of subsidy.
- The testing of the initial sample identified 1 case where the earnings have been incorrectly assessed resulting in an underpayment of benefit. As the nature of the error is such that either an underpayment or overpayment may arise, we have undertaken the testing of an additional random sample and identified the following errors; 5 cases where the earnings have been incorrectly assessed resulting in an underpayment of benefit and 4 cases where the earnings have been incorrectly assessed resulting in an overpayment of benefit.
- No cases were identified in the initial sample where the occupational pension had been incorrectly input at the start of the claim. As issues were reported in the 2014/15 Qualification letter and the nature of the error is such that either an underpayment or overpayment may arise, we have undertaken the testing of an additional sample and identified the following errors; 2 cases where the occupational pension has been incorrectly assessed resulting in an underpayment of benefit; and 5 cases where the occupational pension has been incorrectly assessed resulting in an overpayment of benefit.

## 2. 2015/16 certification fees

The PSAA determine a scale fee each year for the audit of claims and returns. For 2015/16, these scale fees were published by the Public Sector Audit Appointments Ltd (PSAA's) in March 2015 and are now available on the PSAA's website (www.psaa.co.uk).

Claim or return	2015/16	2015/16	2014/15
	Actual fee £'s	Indicative fee £'s	Actual fee £'s
Housing benefits subsidy claim	£24,722	£30,822	£30,110

The indicative fee for 2015/16 is based on the actual fee for 2013/14 with a 25% reduction in scale fee.

For 2015/16 the level of error identified was similar to that identified in 2013/14. However, the Authority undertook both the initial and extended testing. In addition for 2015/16 the level of error identified was lower than that identified in 2013/14. We are therefore proposing to reduce the fee by £6,100 to take account of the reduced amount of audit work that needed to be completed. The reduction in fee is subject to PSAA agreement.

## 3. Looking forward

From 1 April 2015, the duty to make arrangements for the certification of relevant claims and returns and to prescribe scales of fees for this work was delegated to (PSAA) by the Secretary of State for Communities and Local Government.

The Council's indicative certification fee for 2016-17 is still to be confirmed. This was prescribed by PSAA in March 2016, based on no changes to the work programme for 2015/16. Indicative fees for 2016/17 housing benefit subsidy certification work are based on final 2014/15 certification fees. PSAA reduced scale audit fees and indicative certification fees for most audited bodies by 25 per cent based on the fees applicable for 2014/15.

Details of individual indicative fees are available at the following web address: http://www.psaa.co.uk/audit-and-certification-fees/201617-work-programme-and-scales-of-fees/individual-indicative-certification-fees/

We must seek the agreement of PSAA to any proposed variations to these indicative certification fees. We will inform the S151 or Deputy S151 Officer before seeking any such variation.

PSAA is currently consulting on the 2017/18 work programme. There are no changes planned to the work required and the arrangements for certification of housing benefit subsidy claims remain in the work programme. However, this is the final year in which these certification arrangements will apply. From 2018/19, the Council will be responsible for appointing their own auditor and this is likely to include making their own arrangements for the certification of the housing benefit subsidy claim in accordance with the requirements that will be established by the DWP.

#### EY | Assurance | Tax | Transactions | Advisory

#### Ernst & Young LLP

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# Performance and Audit Scrutiny Committee



St Edmundsbury BOROUGH COUNCIL

Title of Report:	Ernst and Young – Presentation of External Audit Plan and Fees 2016/2017 and 2017/2018 Indicative Fees		
Report No:	PAS/SE/17/	013	
Report to and	Performance and		
dates:	Audit Scrutiny Committee	25 May 2017	
Portfolio holder:	Ian Houlder Portfolio Holder for Resources and Performance Tel: 01284 810074 Email: <u>ian.houlder@stedsbc.gov.uk</u>		
Lead officer:	Rachael Mann Assistant Director (Resources and Performance) Tel: 01638 719245 Email: <u>rachael.mann@westsuffolk.gov.uk</u>		
Purpose of report:	for the 2016/201 fees to complete Plan, attached at • The indicative fee	ith a basis to review: 's proposed approach and scope .7 audit along with the planned the work as set out in the Audit : <b>Appendix A</b> ; and es for the 2017/2018 audit as ter attached at <b>Appendix B</b> .	
Recommendation:	Members are asked t	dit Scrutiny Committee: o <u>note</u> the External Audit 16/2017, along with the 017/2018.	

Kan Danisiana					
Key Decision:		•	ecision and, if so, ur	nder which	
(Check the appropriate	Check the appropriate Yes, it is a Key I				
hox and delete all those		-			
that <u>do not</u> apply.) No, it is not a Key Decision - 🛛					
Consultation:		a Thi	c rapart has been n	repared in	
Consultation:			s report has been p sultation with the R		
			formance team, Lea		
			Portfolio Holder for		
			formance.	Resources and	
Alternative option	ו(s):	• N/A			
		,.	-		
Implications:					
Are there any finar	<b>icial</b> implica	tions?	Yes 🛛 No 🗆		
If yes, please give a	details		The report inclu	udes the planned	
			2016/2017 aud	lit fee of £43,737	
			and certificatio	n of claims fee of	
			£22,582.		
			The report also	includes an	
			indicative audit	: fee for 2017/18 of	
			£43,767. The i	ndicative	
			certification of	claims fee has yet to	
			be confirmed.		
Are there any <b>staff</b>	<b>ing</b> implicati	ions?	Yes 🗆 No 🖂		
If yes, please give o	details		•		
Are there any <b>ICT</b> i	•	' If	Yes 🗆 No 🖂		
yes, please give de			•		
Are there any <b>lega</b> l		-	Yes 🛛 No 🗆		
implications? If yes,	, please give	9	• External audit	is a statutory	
details			function.		
Are there any <b>equa</b>		tions?	Yes 🗆 No 🖂		
If yes, please give o		_			
Risk/opportunity	assessmen	it:	(potential hazards or opportunities affecting corporate, service or project objectives)		
Risk area	Inherent le	vel of	Controls	Residual risk (after	
	risk (before			controls)	
	controls)			,	
	Low/Medium/	High*		Low/Medium/ High*	
The assessment of	Medium		Assessment of key	Low	
the key strategic or operational risks and			strategic or operational risks and		
the financial			the financial		
statement risks facing the Council may not			statement risks		
			facing the Council		
be correct			have been identified		
			through External Audits knowledge of		
			the entity's		
			operations and		
			discussion with		
			members and officers.		
			UNICEIS.		
Ward(s) affected					
Ward(s) affected			N/A		

Background papers:	None
Documents attached:	Appendix A – Ernst and Young Audit Plan 2016/2017
	<b>Appendix B</b> – Ernst and Young Annual Audit and Certification Fees 2017/2018

#### 1. Key issues and reasons for recommendation(s)

- 1.1 The Council's appointed external auditors, Ernst and Young ("EY"), are required to provide an audit plan which covers the work they plan to perform in order to provide the Council with:
  - An audit opinion on whether the financial statements of St Edmundsbury Borough Council give a true and fair view of the financial position as at 31 March 2017 and of the income and expenditure for the year then ended; and
  - A statutory conclusion on the Council's arrangements to secure economy, efficiency and effectiveness. The Audit Plan (attached) is based on EY's risk-based approach to audit planning.
- 1.2 When planning the audit EY take into account several key inputs:
  - Strategic, operational and financial risks relevant to the financial statements.
  - Developments in financial reporting and auditing standards.
  - The quality of systems and processes.
  - Changes in the business and regulatory environment.
  - Management's views on all of the above.
- 1.3 Sections 2 and 3 of **Appendix A**, summarise EY's assessment of the key risks which drive the development of an effective audit for the Council, and outlines their planned audit strategy in response to those risks. Officers will be working with EY over the coming months to ensure that these risks are managed and where possible to come to an agreement over their treatment prior to the issuing of the Annual Governance Report, and Audit Opinion (due to be issued by EY by September 2017).
- 1.4 EY also review and report to the National Audit Office ('NAO'), to the extent and in the form required by them, on our Whole of Government Accounts return.
- 1.5 The planned fee for carrying out this work for 2016/2017 is set out on page 13 of **Appendix A** and the indicative fee for 2017/18 is contained in **Appendix B**. The fees are summarised below:

	Planned fee 2016/2017 £	Indicative fee 2017/2018 £
Audit fee – code work	43,737	43,767
Certification of claims and returns	22,582	TBC

1.6 The code work audit fee for 2017/2018 is an indicative fee only, set by the PSAA (Public Sector Audit Appointments Ltd) for each audited body. It will be reviewed and updated as necessary following completion of the 2016/17 audit. The PSAA have yet to confirm the indicative certification fee for 2017/18.

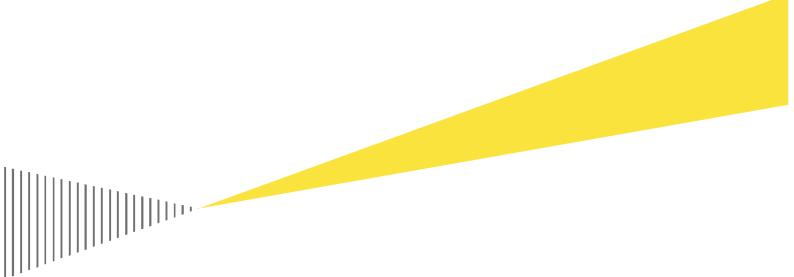
# St Edmundsbury Borough Council

Year ending 31 March 2017

Audit Plan

March 2017

Ernst & Young LLP







Ernst & Young LLP One Cambridge Business Park Cambridge CB4 0WZ Tel: + 44 1223 394 400 Fax: + 44 1223 394 401 ey.com

Performance and Audit Scrutiny Committee St Edmundsbury Borough Council West Suffolk House Western Way Bury St Edmunds Suffolk IP33 3YU 10 March 2017

Dear Committee Members

#### 2016/17 – External Audit Plan

We are pleased to attach our Audit Plan which sets out how we intend to carry out our responsibilities as auditor. Its purpose is to provide the Performance and Audit Scrutiny Committee with a basis to review our proposed audit approach and scope for the 2016/17 audit in accordance with the requirements of the Local Audit and Accountability Act 2014, the National Audit Office's 2015 Code of Audit Practice, the Statement of Responsibilities issued by Public Sector Audit Appointments (PSAA) Ltd, auditing standards and other professional requirements. It is also to ensure that our audit is aligned with the Committee's service expectations.

This plan summarises our initial assessment of the key risks driving the development of an effective audit for the Council, and outlines our planned audit strategy in response to those risks.

We welcome the opportunity to discuss this Audit Plan with you on 25 May 2017 and to understand whether there are other matters which you consider may influence our audit.

Yours faithfully

Mark Hodgson

Executive Director For and behalf of Ernst & Young LLP Enc

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1.	Overview	V	1
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Арр	oendix A	Fees	13
Арр	oendix B	UK required communications with those charged with govern	ance14

In April 2015 Public Sector Audit Appointments Ltd (PSAA) issued "Statement of responsibilities of auditors and audited bodies '. It is available from the Chief Executive of each audited body and via the PSAA website (www.psaa.co.uk).

The Statement of responsibilities serves as the formal terms of engagement between appointed auditors and audited bodies. It summarises where the different responsibilities of auditors and audited bodies begin and end, and what is to be expected of the audited body in certain areas.

The 'Terms of Appointment from 1 April 2015' issued by PSAA sets out additional requirements that auditors must comply with, over and above those set out in the National Audit Office Code of Audit Practice (the Code) and statute, and covers matters of practice and procedure which are of a recurring nature.

This Audit Plan is prepared in the context of the Statement of responsibilities. It is addressed to the Performance and Audit Scrutiny Committee, and is prepared for the sole use of the audited body. We, as appointed auditor, take no responsibility to any third party.

Our Complaints Procedure – If at any time you would like to discuss with us how our service to you could be improved, or if you are dissatisfied with the service you are receiving, you may take the issue up with your usual partner or director contact. If you prefer an alternative route, please contact Steve Varley, our Managing Partner, 1 More London Place, London SE1 2AF. We undertake to look into any complaint carefully and promptly and to do all we can to explain the position to you. Should you remain dissatisfied with any aspect of our service, you may of course take matters up with our professional institute. We can provide further information on how you may contact our professional institute.

# 1. Overview

This Audit Plan covers the work that we plan to perform to provide you with:

- Our audit opinion on whether the financial statements of St Edmundsbury Borough Council (the Council) give a true and fair view of the financial position as at 31 March 2017 and of the income and expenditure for the year then ended;
- Our conclusion on the Council's arrangements to secure economy, efficiency and effectiveness;

We will also review and report to the National Audit Office (NAO), to the extent and in the form required by them, on the Council's Whole of Government Accounts return.

Our audit will also include the mandatory procedures that we are required to perform in accordance with applicable laws and auditing standards.

When planning the audit we take into account several key inputs:

- Strategic, operational and financial risks relevant to the financial statements;
- Developments in financial reporting and auditing standards;
- The quality of systems and processes;
- ► Changes in the business and regulatory environment; and,
- Management's views on all of the above.

By considering these inputs, our audit is focused on the areas that matter and our feedback is more likely to be relevant to the Council.

# 2. Financial statement risks

We outline below our current assessment of the financial statement risks facing the Council, identified through our knowledge of the Council's operations and discussion with those charged with governance and officers.

At our meeting, we will seek to validate these with you.

Significant risks (including fraud risks)	Our audit approach
Risk of fraud in revenue recognition	
Under ISA240 there is a presumed risk that revenue may be misstated due to improper recognition of revenue. In the public sector, this requirement is modified by Practice Note 10, issued by the Financial Reporting Council, which states that auditors should also consider the risk that material misstatements may occur by the manipulation of expenditure recognition. One area susceptible to manipulation is the capitalisation of revenue expenditure on Property, Plant and Equipment given the extent of the Council's Capital programme.	<ul> <li>Our approach will focus on:</li> <li>Review and discuss with management any accounting estimates on revenue or expenditure recognition for evidence of bias;</li> <li>Perform substantive testing over material revenue and expenditure streams;</li> <li>Review and test revenue cut-off at the period end date;</li> <li>Test the appropriateness of journals entries moving expenditure items from revenue codes to Capital codes; and</li> <li>Review capital expenditure on property, plant and equipment to ensure it meets the relevant accounting requirements to be capitalised.</li> </ul>
Risk of management override	
As identified in ISA (UK and Ireland) 240, management is in a unique position to perpetrate fraud because of its ability to manipulate accounting records directly or indirectly and prepare fraudulent financial statements by overriding controls that otherwise appear to be operating effectively. We identify and respond to this fraud risk on every audit engagement.	<ul> <li>Our approach will focus on:</li> <li>Testing the appropriateness of journal entries recorded in the general ledger and other adjustments made in the preparation of the financial statements;</li> <li>Reviewing accounting estimates for evidence of management bias;</li> <li>Evaluating the business rationale for significant unusual transactions; and</li> <li>Review capital expenditure on property, plant and equipment to ensure it meets the relevant accounting requirements to be capitalised.</li> </ul>

#### Other financial statement risks

### Pensions Liability – IAS19

The Local Authority Accounting Code of Practice and IAS19 require the Council to make extensive disclosures within its financial statements regarding the Local Government Pension Scheme (LGPS) in which it is an admitted body.

The Council's current pension fund deficit is a material and sensitive item and the Code requires that this liability be disclosed on the Council's balance sheet.

The information disclosed is based on the IAS 19 report issued to the Council by the actuary to the administering body.

Accounting for this scheme involves significant estimation and judgement.

ISAs (UK and Ireland) 500 and 540 require us to undertake procedures on the use of management experts and the assumptions underlying fair value estimates.

#### Property, Plant and Equipment valuation

Property, Plant and Equipment represent a significant balance in the Council's accounts and are subject to valuation changes, impairment reviews and depreciation charges.

Material judgemental inputs and estimation techniques are required to calculate the year-end fixed assets balances held in the balance sheet.

The Council will engage an external expert valuer who will apply a number of complex assumptions. Annually assets are assessed to identify whether there is any indication of impairment.

As the Council's asset base is significant, and the outputs from the valuer are subject to estimation, there is a risk fixed assets may be under/overstated or the associated accounting entries incorrectly posted.

ISAs (UK and Ireland) 500 and 540 require us to undertake procedures on the use of management experts and the assumptions underlying fair value estimates. Our approach will focus on:

- Liaising with the auditors of the administering authority (Suffolk County Council), to obtain assurances over the information supplied to the actuary in relation to St Edmundsbury Borough Council;
- Assessing the conclusions drawn on the work of the actuary by the Consulting Actuary, PwC; and
- Reviewing and testing the accounting entries and disclosures made within the Council's financial statements in relation to IAS19.

Our approach will focus on:

- Reviewing the information provided to the Valuer;
- Undertaking procedures to ensure we can rely on the Valuer as management's expert; and
- Reviewing the figures provided by the Valuer to ensure they are reasonable.

Other financial statement risks (continued)

#### Financial statements presentation – Expenditure and funding analysis and Comprehensive income and expenditure statement

Amendments have been made to the *Code of Practice* on *Local Authority Accounting in the United Kingdom* 2016/17 (the code) this year changing the way the financial statements are presented.

The new reporting requirements impact the Comprehensive Income and Expenditure Statement (CIES) and the Movement in Reserves Statement (MiRS), and include the introduction of the new 'Expenditure and Funding Analysis' note as a result of the '*Telling the Story*' review of the presentation of local authority financial statements.

The Code no longer requires statements or notes to be prepared in accordance with SeRCOP. Instead the Code requires that the service analysis is based on the organisational structure under which the authority operates. We expect this to show the Council's segmental analysis. Our Approach will focus on:

- Review of the expenditure and funding analysis, CIES and new notes to ensure disclosures are in line with the code;
- Review of the analysis of how these figures are derived, how the ledger system has been remapped to reflect the Council's organisational structure and how overheads are apportioned across the service areas reported; and
- Agreement of restated comparative figures back to the Council's segmental analysis and supporting working papers.
- The classification of consolidated group balances within the group CIES and new notes to ensure disclosures are in line with the code.

# 2.1 Responsibilities in respect of fraud and error

We would like to take this opportunity to remind you that management has the primary responsibility to prevent and detect fraud. It is important that management, with the oversight of those charged with governance, has a culture of ethical behaviour and a strong control environment that both deters and prevents fraud.

Our responsibility is to plan and perform audits to obtain reasonable assurance about whether the financial statements as a whole are free of material misstatements whether caused by error or fraud. As auditors, we approach each engagement with a questioning mind that accepts the possibility that a material misstatement due to fraud could occur, and design the appropriate procedures to consider such risk.

Based on the requirements of auditing standards our approach will focus on:

- Identifying fraud risks during the planning stages;
- Enquiry of management about risks of fraud and the controls to address those risks;
- Understanding the oversight given by those charged with governance of management's processes over fraud;
- Consideration of the effectiveness of management's controls designed to address the risk of fraud;
- Determining an appropriate strategy to address any identified risks of fraud, and,
- ► Performing mandatory procedures regardless of specifically identified risks.

# 3. Value for money risks

We are required to consider whether the Council has put in place 'proper arrangements' to secure economy, efficiency and effectiveness on its use of resources.

For 2016/17 this is based on the overall evaluation criterion:

"In all significant respects, the audited body had proper arrangements to ensure it took properly informed decisions and deployed resources to achieve planned and sustainable outcomes for taxpayers and local people".

Proper arrangements are defined by statutory guidance issued by the National Audit Office. They comprise your arrangements to:

- · Take informed decisions;
- Deploy resources in a sustainable manner; and
- Work with partners and other third parties.

In considering your proper arrangements, we will draw on the requirements of the CIPFA/SOLACE framework for local government to ensure that our assessment is made against a framework that you are already required to have in place and to report on through documents such as your annual governance statement.

We are only required to determine whether there are any risks that we consider significant, which the Code of Audit Practice which defines as:

"A matter is significant if, in the auditor's professional view, it is reasonable to conclude that the matter would be of interest to the audited body or the wider public"

Our risk assessment supports the planning of sufficient work to enable us to deliver a safe conclusion on arrangements to secure value for money and enables us to determine the nature and extent of further work that may be required. If we do not identify any significant risks there is no requirement to carry out further work.

Our risk assessment has therefore considered both the potential financial impact of the issues we have identified, and also the likelihood that the issue will be of interest to local taxpayers, the Government and other stakeholders.

This has not identified any risks which we view as relevant to our value for money conclusion at this stage.

# 4. Our audit process and strategy

## 4.1 Objective and scope of our audit

Under the Code of Audit Practice our principal objectives are to review and report on the Council's:

- ► Financial statements
- Arrangements for securing economy, efficiency and effectiveness in its use of resources to the extent required by the relevant legislation and the requirements of the Code.

We issue an audit report that covers:

### 1. Financial statement audit

Our objective is to form an opinion on the financial statements under International Standards on Auditing (UK and Ireland).

We report to you by exception in respect of your governance statement and other accompanying material as required, in accordance with relevant guidance prepared by the NAO on behalf of the Comptroller and Auditor General.

Alongside our audit report, we also:

Review and report to the NAO on the Whole of Government Accounts return to the extent and in the form they require.

# 2. Arrangements for securing economy, efficiency and effectiveness (value for money)

We are required to consider whether the Council has put in place 'proper arrangements' to secure economy, efficiency and effectiveness on its use of resources.

### 4.2 Audit process overview

To the fullest extent permissible by auditing standards, we intend to consider internal audit's work in documenting your financial systems and controls. This will enable us to more efficiently update our understanding of your systems and carry out the walkthrough of those systems as required under auditing standards. Our intention is to carry out a fully substantive audit in 2016/17 rather than rely on the operation of controls as we believe this to be a more efficient approach.

### Analytics

We will use our computer-based analytics tools to enable us to capture whole populations of your financial data, in particular journal entries. These tools:

- Help identify specific exceptions and anomalies which can then be subject to more traditional substantive audit tests; and
- Give greater likelihood of identifying errors than random sampling techniques.

We will report the findings from our process and analytics work, including any significant weaknesses or inefficiencies identified and recommendations for improvement, to management and the Performance and Audit Scrutiny Committee.

### Internal audit

As in prior years, we will review internal audit plans and the results of their work. We will reflect the findings from these reports, together with reports from any other work completed in the year, in our detailed audit plan, where we raise issues that could have an impact on the year-end financial statements

### Use of specialists

When auditing key judgements, we are often required to rely on the input and advice provided by specialists who have qualifications and expertise not possessed by the core audit team. The areas where either EY or third party specialists provide input for the current year audit are:

Specialists
Management expert – valuation specialists (Valuation Office Agency)
Management expert – actuarial specialists to the Suffolk Pension Fund (Hymans Robertson)
EY Pensions Advisory, PwC (Consulting Actuary to the PSAA)
Management expert – for the provision of fair value information in respect of financial instruments (Capita Asset Services)
Management expert – valuation of the NDR provision (Wilkes, Head & Eves)

In accordance with Auditing Standards, we will evaluate each specialist's professional competence and objectivity, considering their qualifications, experience and available resources, together with the independence of the individuals performing the work.

We also consider the work performed by the specialist in light of our knowledge of the Council environment and processes and our assessment of audit risk in the particular area. For example, we would typically perform the following procedures:

- Analyse source data and make inquiries as to the procedures used by the expert to establish whether the source date is relevant and reliable;
- Assess the reasonableness of the assumptions and methods used;
- Consider the appropriateness of the timing of when the specialist carried out the work; and
- Assess whether the substance of the specialist's findings are properly reflected in the financial statements.

# 4.3 Mandatory audit procedures required by auditing standards and the Code

As well as the financial statement risks (section two) and value for money risks (section three), we must perform other procedures as required by auditing, ethical and independence standards, the Code and other regulations. We outline below the procedures we will undertake during the course of our audit.

### Procedures required by standards

- Addressing the risk of fraud and error;
- Significant disclosures included in the financial statements;
- Entity-wide controls;
- Reading other information contained in the financial statements and reporting whether it is inconsistent with our understanding and the financial statements;
- Auditor independence.

### Procedures required by the Code

- Reviewing, and reporting on as appropriate, other information published with the financial statements, including the Annual Governance Statement.
- Reviewing and reporting on the Whole of Government Accounts return, in line with the instructions issued by the NAO.

Finally, we are also required to discharge our statutory duties and responsibilities as established by the Local Audit and Accountability Act 2014 and Code of Audit Practice.

# 4.4 Materiality

For the purposes of determining whether the financial statements are free from material error, we define materiality as the magnitude of an omission or misstatement that, individually or in aggregate, could reasonably be expected to influence the users of the financial statements. Our evaluation requires professional judgement and so takes into account qualitative as well as quantitative considerations implied in the definition.

We have determined that overall materiality for the financial statements of the Council is  $\pounds$ 1.337 million based on 2% of gross expenditure on the provision of services. We will communicate uncorrected audit misstatements greater than  $\pounds$ 0.067 million to you.

The amount we consider material at the end of the audit may differ from our initial determination. At this stage, however, it is not feasible to anticipate all the circumstances that might ultimately influence our judgement. At the end of the audit we will form our final opinion by reference to all matters that could be significant to users of the financial statements, including the total effect of any audit misstatements, and our evaluation of materiality at that date.

## 4.5 Fees

The duty to prescribe fees is a statutory function delegated to Public Sector Audit Appointments Ltd (PSAA) by the Secretary of State for Communities and Local Government. PSAA has published a scale fee for all relevant bodies. This is defined as the fee required by auditors to meet statutory responsibilities under the Local Audit and Accountability Act 2014 in accordance with the NAO Code. The indicative fee scale for the audit of St Edmundsbury Borough Council is £43,767.

## 4.6 Your audit team

The engagement team is led by Mark Hodgson, who has significant experience on Local Authorities and their audits. Mark is supported by Mark Russell who is responsible for the day-to-day direction of audit work and is the key point of contact for the finance team.

# 4.7 Timetable of communication, deliverables and insights

We have set out below a timetable showing the key stages of the audit, including the value for money work and the Whole of Government Accounts. The timetable includes the deliverables we have agreed to provide to the Council through the Performance and Audit Scrutiny Committee's cycle in 2016/17. These dates are determined to ensure our alignment with PSAA's rolling calendar of deadlines.

From time to time matters may arise that require immediate communication with the Performance and Audit Scrutiny Committee and we will discuss them with the Chair as appropriate.

Following the conclusion of our audit we will prepare an Annual Audit Letter to communicate the key issues arising from our work to the Council and external stakeholders, including members of the public.

Audit phase	Timetable	Committee timetable	Deliverables
High level planning	December to January 2017		
Risk assessment and setting of scopes	January – February 2017	May 2017	Audit Plan
Review of routine processes and controls	February – March 2017		
Year-end audit	July – August 2017		
Completion of audit	September 2017	September 2017	<ul> <li>Report to those charged with governance via the Audit Results Report</li> <li>Audit report (including our opinion on the financial statements; and overall value for money conclusion.</li> <li>Audit completion certificate</li> <li>Reporting to the NAO on the Whole of Government Accounts return.</li> </ul>
Conclusion of reporting	October 2017	November 2017	Annual Audit Letter

In addition to the above formal reporting and deliverables we will seek to provide practical business insights and updates on regulatory matters.

# 5. Independence

# 5.1 Introduction

The APB Ethical Standards and ISA (UK and Ireland) 260 'Communication of audit matters with those charged with governance', requires us to communicate with you on a timely basis on all significant facts and matters that bear on our independence and objectivity. The Ethical Standards, as revised in December 2010, require that we do this formally both at the planning stage and at the conclusion of the audit, as well as during the audit if appropriate. The aim of these communications is to ensure full and fair disclosure by us to those charged with your governance on matters in which you have an interest.

Required communications

Planning stage	Final stage		
<ul> <li>The principal threats, if any, to objectivity and independence identified by EY including consideration of all relationships between you, your affiliates and directors and us;</li> <li>The safeguards adopted and the reasons why they are considered to be effective, including any Engagement Quality Review;</li> <li>The overall assessment of threats and safeguards;</li> <li>Information about the general policies and process within EY to maintain objectivity and independence.</li> </ul>	<ul> <li>A written disclosure of relationships (including the provision of non-audit services) that bear on our objectivity and independence, the threats to our independence that these create, any safeguards that we have put in place and why they address such threats, together with any other information necessary to enable our objectivity and independence to be assessed;</li> <li>Details of non-audit services provided and the fees charged in relation thereto;</li> <li>Written confirmation that we are independent;</li> <li>Details of any inconsistencies between APB Ethical Standards, the PSAA Terms of Appointment and your policy for the supply of non-audit services by EY and any apparent breach of that policy; and</li> <li>An opportunity to discuss auditor independence</li> </ul>		
	issues.		

During the course of the audit we must also communicate with you whenever any significant judgements are made about threats to objectivity and independence and the appropriateness of our safeguards, for example when accepting an engagement to provide non-audit services.

We also provide information on any contingent fee arrangements, the amounts of any future contracted services, and details of any written proposal to provide non-audit services;

We ensure that the total amount of fees that EY and our network firms have charged to you and your affiliates for the provision of services during the reporting period are disclosed, analysed in appropriate categories.

# 5.2 Relationships, services and related threats and safeguards

We highlight the following significant facts and matters that may be reasonably considered to bear upon our objectivity and independence, including any principal threats. However we have adopted the safeguards below to mitigate these threats along with the reasons why they are considered to be effective.

### Self-interest threats

A self-interest threat arises when EY has financial or other interests in your entity. Examples include where we have an investment in your entity; where we receive significant fees in respect of non-audit services; where we need to recover long outstanding fees; or where we enter into a business relationship with the Council.

At the time of writing, there are no long outstanding fees.

We believe that it is appropriate for us to undertake permissible non-audit services, and we will comply with the policies that the Council has approved and that are in compliance with PSAA Terms of Appointment.

A self-interest threat may also arise if members of our audit engagement team have objectives or are rewarded in relation to sales of non-audit services to the Council. We confirm that no member of our audit engagement team, including those from other service lines, is in this position, in compliance with Ethical Standard 4.

There are no other self-interest threats at the date of this report.

### Self-review threats

Self-review threats arise when the results of a non-audit service performed by EY or others within the EY network are reflected in the amounts included or disclosed in the financial statements.

There are no other self-review threats at the date of this report.

### Management threats

Partners and employees of EY are prohibited from taking decisions on behalf of management of your entity. Management threats may also arise during the provision of a non-audit service where management is required to make judgements or decisions based on that work. There are no management threats at the date of this report.

### Other threats

Other threats, such as advocacy, familiarity or intimidation, may arise.

There are no other threats at the date of this report

### **Overall Assessment**

Overall we consider that the adopted safeguards appropriately mitigate the principal threats identified, and we therefore confirm that EY is independent and the objectivity and independence of Mark Hodgson, the audit engagement Executive Director and the audit engagement team have not been compromised.

## 5.3 Other required communications

EY has policies and procedures that instil professional values as part of firm culture and ensure that the highest standards of objectivity, independence and integrity are maintained.

Details of the key policies and processes within EY for maintaining objectivity and independence can be found in our annual Transparency Report, which the firm is required to publish by law. The most recent version of this report is for the year ended June 2016 and can be found here:

http://www.ey.com/uk/en/about-us/ey-uk-transparency-report-2016

# Appendix A Fees

### A breakdown of our agreed fee is shown below.

	Planned Fee 2016/17 £s	Scale fee 2016/17 £s	Outturn fee 2015/16 £s	Explanation
Opinion Audit and VFM Conclusion	43,737	43,737	45,198	Note 1
Total Audit Fee – Code work	43,737	43,737	45,198	
Certification of claims and returns 1	22,582	22,582	*24,722	For 2016/17 the fee has been set by PSAA based on a 25% reduction from the 2014/15 fee.

All fees exclude VAT.

### \* Subject to PSAA approval

Note 1 – Audit Fee – Code work. The Outturn fee includes an additional £1,431 for audit work pertaining to the Councils proposed policy Minimum Revenue Provision changes.

The agreed fee presented above is based on the following assumptions:

- Officers meeting the agreed timetable of deliverables;
- Officers provide appropriate responses to queries, draft audit reports and other information we request within agreed timescales;
- Our accounts opinion and value for money conclusion being unqualified;
- Appropriate quality of documentation is provided by the Council; and
- ► The Council has an effective control environment.

If any of the above assumptions prove to be unfounded, we will seek a variation to the agreed fee. This will be discussed with the Council in advance.

Fees for the auditor's consideration of correspondence from the public and formal objections will be charged in addition to the scale fee.

<sup>1</sup> Our fee for the certification of grant claims is based on the indicative scale fee set by the PSAA.

# Appendix B UK required communications with those charged with governance

There are certain communications that we must provide to the Performance and Audit Scrutiny Committee. These are detailed here:

Re	quired communication	Re	eference
Planning and audit approach			Audit Plan
	mmunication of the planned scope and timing of the audit including any itations.		
Sig	nificant findings from the audit	►	Audit Results Report
•	Our view about the significant qualitative aspects of accounting practices including accounting policies, accounting estimates and financial statement disclosures		
►	Significant difficulties, if any, encountered during the audit		
•	Significant matters, if any, arising from the audit that were discussed with management		
►	Written representations that we are seeking		
►	Expected modifications to the audit report		
•	Other matters if any, significant to the oversight of the financial reporting process Findings and issues regarding the opening balances on initial audits		
Mi	sstatements	►	Audit Results Report
►	Uncorrected misstatements and their effect on our audit opinion		
►	The effect of uncorrected misstatements related to prior periods		
►	A request that any uncorrected misstatement be corrected		
►	In writing, corrected misstatements that are significant		
Fraud			Audit Results Report
•	Enquiries of the Performance and Audit Scrutiny Committee to determine whether they have knowledge of any actual, suspected or alleged fraud affecting the entity		
►	Any fraud that we have identified or information we have obtained that indicates that a fraud may exist		
►	A discussion of any other matters related to fraud		
Re	lated parties	►	Audit Results Report
	nificant matters arising during the audit in connection with the entity's related ties including, when applicable:		
►	Non-disclosure by management		
►	Inappropriate authorisation and approval of transactions		
►	Disagreement over disclosures		
►	Non-compliance with laws and regulations		
►	Difficulty in identifying the party that ultimately controls the entity		
Ex	ternal confirmations	►	Audit Results Report
►	Management's refusal for us to request confirmations		
►	Inability to obtain relevant and reliable audit evidence from other procedures		
Со	nsideration of laws and regulations	►	Audit Results Report
•	Audit findings regarding non-compliance where the non-compliance is material and believed to be intentional. This communication is subject to compliance with legislation on tipping off		
•	Enquiry of the Performance and Audit Scrutiny Committee into possible instances of non-compliance with laws and regulations that may have a material effect on the financial statements and that the Performance and Audit Scrutiny Committee may be aware of		

Required communication	Refe	Reference	
Independence		Audit Plan	
Communication of all significant facts and matters that bear on EY's objectivity and independence	► .	Audit Results Report	
Communication of key elements of the audit engagement director's consideration of independence and objectivity such as:			
<ul> <li>The principal threats</li> </ul>			
<ul> <li>Safeguards adopted and their effectiveness</li> </ul>			
<ul> <li>An overall assessment of threats and safeguards</li> </ul>			
<ul> <li>Information about the general policies and process within the firm to maintain objectivity and independence</li> </ul>			
Going concern		Audit Results Report	
Events or conditions identified that may cast significant doubt on the entity's ability to continue as a going concern, including:			
<ul> <li>Whether the events or conditions constitute a material uncertainty</li> </ul>			
<ul> <li>Whether the use of the going concern assumption is appropriate in the preparation and presentation of the financial statements</li> </ul>			
<ul> <li>The adequacy of related disclosures in the financial statements</li> </ul>			
Significant deficiencies in internal controls identified during the audit		Audit Results Report	
Fee Information		Audit Plan	
<ul> <li>Breakdown of fee information at the agreement of the initial audit plan</li> </ul>		Audit Results Report	
<ul> <li>Breakdown of fee information at the completion of the audit</li> </ul>		Annual Audit Letter if considered necessary	
Certification work	►	Certification Report	
<ul> <li>Summary of certification work undertaken</li> </ul>			

### EY | Assurance | Tax | Transactions | Advisory

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### Appendix B

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Rachael Mann Assistant Director (Resources & Performance) St Edmundsbury Borough Council West Suffolk House Western Way Bury St Edmunds IP33 3YU 23 March 2017 Ref: MH/MR/SEBC/AFL Direct line: 01223 394547 Email: MHodgson@uk.ey.com

Dear Rachael

### Annual Audit and Certification Fees 2017/18

We are writing to confirm the audit and certification work that we propose to undertake for the 2017/18 financial year at St Edmundsbury Borough Council.

### Indicative audit fee

For the 2017/18 financial year Public Sector Audit Appointments Ltd (PSAA) has set the scale fee for each audited body, following consultation on its Work Programme and Scale of Fees.

The fee reflects the risk-based approach to audit planning set out in the National Audit Office's Code of Audit Practice for the audit of local public bodies.

The audit fee covers the:

- Audit of the financial statements
- Value for money conclusion
- Whole of Government accounts.

For St Edmundsbury Borough Council our indicative fee is set at the scale fee level. This indicative fee is based on certain assumptions, including:

- The overall level of risk in relation to the audit of the financial statements is not significantly different from that of the prior year
- Officers meeting the agreed timetable of deliverables;
- The operating effectiveness of the internal controls for the key processes identified within our audit strategy;
- We can rely on the work of internal audit as planned;
- Our accounts opinion and value for money conclusion being unqualified;

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- Appropriate quality of documentation is provided by the Council;
- There is an effective control environment; and
- Prompt responses are provided to our draft reports.

Meeting these assumptions will help ensure the delivery of our audit at the indicative audit fee which is set out in the table below.

As we have not yet completed our audit for 2016/17, our audit planning process for 2017/18 will continue as the year progresses. Fees will be reviewed and updated as necessary, within the parameters of our contract.

### **Certification fee**

The PSAA has set an indicative certification fee for housing benefit subsidy claim certification work for each audited benefits authority. The indicative fee is based on actual 2015/16 benefit certification fees, and incorporating a 25 per cent reduction. This fee has yet to be published by the PSAA Ltd.

### Summary of fees

	Indicative fee 2017/18 £s	Planned fee 2016/17 £s
Total Code audit fee	43,767	43,767
Certification of housing benefit subsidy claim	TBC	22,582

Any additional work that we may agree to undertake (outside of the Code of Audit Practice) will be separately negotiated and agreed with you in advance.

### Billing

The indicative audit fee will be billed in 4 quarterly instalments.

2



### Audit plan

Our plan is expected to be in the January – March 2018 period. This will communicate any significant financial statement risks identified, planned audit procedures to respond to those risks and any changes in fee. It will also set out the significant risks identified in relation to the value for money conclusion. Should we need to make any significant amendments to the audit fee during the course of the audit, we will discuss this in the first instance with the Head of Resources and Performance and, if necessary, prepare a report outlining the reasons for the fee change for discussion with the Performance and Audit Scrutiny Committee.

3

### Audit team

The key members of the audit team for the 2017/18 financial year are:

Mark Hodgson Executive Director	MHodgson@uk.ey.com	Tel: 01223 394547	
Mark Russell <b>Assistant Manager</b>	MRussell1@uk.ey.com	Tel: 01223 394480	
• 			

We are committed to providing you with a high quality service. If at any time you would like to discuss with us how our service to you could be improved, or if you are dissatisfied with the service you are receiving, please contact me. If you prefer an alternative route, please contact Steve Varley, our Managing Partner, 1 More London Place, London, SE1 2AF. We undertake to look into any complaint carefully and promptly and to do all we can to explain the position to you. Should you remain dissatisfied with any aspect of our service, you may of course take matters up with our professional institute.

Yours faithfully

Mark Hodgson Executive Director For and on behalf of Ernst & Young LLP

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# Performance and Audit Scrutiny Committee



St Edmundsbury BOROUGH COUNCIL

Title of Report:	Financial Performance Report (Revenue and Capital) Outturn – 2016-17			
Report No:	PAS/SE/17/014			
Report to and dates:	Performance and Audit Scrutiny25 May 2017Committee			
Portfolio holder:	Ian Houlder Portfolio Holder for Resources and Performance <b>Tel:</b> 01284 810074 <b>Email</b> : <u>ian.houlder@stedsbc.gov.uk</u>			
Lead officer:	Rachael Mann Assistant Director (Resources and Performance) <b>Tel:</b> 01638 719245 <b>Email:</b> <u>Rachael.mann@westsuffolk.gov.uk</u>			
Purpose of report:	This report sets out the Financial Performance for the year of 2016-17.			
Recommendation:	Performance and Audit Scrutiny Committee: Members are requested to <u>note</u> the 2016/17 outturn revenue and capital position and forward any relevant issues or comments to Cabinet for their consideration.			
<b>Key Decision:</b> (Check the appropriate box and delete all those that <u>do not</u> apply.)	Is this a Key Decision and, if so, under which definition? Yes, it is a Key Decision - □ No, it is not a Key Decision - ⊠			

Consultation: Alternative option(s):		<ul> <li>This report and the figures therein have been compiled by the Finance team in consultation with the relevant budget holders, services and Leadership Team.</li> <li>In order for the Council to be able to meet its strategic priorities it is essential that</li> </ul>		
		suff	ficient and appropriation of the second s	ate financial
Implications:				
Are there any <b>final</b> If yes, please give	details		Yes ⊠ No □ • As set out in th report.	e body of this
Are there any <b>staff</b>		ons?	Yes 🗆 🛛 No 🖂	
If yes, please give			•	
Are there any <b>ICT</b>		If	Yes 🗆 🛛 No 🖂	
yes, please give de			•	
Are there any <b>lega</b>			Yes 🗆 No 🖂	
implications? If yes	, please give			the body of this
details			report.	
Are there any <b>equa</b>		ions?	Yes 🗆 No 🖂	
If yes, please give		•	•	anastupition -ff-stirs
Risk/opportunity	assessmen	t:	(potential hazards or c corporate, service or p	
Risk area	Inherent lev risk (before controls)	vel of	Controls	Residual risk (after controls)
	Low/Medium/	High*		Low/Medium/ High*
Budget variances High		Clear responsibilities for budget monitoring and control ensure that there is strong accountability for each individual budget line. Budget monitoring is undertaken on a monthly basis with budget holders and reported to Leadership Team quarterly.	Low	
Wider       economic       High         situation       around       income levels         income levels       Medium		Budgets reflect the economic situation facing the Council, and have been scrutinised by officers and members at budget setting time. Continue to monitor areas closely to ensure assumptions remain reasonable. Prudential Indicators	Medium	
plans continue to be affordable, prudent and sustainable			are in place to safeguard the Council	

Treasury Management Fluctuation in Business rate retention yield	Medium High	Treasury Management Policy and Procedures are in place Work with ARP to understand the variance to deliver a realistic forecast.	Low Medium			
Ward(s) affected	:	All Ward				
	<b>rs:</b> papers are to be website and a link	None				
Documents attac	ned:	<ul> <li>Appendix A – Revenue Outturn position for 2016/17.</li> <li>Appendix B – Analysis of revenue variances for 2016/17.</li> </ul>				
		<b>Appendix C</b> – Capital outturn position for 2016/17.				
		<b>Appendix D</b> – E for 2016/17.	Earmarked Reserves			

### 1. Key issues and reasons for recommendation(s)

### 1.1 Key Issues

- 1.1.1 Monitoring year-end financial performance plays an important role in understanding how the Council's financial plans and strategies have contributed towards the achievement of the Council's priorities.
- 1.1.2 The Council continues to face considerable financial challenges as a result of uncertainty in the wider economy and constraints on public sector spending, declining interest receipts and increased demand on front line services such as Housing Benefits and homelessness along with the reduction in central government grant funding. In order to respond to these pressures, the Council has had to make significant savings, the main contributor to delivering these savings continues to be through sharing services with Forest Heath District Council, which has to date achieved in excess of £4.0m in savings across both Councils.
- 1.1.3 This report is the final outturn position for the year 2016/17. The report includes a revenue year end outturn underspend of £160,000, details of these can be seen in Appendix A and B. Explanations of the main year end over / (under) spends can be found in the table at 1.2.2.

In accordance with the recommendations from report COU/SE/17/004 "Budget and Council Tax Setting: 2017/2018 and Medium Term Financial Strategy 2017-2021", this underspend has been transferred to the council's Invest to Save reserve (included at **Appendix D**).

- 1.1.4 The Council's capital financial position for the year end of 2016/17 shows expenditure of £3,802,446. Further details are provided in **Appendix C**.
- 1.1.5 The council holds a variety of reserves which are earmarked for specific purposes as outlined to Council in February as part of the Budget and Council Tax Setting report. These include reserves to fund the management of council assets and reserves committed to support the strategic objectives and medium term financial strategy of the council. A summary of the earmarked reserves can be found at **Appendix D** along with the year end position for 2016/17.

Please note that the numbers reported here are subject to the final stages of the 1.1.6 Council's 2016/17 accounts closure process and the review from external auditors Ernst & Young. These figures may change depending on the findings and outcomes of those pieces of work, however any changes will be reported to this committee as part of the final accounts report in September 2017.

### 1.2 **Revenue Performance**

- 1.2.1 The revenue outturn position as at 31 March 2017 currently shows an overall underspend of £160,000 (0.22% of the budget). A summary by Assistant Director can be found in **Appendix A** with comments for variances by cost centre in **Appendix B**.
- 1.2.2 Year end variances against budget over £50k are explained in the following table.

Year end variance: Over /(under) spend £'000s	Explanation (in Assistant Director order)
531	<b>General Fund / Business Rates</b> Additional levy payable of £252k due to more business rates collectable and a significant drop in estimated appeals figures, offset by an extra £50k income from the Suffolk Business Rate Pool. The additional growth income will be retained in the Collection Fund to be redistributed in future years. In addition, £337k originally budgeted to be transferred from
	Business Rate Equalisation Reserve has not taken due to the overall budget position being underspent.
(70)	<b>Council Tax Administration</b> Administration Subsidy Grant is higher than budgeted due to the government's decision to merge in New Burdens funding (£21k). In addition to this income from court costs recovered exceeded expectations (£49K).
65	<b>Building Control</b> Underachievement of fee income, mainly arising from loss of market share.
	Fee income is being closely monitored during 2017/18 with regard to budget assumptions going forward.
(65)	<b>Tree Maintenance Operatives</b> Underspend on Salary and Pension costs (£27k), along with some additional income from tree works (£35k).
	Income assumptions for the service to be reviewed and closely monitored during 2017/18 with regard to the budget going forward.
	Waste and Cleansing Operatives Lower vehicle costs than expected (Fuel £49k), (Maintenance £28k).
(98)	Vehicle costs to be closely monitored during 2017/18 with regard to the budgets going forward, with future district growth assumptions to be factored in.
(88)	<b>Refuse Collection – Black Bin</b> Additional income received from Refuse Collection, combined with a one-off underspend on costs that have been reallocated in order to reflect the loss of capacity on black bins arising from the changes to the Garden Waste Service. This increase in black bin waste collected is in line with our original expectations.

66	<b>Recycling Collection – Blue Bin</b> Increased cost due to reduction in worldwide commodity prices for recyclable materials resulting in an increased gate fee at the Material Recovery Facility (MRF). The net recycling credit from Suffolk County Council that was budgeted at £34/tonne (on 8,000 tonnes) has therefore dropped to £27.23/tonne. These increased costs have been factored into future budget assumptions, and will be closely monitored.
(206)	<b>Trade Waste</b> Income from Trade Waste collection exceeding the budget (£237k), partly offset by an overspend on tools and equipment (£47k). Increased income levels have been factored into the 2017/18 budgets going forward.
(146)	<b>Interest Receivable</b> Interest receivable from investments has exceed the budget as a result of more funds being available than originally forecasted.

### 1.2.3 Employee-related Expenses

Whilst the year end outturn variances in the table above will always include a number of areas where there are overspends or underspends on employee related costs, the overall position for the West Suffolk councils in this area is broadly on track with the approved budget, with a small forecasted year end underspend of just under 1%. This underspend has arisen as a result of a number of factors, including the success of close budgetary control and vacancy management, staffing vacancies during the year, structural changes and assumptions around pension scheme take-up which are being continually reviewed as part of the budget setting process.

### 1.2.4

## Compostable Collection (Brown Bin)

The report SE/PAS/15/029 "Subscription Charge for the Brown Bin Service" was presented to the Performance and Audit Scrutiny Committee on 25 November 2015. This report agreed that the subscription would be fixed for a three year period, and that the budget would be reviewed annually once a better understanding of the take-up is available.

This cost centre is break even, allowing for the impacts of implementation costs incurred by other service areas (including prior year) and the resulting additional impact on the black bin round capacity.

Recognition of the one-off nature of implementation cost funding, the additional ongoing costs of administration and marketing of the service, and the remaining uncertainty of that agreement, have been taken into account in respect of funds that may be called upon in future years.

## 1.3 Capital Position

- 1.3.1 The Council has spent £3,802,446 of its capital budget of £10,196,781 as at the 31 March 2017. A further £6,332,476 is being requested to be carried forward from the 2016/17 capital budget into 2017/18 as a result of project timings.
- 1.3.2 The following table gives a high level summary of capital expenditure against budget for 2016/17. Further detail by capital project can be found at **Appendix C**.

Service Area	2016/17 Revised Full Year Budget	2016/17 Actual Spend to Date	2016/17 Carried Forward	2016/17 Forecast Over / (under) Spend	
	£000s	£000s	£000s	£000s	
Planning and Growth	807	409	330	(68)	
Housing	3,626	476	3,150	0	
Resources and Performance	0	0	0	0	
Families and Communities	90	78	0	(12)	
Operations	5,674	2,840	2,852	19	
Totals:	10,197	3,803	6,332	(61)	

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# St Edmundsbury Borough Council

# 2016/17 March Budget Monitoring Report

# Summary by Assistant Director

# <u>Appendix A</u>

A	ssistant Director	Expenditure Budget for Year £	Income Budget for Year £	Net Budget for Year £	Expenditure Actual for Year £	Income Actual for Year £	Net Actual for Year £	Over/ <mark>(Under)</mark> Spend for Year £	Variance for Year %
R	esources & Performance	37,604,895	(45,127,500)	(7,522,605)	38,029,935	(45,155,509)	(7,125,574)	397,031	5.28%
Н	luman Resources, Legal & Democratic	1,843,668	(172,875)	1,670,793	2,172,966	(443,469)	1,729,497	58,704	3.51%
Fa	amilies & Communities	2,077,789	(329,331)	1,748,458	2,193,260	(445,630)	1,747,630	(828)	0.05%
Р	lanning & Regulatory	2,236,416	(1,571,645)	664,771	2,521,194	(1,793,551)	727,643	62,872	9.46%
- <b>h</b> 0	perations	26,700,506	(24,114,846)	2,585,660	27,843,381	(25,791,598)	2,051,783	(533,877)	20.65%
р Г	rowth	2,323,563	(1,187,604)	1,135,959	1,703,395	(565,428)	1,137,967	2,008	0.18%
ge									
Τ.	OTALS:	72,786,837	(72,503,801)	283,036	74,464,131	(74,195,185)	268,946	(14,090)	4.98%
<u> </u>									
lr	nterest Receivable	0	(283,036)	(283,036)	0	(428,725)	(428,725)	(145,689)	51.47%
T	OTALS:	72,786,837	(72,786,837)	0	74,464,131	(74,623,910)	(159,779)	(159,779)	

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# ASSISTANT DIRECTOR - RESOURCES & PERFORMANCE

Cost Centre Description	Budget for Year £	Actual for Year £	Over/ <mark>(Under)</mark> Spend for Year £	Variance for Year %	Year End Variance Notes over £25,000
Resources & Performance	683,832	681,666	(2,166)	0.32%	
Grants to Organisations	79,926	79,914	(12)	0.02%	
Page 4 4 General Fund Adjustments	(11,095,473)	(10,564,539)	530,934	4.79%	Additional levy payable of £252k due to more business rates collectable and a significant drop in estimated appeals figures, offset by an extra £50k income from the Suffolk Business Rate Pool. The additional growth income will be retained in the Collection Fund to be redistributed in future years. In addition, £337k originally budgeted to be transferred from Business Rate Equalisation Reserve has not taken due to the overall budget position being underspent.
Resources & Performance:	(10.221.715)		528,756	5.12%	
Resources & Performance.	(10,331,715)	(9,802,959)	520,750	5.12%	
Internal Audit	109,896	111,441	1,545	1.41%	
	100.000	111 111	4 545	1 410/	
Internal Audit:	109,896	111,441	1,545	1.41%	
ICT	899,911	910,865	10,954	1.22%	
ICT:	899,911	910,865	10,954	1.22%	

# ASSISTANT DIRECTOR - RESOURCES & PERFORMANCE (CONTINUED)

Cost Centre Description	Budget for Year £	Actual for Year £	Over/ <mark>(Under)</mark> Spend for Year £	Variance for Year %	Year End Variance Notes over £25,000
				/	
Anglia Revenues Partnership	1,380,370	1,380,370	0	0.00%	
Council Tax Administration	(221,900)	(291,462)	(69,562)	31.35%	Additional Council Tax Administration Subsidy received due to the merging of New Burdens Grant (£21k), along with anticipated additional court costs recovered above the budgeted level (£41k).
Business Rate Administration	(169,457)	(171,058)	(1,601)	0.94%	
Housing Benefits	(420,862)	(455,166)	(34,304)	8.15%	£129k net benefit of rent allowances paid out and subsidy received. Offset by an £82k shortfall in the recovery of overpayments and £13k overspend on External Audit fees.
P					
Anglia Revenues Partnership:	568,151	462,684	(105,467)	18.56%	
Corporate Expenditure	990,465	974,773	(15,692)	1.58%	
Non-Distributed Costs	166,979	139,351	(27,628)	16.55%	Pension Retirement costs lower than budgeted
Non-Distributed Costs - Cost of Unused Assets	42,980	46,980	4,000	9.31%	
Corporate Expenditure:	1,200,424	1,161,104	(39,320)	3.28%	
Emergency Planning	30,727	31,290	563	1.83%	
Emergency Planning:	30,727	31,290	563	1.83%	
TOTALS: RESOURCES & PERFORMANCE	(7,522,606)	(7,125,575)	397,031	5.28%	

# ASSISTANT DIRECTOR - HR , LEGAL & DEMOCRATIC

Cost Centre Description	Budget for Year £	Actual for Year £	Over/ <mark>(Under)</mark> Spend for Year £	Variance for Year %	Year End Variance Notes over £25,000
Human Resources & Payroll	372,938	386,959	14,021	3.76%	
Human Resources:	372,938	386,959	14,021	3.76%	
Health & Safety	96,865	100,538	3,673	3.79%	
Health & Safety:	96,865	100,538	3,673	3.79%	
Φ Central Training Services	151,768	142,166	<mark>(9,602)</mark>	6.33%	
Learning & Development:	151,768	142,166	(9,602)	6.33%	
Legal Services	260,376	283,858	23,482	9.02%	Shared Legal Service commenced November. One-off Agency & recruitment costs expected to result in overspend for 2016/17. Will be savings from 17/18 onwards.
Legal Services:	260,376	283,858	23,482	9.02%	
Democratic Services Members Allowances & Expenses Mayoralty & Civic Functions	137,345 363,260 95,433	153,585 361,460 79,513	16,240 (1,800) (15,920)	11.82% 0.50% 16.68%	
Democratic Services:	596,038	594,558	(1,480)	0.25%	
Electoral Registration Election Expenses	160,092 32,716	174,787 46,631	14,695 13,915	9.18% 42.53%	
Elections:	192,808	221,418	28,610	14.84%	
TOTALS: HR & DEMOCRATIC SERVICES	1,670,793	1,729,497	58,704	3.51%	

# ASSISTANT DIRECTOR - FAMILIES & COMMUNITIES

Cost Centre Description	Budget for Year £	Actual for Year £	Over/ <mark>(Under)</mark> Spend for Year £	Variance for Year %	Year End Variance Notes over £25,000
Policy	160,661	154,036	(6,625)	4.12%	
Policy:	160,661	154,036	(6,625)	4.12%	
	100,001	134,030	(0,020)	4.12/0	
Communications	120,895	120,499	(396)	0.33%	
Website and Intranet	34,254	29,264	(4,990)	14.57%	
Communicationer	155 140	140 702	(5.200)	2.470/	
Communications:	155,149	149,763	(5,386)	3.47%	
Customer Services	533,340	552,413	19,073	3.58%	
Customer Services:	533,340	552,413	19,073	3.58%	
Families & Communities	299,565	261,659	(37,906)	12.65%	One-off 2016/17 saving on salary and pension costs as a result of staff changes during the year.
Community Chest - Families & Communities	216,483	216,483	0	0.00%	
Community Centres	28,311	44,784	16,473	58.19%	£13k agreed additional costs to ensure the replacement of Newbury Community Centre project is managed, maintained and transferred appropriately. £3k business rates for the Chalkstone Community Centre - last year of funding.
Families & Communities:	544,359	522,926	(21,433)	3.94%	
	544,359	522,520	(21,453)	5.54%	
Homelessness	115,171	124,701	9,530	8.27%	
Housing Advice & Choice Based Lettings	238,818	241,901	3,083	1.29%	
Non-HRA Housing Properties	960	1,889	929	96.77%	
Housing Options:	354,949	368,491	13,542	3.82%	
TOTALS: FAMILIES & COMMUNITIES	1,748,458	1,747,629	-829	0	

#### ASSISTANT DIRECTOR - PLANNING & REGULATORY

Cost Centre Description	Budget for Year £	Actual for Year £	Over/(Under) Spend for Year £	Variance for Year %	Year End Variance Notes over £25,000
Development Control	(78,370)	(119,706)	(41,336)	52.74%	Application Income higher than expected (£199k), offset by £80k additional Staff and agency costs in the year, £38k of additional Professional Fees and legal costs over what was budgeted.
U Development Control:	(78,370)	(119,706)	(41,336)	52.74%	
C Land Charges	(143,054)	(111,471)	31,583	22.08%	Decreased demand for the service resulting in reduction of fees due to competition from personal search agencies.
Building Control	(39,218)	25,567	64,785	165.19%	Underachievement of fee income, mainly arising from loss of market share.
Planning & Regulatory Support	314,960	319,966	5,006	1.59%	
	422.000	224.052	101.274	76 400/	
Business (BC & Support):	132,688	234,062	101,374	76.40%	
Prevention of Pollution	65,062	59,608	(5,454)	8.38%	
Environmental Management	21,381	19,749	(1,632)	7.63%	
Drinking Water Quality	19,944	18,671	(1,273)	6.38%	
Climate Change	69 <i>,</i> 414	74,048	4,634	6.68%	
Home Energy Conservation	4,850	1,085	(3,765)	77.63%	
Environment:	180,651	173,161	(7,490)	4.15%	
Licensing	(29,737)	(19,628)	10,109	33.99%	
Hackney Carriage & Private Hire Licensing	(62,416)	(31,566)	30,850	49.43%	Licence Income down as we are now doing 2 and three year licences.
Food Safety	83,355	63,657	(19,698)	23.63%	
Health & Safety at Work Act/Enforcement	84,664	67,023	(17,641)	20.84%	
Business Reg & Licensing:	75,866	79,486	3,620	4.77%	

Appendix B

## **Detail by Assistant Director**

#### ASSISTANT DIRECTOR - PLANNING & REGULATORY (CONTINUED)

Cost Centre Description	Budget for Year £	Actual for Year £	Over/ <mark>(Under)</mark> Spend for Year £	Variance for Year %	Year End Variance Notes over £25,000
Housing Renewals	127,636	131,017	3,381	2.65%	
Burial of the Dead	16,299	19,572	3,273	20.08%	
Other Public Health Services	210,001	210,050	49	0.02%	
Public Health & Housing:	353,936	360,639	6,703	1.89%	
TOTALS: PLANNING & REGULATORY	664,771	727,642	62,871	139.96%	

#### **ASSISTANT DIRECTOR - OPERATIONS**

Cost Centre Description	Budget for Year £	Actual for Year £	Over/ <mark>(Under)</mark> Spend for Year £	Variance for Year %	Year End Variance Notes over £25,000
				22.422(	
Vehicle Workshop	(64,730)	(79,291)	(14,561)	22.49%	
Pool Cars	20,340	4,292	(16,048)	78.90%	Vehicle costs lower than budgeted, primarily fuel and repairs.
Vehicle Workshop Trading Account - FHDC	1,160	1,160	0	0.00%	
D Fleet Management:	(43,230)	(73,839)	(30,609)	70.80%	
ወ Depots	(159,670)	(137,414)	22,256	13.94%	
Grounds Maintenance Operatives	(162,510)	(193,881)	(31,371)	19.30%	Income from landscaping works and grasscutting exceeding expectations
Tree Maintenance Operatives	(1,120)	(65,707)	(64,587)	5766.70%	Underspend on salary costs, plus some additional income from tree works.
Waste & Cleansing Operatives	(427,050)	(525,293)	(98,243)	23.01%	Underspend mainly arising from lower than anticipated vehicle costs.
Markets	(66,946)	(56,801)	10,145	15.15%	
Operational:	(817,296)	(979,096)	(161,800)	19.80%	

#### **ASSISTANT DIRECTOR - OPERATIONS (CONTINUED)**

Cost Centre Description	Budget for Year £	Actual for Year £	Over/ <mark>(Under)</mark> Spend for Year £	Variance for Year %	Year End Variance Notes over £25,000
Street Cleansing	1,445,737	1,439,548	(6,189)	0.43%	
Refuse Collection (Black Bin)	1,138,807	1,050,820	(87,987)	7.73%	Additional income from refuse collection, combined with a one-off underspend on costs that have been reallocated to reflect hthe loss of capacity arising from changes in garden waste.
Recycling Collection (Blue Bin)	739,869	806,185	66,316	8.96%	Increased cost due to reduction in worldwide commodity prices for recyclable materials resulting in an increased gate fee at the Material Recovery Facility (MRF). The net recycling credit from Suffolk County Council that was budgeted at £34/tonne has therefore dropped to £27/tonne.
Compostable Collection (Brown Bin)	385,811	385,811	0	0.00%	
Bulky, Fridges, Metal & Scrap Collection	129,099	116,676	(12,423)	9.62%	
Clinical & Hazardous Waste Collection	15,308	15,570	262	1.71%	
Multi-Bank Recycling Sites	(13,321)	(38,589)	(25,268)	189.69%	Underspend on third party payments.
Trade Waste	(41,284)	(247,734)	(206,450)	500.07%	Income £237k higher than budgeted. Income levels are being monitored closely and factored in to the ongoing budget assumptions from 2017/18 onwards. This is partly offset by an overspend on Tools & Equipment £47k.
Waste - Business & Commercial	3,800,026	3,528,287	(271,739)	7.15%	
Property Services	475,128	450,430	(24,698)	5.20%	
Property Maintenance:	475,128	450,430	(24,698)	5.20%	
Industrial & Business Units	(1,454,507)	(1,454,395)	112	0.01%	
Town Centres & Shops	(792,325)	(796,647)	(4,322)	0.55%	
Property Management:	(2,246,832)	(2,251,042)	(4,210)	0.19%	

#### **ASSISTANT DIRECTOR - OPERATIONS (CONTINUED)**

Cost Centre Description	Budget for Year £	Actual for Year £	Over/ <mark>(Under)</mark> Spend for Year £	Variance for Year %	Year End Variance Notes over £25,000
					Savings arising from the facilities maintenance contract,
Offices: West Suffolk House	(147,975)	(182,862)	(34,887)	23.58%	coupled with additional income received from third parties
					for events and building occupation.
Offices: Haverhill House	(46,950)	(30,888)	16,062	34.21%	
Offices: College Heath Road	0	0	0		
Public Conveniences	131,457	155,094	23,637	17.98%	
ССТУ	203,052	193,743	(9,309)	4.58%	
$oldsymbol{\Phi}$ Green Travel Plan	(15,030)	(15,030)	0	0.00%	
t Street Banners & Displays	103	(959)	(1,062)	1031.07%	
${f G}$ District Highways Services	406,693	406,983	290	0.07%	
Street Furniture	193,813	194,448	635	0.33%	
Land Drainage & Associated Works	7,079	376	(6,703)	94.69%	
Bus Stations	71,656	84,198	12,542	17.50%	
Facilities, CCTV & Highways Services:	803,898	805,103	1,205	0.15%	
Courier & Postal Service	114,410	116,702	2,292	2.00%	
Printing & Copying Service	23,910	35,450	11,540	48.26%	
Central Services:	138,320	152,152	13,832	10.00%	
Off Street Car Parks	(2,897,871)	(2,898,161)	<b>(290)</b>	0.01%	
On Street Car Parking	(128,517)	(128,517)	0	0.00%	
Car Parking:	(3,026,388)	(3,026,678)	(290)	0.01%	

### **ASSISTANT DIRECTOR - OPERATIONS (CONTINUED)**

Cost Centre Description	Budget for Year £	Actual for Year £	Over/ <mark>(Under)</mark> Spend for Year £	Variance for Year %	Year End Variance Notes over £25,000
Arboriculture (Tree Maintenance Works)	197,577	195,524	(2 052)	1.04%	
			(2,053)		
Other Parks and Play Provision	431,873	417,298	(14,575)	3.37%	Undernand arising from structural shanges in the service
Abbey Gardens	305,684	280,576	(25,108)	8.21%	Underspend arising from structural changes in the service during the year, resulting in lower staffing costs than expected, and a corresponding reduction in repairs and material purchases.
Nowton Park	67,776	70,983	3,207	4.73%	
East Town Park	96,931	100,840	3,909	4.03%	
Clare Country Park	1,870	3,439	1,569	83.90%	
Children's Play Areas	100,281	100,335	54	0.05%	
Cemeteries & Closed Churchyards	235,702	231,577	(4,125)	1.75%	
Allotments	(150)	(1,892)	(1,742)	1161.33%	
Parks & Open Spaces:	1,437,544	1,398,680	(38,864)	13	
CO Lainna Canina Managanant & Cuppert	140 440	1 4 1 7 1 0	(4 7 7 7 )	3.23%	
Content of the service of the ser	146,446 497,020	141,719 517,292	(4,727)	4.08%	
	497,020		20,272	2.47%	
Leisure & Sports	49,900	51,131	1,231	2.47%	
Sports & Leisure Development	693,366	710,142	16,776		
Arts, Heritage & Cultural Services	113,290	86,480	(26,810)	23.66%	One-off Underspend arising from review of the grant payments in this area.
Moyse's Hall Museum	231,399	234,226	2,827	1.22%	
West Stow Country Park	122,356	121,916	(440)	0.36%	
West Stow ASVT Operating Account	0	0	0		
Heritage Outreach Services	3,500	0	(3,500)	100.00%	
Heritage Sites & Monuments	2,923	5,561	2,638	90.25%	
West Front Houses	28,076	34,423	6,347	22.61%	

#### **ASSISTANT DIRECTOR - OPERATIONS (CONTINUED)**

Cost Centre Description	Budget for Year £	Actual for Year £	Over/ <mark>(Under)</mark> Spend for Year £	Variance for Year %	Year End Variance Notes over £25,000
Leisure Promotion	103,194	136,056	32,862	31.84%	The increased marketing spend is contributing to the delivery of a new Apex and What's on West Suffolk website and generates additional ticket sales for the Apex.
The Apex	534,067	494,250	(39,817)	7.46%	Additional income from ticket sales and box office commission.
The Athenaeum	58,099	50,508	(7,591)	13.07%	
The Guildhall, Bury St Edmunds	20,966	40,582	19,616	93.56%	Overspend on business rates and income short of budget.
Tourist Information Centres	79,908	57,153	(22,755)	28.48%	Savings on salary costs, plus increased income from sales.
Shopmobility	28,759	28,705	(54)	0.19%	
Bury Festival	44,587	47,784	3,197	7.17%	
Palace House and Stables	0	0	0	0.00%	
Halls & Events	869,580	855,038	(14,542)	181.76%	
TOTALS: OPERATIONS	2,585,660	2,051,783	(533,877)	1811.37%	

## **ASSISTANT DIRECTOR - GROWTH**

<u>Appendix B</u>

Cost Centre Description	Budget for Year £	Actual for Year £	Over <mark>/(Under)</mark> Spend for Year £	Variance for Year %	Year End Variance Notes over £25,000
Housing Development & Strategy	133,542	99,266	(34,276)	25.67%	Savings made due to vacant Post , there was also a £5k underspend on Contributions and Professional fees
Gypsies & Travellers	24,409	26,752	2,343	9.60%	
Housing Development & Strategy:	157,951	126,018	(31,933)	20.22%	
Housing Business & Partnerships	44,661	57,537	12,876	28.83%	
Housing Business & Partnerships:	44,661	57,537	12,876	28.83%	
Planning Policy Local Plan	611,590 0	597,212 1,381	<mark>(14,378)</mark> 1,381	2.35%	
Place Shaping:	611,590	598,593	(12,997)	2.13%	
0					
Economic Development & Growth	300,277	323,864	23,587	7.86%	One-off additional professional fees incurred to support the delivery of the Eastern Relief Road £3m capital project, partly offset by not spending £25k ICANBEA monies
Strategic Tourism & Markets	27,503	43,102	15,599	56.72%	
Bury Christmas Fayre	(6,023)	(13,266)	(7,243)	120.26%	
Park & Ride	0	4,707	4,707	0.00%	
Vibrant Town Centres	0	<mark>(2,588)</mark>	(2,588)	0.00%	
Economic Development & Growth:	321,757	355,819	34,062	10.59%	
TOTALS: GROWTH:	1,135,959	1,137,967	2,008	0.18%	

## 2016/17 March Capital Budget Monitoring Report

Project Description	Revised Budget for Year £	Actual Spend for Year £	2016-17 Carried Forward	Over/ <mark>(Under)</mark> Spend for Year £	Notes	Carry Forward Financed From
Community Sports Facility - Moreton Hall	1,552,500	0	1,552,500	0	This facility is now open. Awaiting final account for payment. Carry forward requested.	Capital Receipts
Bury Sports Club Project	50,000	0	50,000	0	Project under review. Carry forward requested.	Growth Area Grant
Gypsy and traveller site	20,000	0	20,000	0	Funded from grant monies, carry forward requested.	Grant
Havebury - Bury Road, Chedburgh	400,000	400,000	0	0	Grant payment made.	N/A
Vehicle & Plant Purchases	500,000	392,555	107,445	0	Carry forward requested to cover the cost of the 5 new refuse freighters ordered in 2016/17 but not delivered until 2017/18.	Vehicle & Plant Renewal Reserve
CCTV Cameras and Server	59,538	59,538	0	(0)	Funded from Invest to Save reserve following a business case to Leadership Team.	N/A
Suffolk Business Park Investment	3,000,000	0	3,000,000	0	Payment of £3m to SCC for Eastern Relief Road due in 2017/18. Carry forward requested.	Growth Area Grant (£2.5m) & Capital Receipts (£0.5m)
High Street Haverhill Improvements	90,000	0	90,000	0	Subject to Haverhill masterplan, carry forward requested.	Growth Area Grant
Lark Valley Path	27,000	0	27,000	0	Project proceeding in 2017/18, carry forward requested.	S106
Public Open Spaces	85,786	85,786	0	0	S106 funded grant payments.	N/A
Barningham PC Grant S106	60,026	60,026	0	0	S106 funded grant payments.	N/A
Rural Initiatives Grant Scheme	89,718	77,684	0	(12,034)	On-going grant scheme.	N/A
Parish Council S106 Grants	0	121,904	0	121,904	S106 funded grant payments.	N/A
Private Sector Disabled Facilities Grants	285,000	225,035	0	(59,965)	The delivery model and future budget provision for this grant scheme are currently under review for 2017/18.	N/A
Private Sector Renewal Grants	55,000	46,847	0	(8,153)	Demand for these grants has not been as high as expected in 2016/17. The budget for 2017/18 is being reviewed.	N/A
Major Planned Building Works	95,206	0	95,206	0	Central Asset Management budget, utilised as and when schemes are approved. Carry forward requested.	Capital Receipts
9 Hollands Road - Re-roofing	40,000	39,961	0	(39)	Project complete.	N/A
Bury Cemetery Buildings	70,000	63,607	0	(6,393)	Project complete.	N/A
New Moreton Hall Park	10,500	18,033	0	7,533	Project complete. Funded from S106 money.	N/A

# <u>APPENDIX C</u>

# St Edmundsbury Borough Council

## 2016/17 March Capital Budget Monitoring Report

Project Description	Revised Budget for Year £	Actual Spend for Year £	2016-17 Carried Forward	Over/ <mark>(Under)</mark> Spend for Year £	Notes
Gainsborough Changing Rooms	121,576	121,576	0	0	Project complete.
Haverhill Leisure Centre - Rooflights and Cladding	300,000	187,778	0	(112,222)	Project complete.
Bury St Edmunds, Parkway Multi- Storey Car Park structural works	100,000	9,100	90,900	0	Awaiting report on condition of Car Park, the likely and the timescale to complete. Carry forward requ
Leisure Asset Management Scheme	88,081	0	88,081	0	Central Leisure Asset Management budget, utilised are approved. Carry forward requested.
St Peters Pit - Replacement of Equipment	33,668	33,668	0	0	Project completed.
Hoopers and Ridley Road - Children's Play Area Equipment	95,000	98,292	0	3,292	Project completed. Overspend funded from Leisur Scheme Budget.
East Town Park - Reconfiguration of kiosk and play area refurbishment	116,968	116,520	0	(448)	Under construction. Additional request from Leisur Scheme Budget in 2017/18 to fund the remaining
Julian Close - Children's Play Equipment	51,516	51,516	0	0	Project completed.
Path access improvements - East of River Lark and Abbey Gardens	36,332	14,459	0	(21,872)	Footpath work complete.
Skyliner Sports Centre - Equipment	240,000	236,894	0	(3,106)	Grant paid to Abbeycroft Leisure.
6 Bunting Road, Re-roofing	40,000	38,133	0	(1,867)	Project completed.
Waste & Street Scene Back Office System	55,714	32,090	23,624	(0)	Project ongoing, paying for each module separately implemented. Carry forward requested for future i implementations.
Private Housing Company	40,000	0	40,000	0	Revised spend over the next 3 financial years in lin business case. Carry forward requested.
West Stow biomass boiler	140,000	0	140,000	0	Project ongoing. Carry forward requested.
Community Energy Plan	381,000	50,988	330,012	0	2016/17 spend relates to Rent-a-roof solar panel s projects still in progress/to be decided, carry forwa

# APPENDIX C

	Carry Forward Financed From
	N/A
	N/A
ikely costs of work needed requested.	Capital Receipts
lised as and when schemes	Building Maintenance Reserve Leisure
	N/A
eisure Asset Management	N/A
eisure Asset Management ning works.	N/A
	N/A
	N/A
	N/A
	N/A
rately as and when cure module	Invest To Save Reserve
in line with approved	Capital Receipts
	Strategic Priorities & MTFS Reserve
nel schemes. Remaining forward requested.	Strategic Priorities & MTFS Reserve

## 2016/17 March Capital Budget Monitoring Report

Project Description	Revised Budget for Year £	Actual Spend for Year £	2016-17 Carried Forward	Over/ <mark>(Under)</mark> Spend for Year £	Notes	Carry Forward Financed From	
Housing Projects	76,532	75,865	0	(667)	Project completed.	Capital Receipts	
Street Lighting Renewals	1,785,000	1,107,291	677,709	0	Project not completed in 2016/17. Carry forward requested.	Capital Receipts	
West Stow Investment opportunities	1,186	1,186	0	0	Scheme under review. Majority of spend profied in 2017/18.	Capital Receipts	
East Town Park Wood Shed	3,934	14,989	0	11,055	Project complete, £11,055 grant funding received to fund balance.	N/A	
West Stow Education Shelter	0	1,830	0	1,830	At design stage, will be completed in 2017/18. To be funded from Arts Council Resilience Fund.	N/A	
Moyses Hall Security Improvements	0	19,294	0	19,294	Project complete, funded from Arts Council Grant.	N/A	
TOTALS:	10,196,781	3,802,446	6,332,476	(61,858)			

# <u>APPENDIX C</u>

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## St Edmundsbury Borough Council

## **Earmarked Reserves**

Reserve Details	2016/17 Opening Balance	2016/17 Budgeted Movement	2016/17 Budgeted Closing Balance	2016/17 Actual Closing Balance	2016/17 Under / (Over) Utilisation	
Strategic Priorities & MTFS Reserve	2,850,729	(475,659)	2,375,070	4,202,219	1,827,149	Under-utilisation m Roof Projects.
Invest to Save Reserve	1,060,244	121,447	1,181,691	1,357,269	175,578	Under-utilisation pa Back Office System prior year's council from the Waste serv underspend as per t
Risk/Recession Reserve	102,795	364,991	467,786	467,786	0	
BRR Equalisation Reserve	765,880	(336,774)	429,106	626,056	196,950	Budgeted contribut budget position in li
Self Insured Fund	231,387	50,000	281,387	231,739	(49,648)	Monies utilised duri
Computer & Telephone Equipment Reserve	296,752	73,000	369,752	369,752	0	
Office Equipment Reserve	418,798	39,800	458,598	458,598	0	
Section 106 - Public Service Village	44,016	(6,269)	37,747	64,901	27,154	Additional income /
HB Equalisation Reserve	1,729,612	(328,659)	1,400,953	1,417,156	16,203	Additional DWP mo reserve.
Special Pension Reserve	316,945	(316,945)	0	0	(0)	
Interest Equalisation Reserve	353,332	0	353,332	359,630	6,299	
Professional Fees Reserve	65,000	65,000	130,000	170,372	40,372	Includes additional
ARP Reserve	74,520	200,000	274,520	438,164	163,644	Closing balance incl overall ARP undersp
Vehicle & Plant Renewal Fund	2,346,030	(1,564,731)	781,299	2,518,547	1,737,248	Relates to timing of also Appendix C.
Waste Management Reserve	260,666	22,300	282,966	341,366	58,400	Reserve funding of
BR-Building Repairs Reserve - Leisure	434,636	(326,779)	107,857	454,798	346,941	Relates to building r budgeted.
BR-Building Repairs Reserve - Other	1,326,495	(223,205)	1,103,290	1,795,550	692,260	Relates to building r budgeted.
BR-Bunting Road Service	11,779	0	11,779	30,803	19,024	Additional contribut

# <u>Appendix D</u>

# 2016/17 March Budget Monitoring Report

Notes
mainly relates to timings of feasibility spend and Rent a
partly relates to timing of the Waste & Street Scene m implementation, additional contribution relating to cil tax arrears balance, some transitional cost benefit ervice, and the £160k transfer in respect of the SEBC er the main report.
ution from reserve not required as forecast overall I line with expected levels.
uring 2016/17 in order to fund insurance claims.
e / underspend from Green Travel Plan.
nonies received as at year end transferred to the
al contribution from Resources & Performance.
ncludes additional funding received in the year and the rspend.
of vehicle spend part carried forward to 2017/18 - see
of services not utilised in the year as not required.
g repairs & maintenance spend which was lower than
g repairs & maintenance spend which was lower than

butions received in the year.

## St Edmundsbury Borough Council

## Earmarked Reserves

# 2016/17 Budgeted 2016/17 Actual 2016/17 Under / 2016/17 2016/17 contribu nding of t dend inco for benef or Rural I er 2015 re nding requ ..... o fund cla ..... contribu ..... funding Homele

Reserve Details	Opening Balance	Budgeted Movement	Budgeted Closing Balance	Actual Closing Balance	Under / (Over) Utilisation	
BR-Leased Flats Management	33,957	0	33,957	33,957	0	
Industrial Rent Reserve	975,000	(110,000)	865,000	865,000	0	
Commuted Maintenance Reserve	579,023	(102,900)	476,123	507,023	30,900	Additional c
M-Gershom Parkington Bequest	539,016	3,500	542,516	552,405	9,889	£4,800 fund Share divide
M-Others	65,279	0	65,279	65,279	0	
The Apex Reserve	17,651	1,000	18,651	18,651	0	
Abbey Gardens Donation	39,911	0	39,911	38,766	(1,145)	Donation fo
Rural Areas Action Plan	64,261	(64,261)	0	0	0	Funding for 20 October
Planning Reserve	67,757	31,500	99,257	108,631	9,375	Lower fundi
Local Land Charges Reserve	101,295	0	101,295	94,033	(7,262)	Utilised to f
EI-Historic Building Grants	621	0	621	0	(621)	
S106 Monitoring Officer Reserve	2,909	0	2,909	8,324	5,415	Additional c
Economic Development Reserve (LABGI)	45,597	(5,000)	40,597	23,187	(17,409)	Additional f
Homelessness Legislation Reserve	123,149	(30,000)	93,149	103,174	10,025	Additional H reserve.
S106 Revenue Reserve	8,156	0	8,156	36,015	27,859	Additional S
Election Reserve	76,366	30,000	106,366	91,366	(15,000)	Additional f year.
Totals:	15,429,562	(2,888,644)	12,540,918	17,850,517	5,309,599	
Totals.	13,423,302	(2)000,014)	12,340,910	17,030,317		

# 2016/17 March Budget Monitoring Report

## <u>Appendix D</u>

Notes
contributions received in 2016/17.
nding of the care and maintenance of the clock collection. dend income.
for benefactor for specific project works at the Crankles.
or Rural Initiatives Grant Scheme (RIGS), report CAB/SE/15/062 - r 2015 refers.
ding required during the year, to be utilised in 2017/18.
fund claims in 2016/17.
contributions received in the year.
funding utilised during the year.
Homelessness Grants received during the year transferred to
Section 106 contributions received in the year.
funding utilised in respect of Electronic Registration in the